

# INTEGRATED RESOURCE PLAN

## 2016

*Public Meeting #1 – Revision 1*

Thursday, April 2, 2015





Welcome



# Welcome: Meeting Logistics

April 2, 2015 Slide 3

- Local Participants:
  - World Trade Center facility
  - Please wait for microphone to ask questions
  
- Virtual Participants:
  - Place phones on mute to prevent background noise
  - Please do not use the 'hold' feature on your phone
  - Ask questions via 'chat' or 'raise hand' feature
  - Meeting will stay open during breaks, but will be muted



# Welcome: Today's Topics

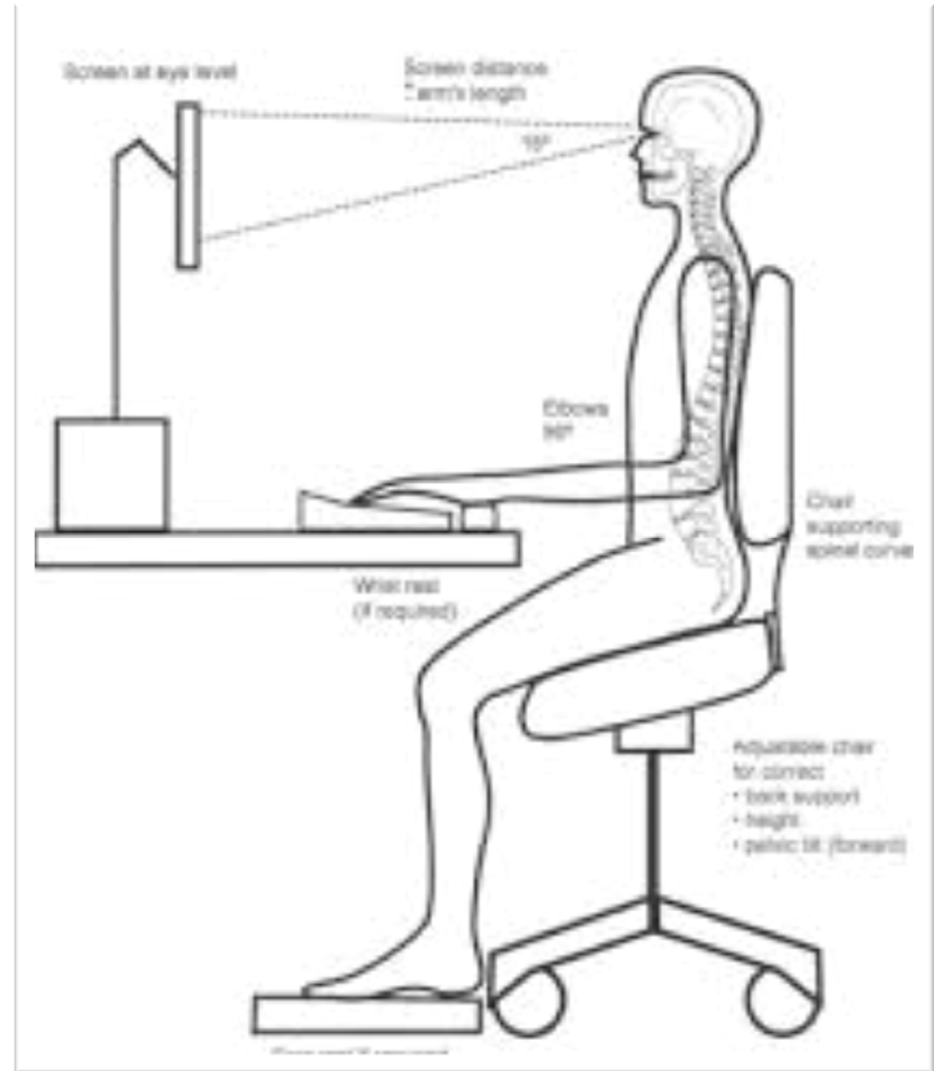
April 2, 2015 Slide 4

- Welcome and Safety Moment
- 2009 IRP and 2011 RFP Resource Update
- Public Process Overview
- 2013 IRP Order
- Load Forecast
- Preliminary Load Resource Balance
- Load Forecast Methodology
- Environmental Policy

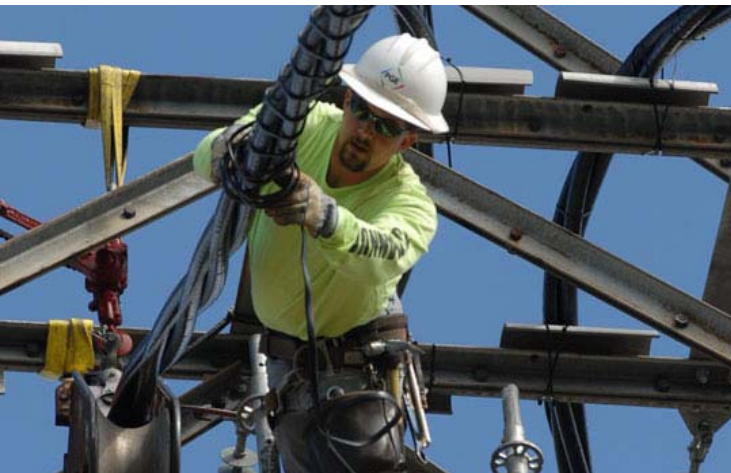
# Welcome: Safety Moment

April 2, 2015 Slide 5

- Sit up straight
- Do not lean forward
- Keep feet flat on the floor
- Relax shoulders
- Keep arms close to sides







## 2009 IRP and 2011 RFP Resources



# Resource: Renewable Generation

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## Tucannon River Wind Farm

|                  |                             |
|------------------|-----------------------------|
| Project Location | Columbia County, WA         |
| Capacity / Fuel  | 267 MW / Wind               |
| Technology       | 116 2.3 MW Siemens Turbines |
| EPC Contractor   | RES Americas                |
| In-Service Date  | December 2014               |





# Resource: Capacity Generation

April 2, 2015 Slide 8

## Port Westward Unit 2

|                  |  |
|------------------|--|
| Project Location | Clatskanie, OR                                   |
| Capacity / Fuel  | 220 MW / Natural Gas                             |
| Technology       | 12 Natural Gas<br>Wärtsilä Reciprocating Engines |
| EPC Contractor   | Black & Veatch, Harder Mechanical                |
| In-Service Date  | December 2014                                    |



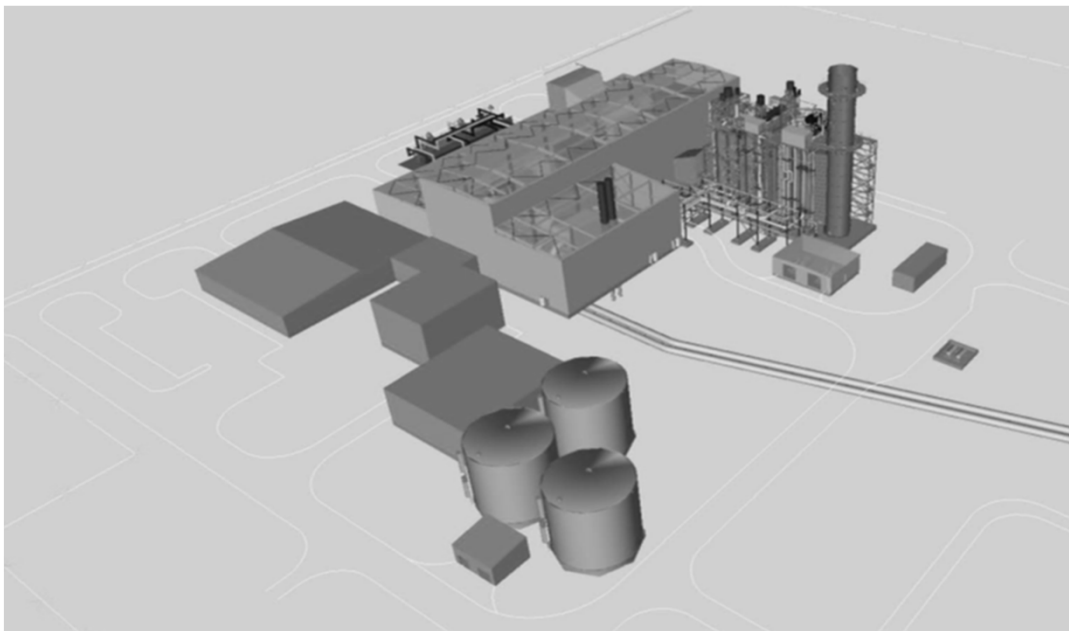


# Resource: Energy Generation

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## Carty Generating Station

|                           |                      |
|---------------------------|----------------------|
| Project Location          | Boardman, OR         |
| Capacity / Fuel           | 441 MW / Natural Gas |
| Technology                | Mitsubishi Turbine   |
| EPC Contractor            | Abener/Abengoa       |
| Estimated In-Service Date | Q2 2016              |





# 2016 Integrated Resource Plan

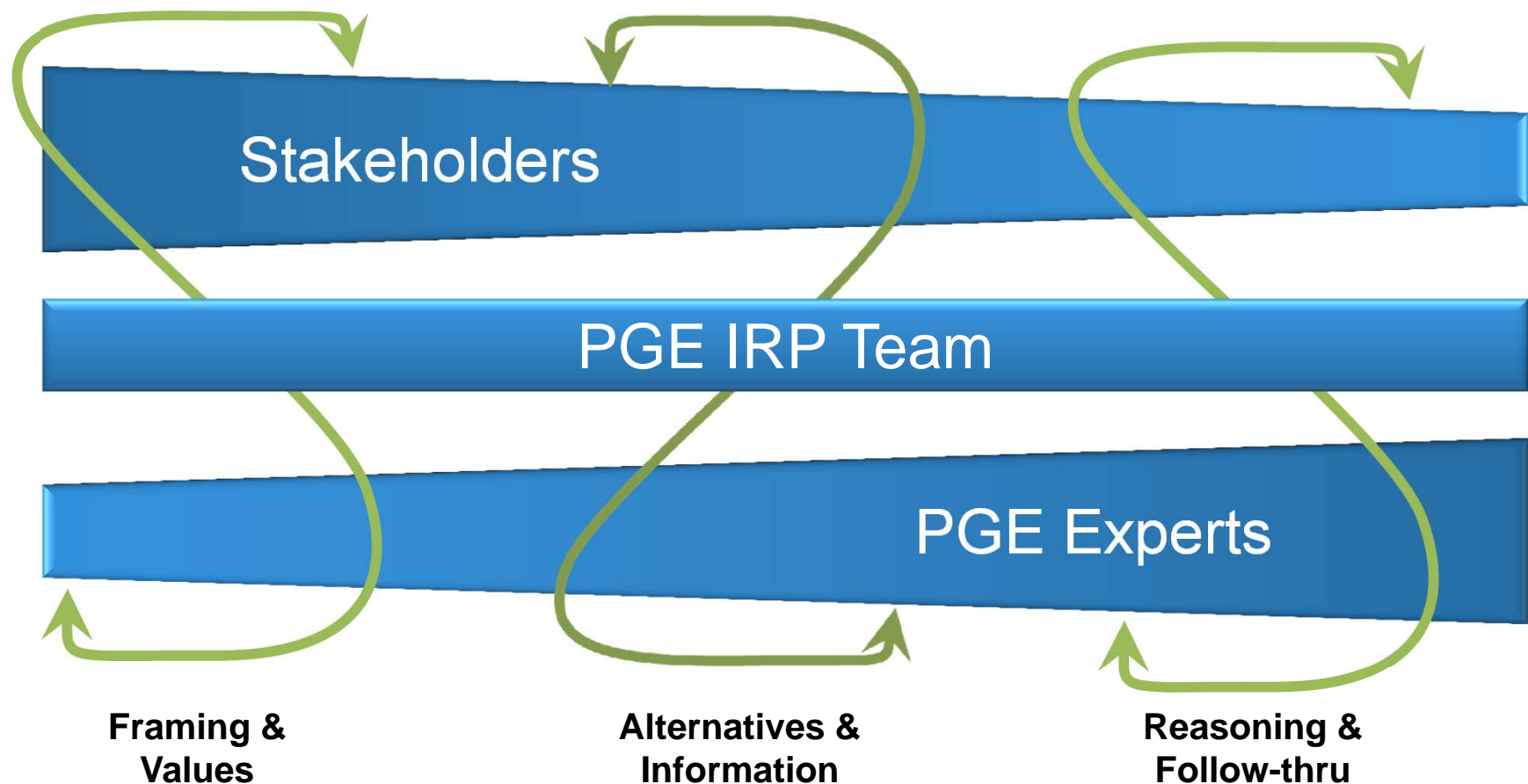
## Public Process Overview



# 2016 IRP: Dialogue Process

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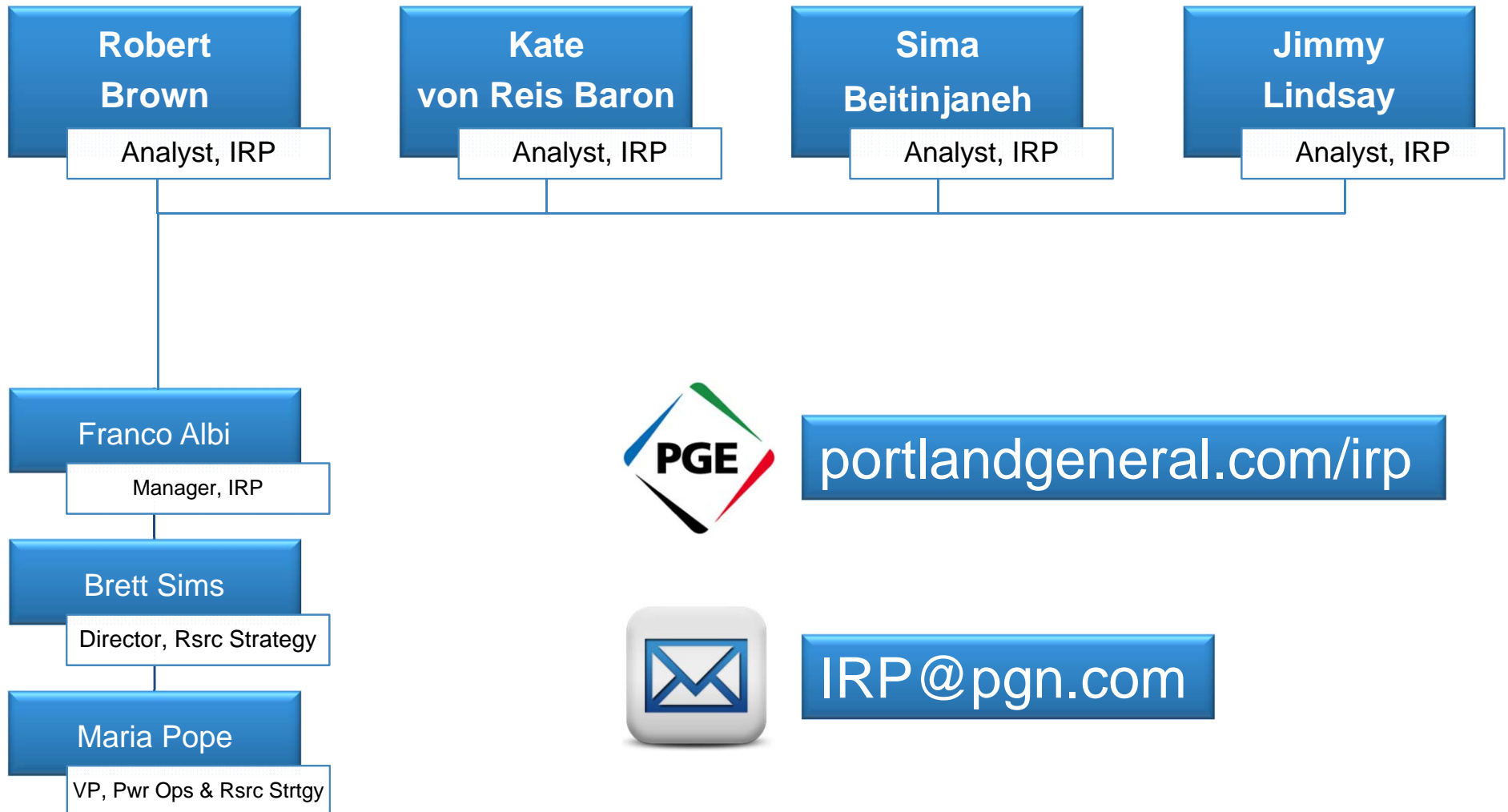
## Communication enhances the IRP process





# 2016 IRP: IRP Team Org Chart and Contacts

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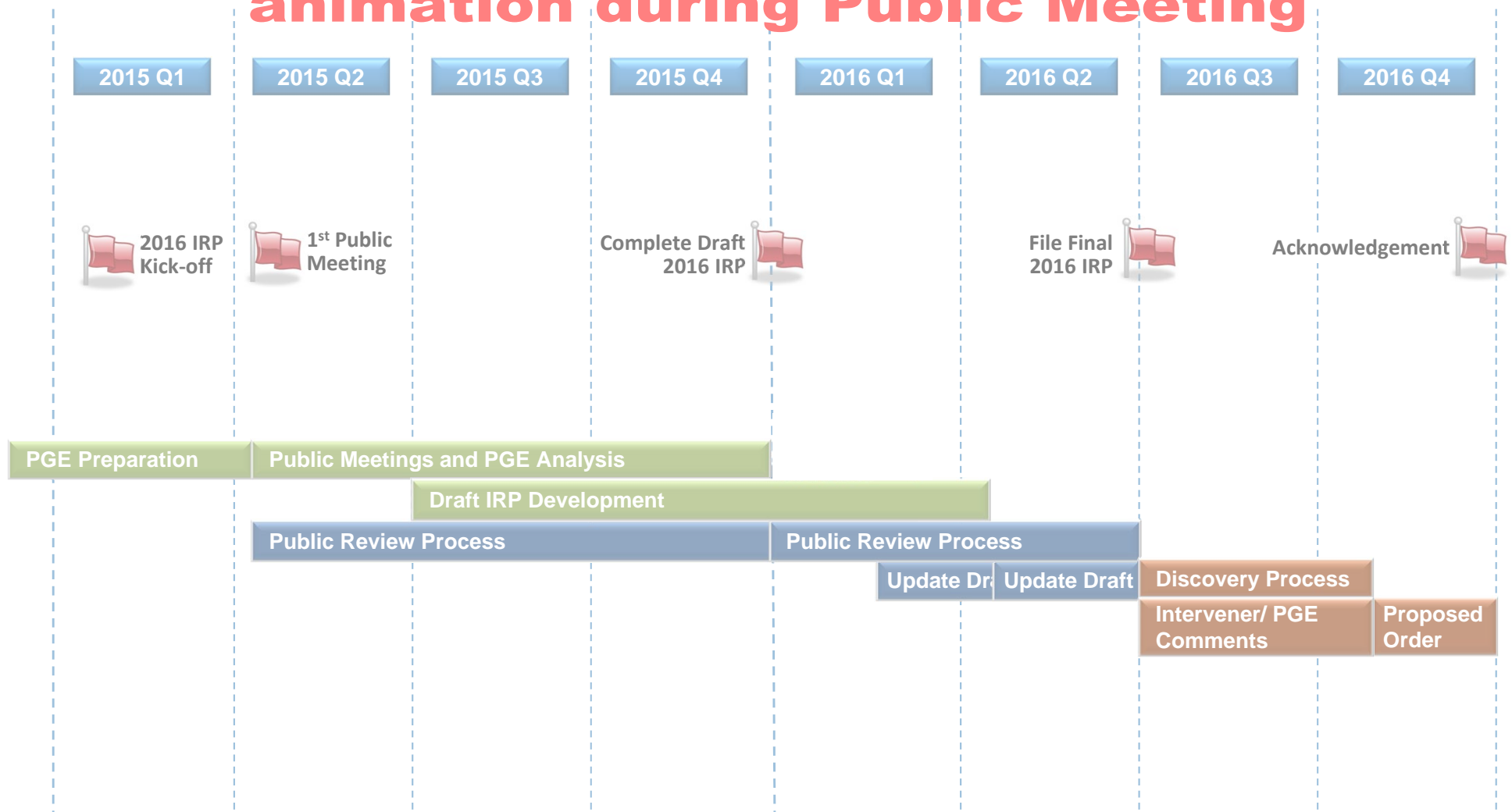
# 2016 IRP: Indicative Timeline

**Slide 13 used only to facilitate**

April 2, 2015

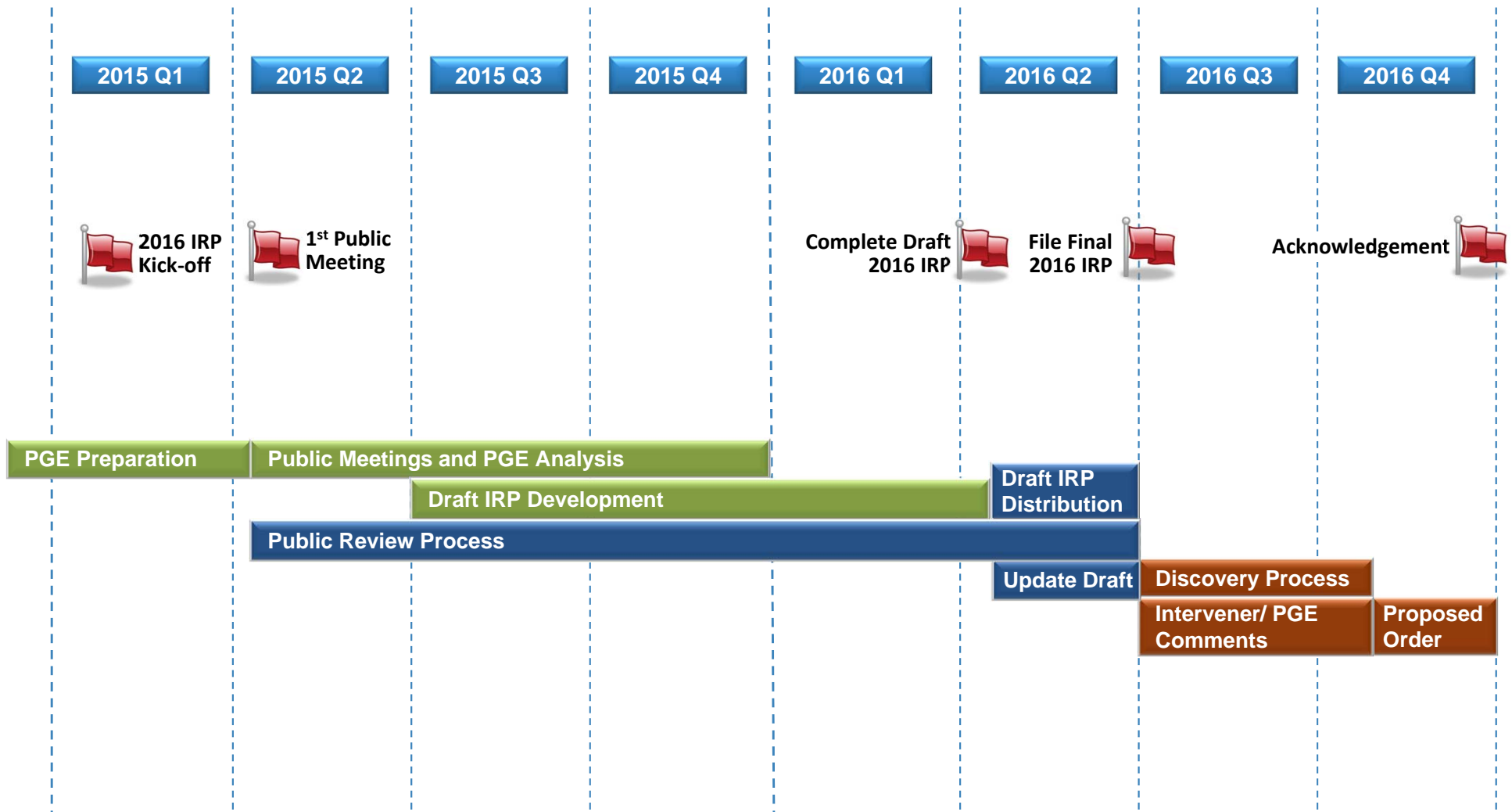
Slide 13

**animation during Public Meeting**



# 2016 IRP: Indicative Timeline

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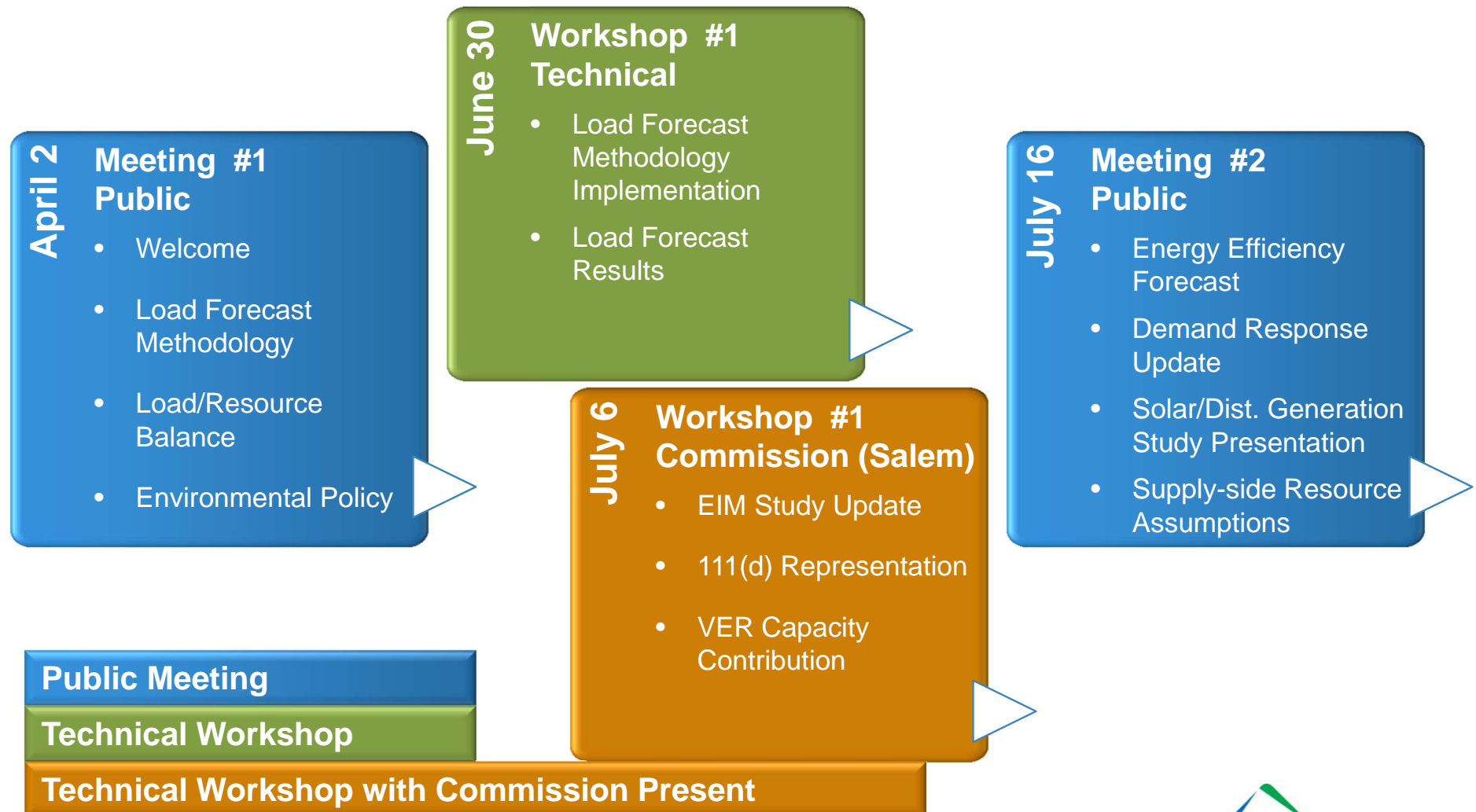




# 2016 IRP: Meeting Schedule And Planned Topics

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## Q2/Q3 2015



# 2016 IRP: Meeting Schedule And Planned Topics

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## Q3 2015

**August 13**

### Meeting #3 Public

- Load Forecast Summary Results
- Flexibility Analysis Results
- Variable Resource Capacity Value Methodology
- Proposed Portfolios

**September 24**

### Workshop #2 Commission (Salem)

- Updated Proposed Portfolios
- Colstrip Portfolio Representation
- EIM Study Update

**September 25**

### Workshop #2 Technical

- Updated Proposed Portfolios
- Portfolio Analytics Methodology
- Variable Resource Integration Methodology

**Public Meeting**

**Technical Workshop**

**Technical Workshop with Commission Present**

# 2016 IRP: Meeting Schedule And Planned Topics

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## Q4 2015

October 21

### Workshop #3 Technical

- Final Portfolios
- 111(d) Demonstration

October 22

### Meeting #4 Public

- Natural Gas Forecast
- Conservation Voltage Reduction Update
- 111(d) Rule Update
- Transmission

November 20

### Meeting #5 Public

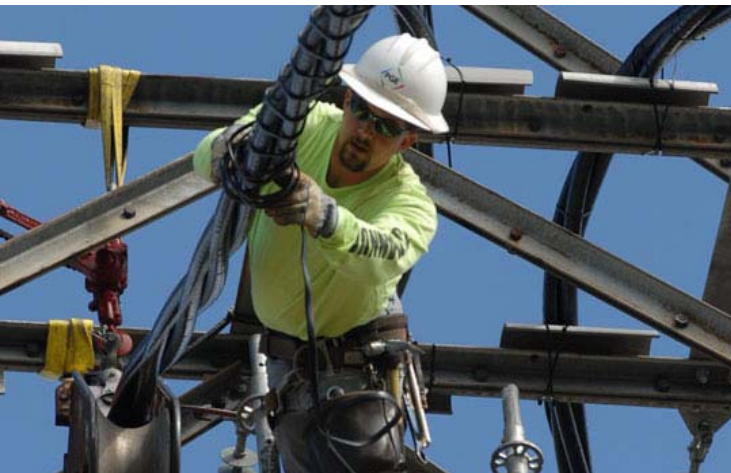
- Results
  - Colstrip Portfolios
  - Variable Resource Integration
  - Trigger Point Analysis
  - Scenarios

Public Meeting

Technical Workshop

Technical Workshop with Commission Present





# 2013 Integrated Resource Plan Review Of Acknowledged Order



# 2013 IRP: OPUC Order No. 14-415

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## Resource actions (2017)

- Renew cost-effective hydro contracts
- Add 23 MW DSG
- Acquire 114 MWa of EE
- Continue ADR Pilot for 25 MW

## Future resources / portfolios

- Develop wide range of resource portfolios
- Assess Colstrip

## Enabling studies

- Distributed generation study
- Load forecast review
- Flexibility need/mix
- EIM cost-benefit

## Other

- RPS compliance strategies
- VER capacity contribution
- Climate change

# EIM Comparative Analysis Activities

April 2, 2015 Slide 20

- ✓ Develop an Advisory Committee and Charter
- ✓ Develop a Technical Review Committee and Charter
- ✓ Interviewed six vendors and chose E3 Consulting to conduct the modelling of benefits for both the NWPP and CAISO footprint
- ✓ Coordinate with peer utilities on base case assumptions and modelling scenarios
- Assess PGE's internal costs to enter an EIM
- Assess the external costs to join the NWPP or CAISO EIM
- Conduct scenario analysis
- Facilitate workshops to review assumptions, qualitative analysis and modelling results
- Present final results



# EIM Advisory and Technical Review Committees

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## Advisory Committee

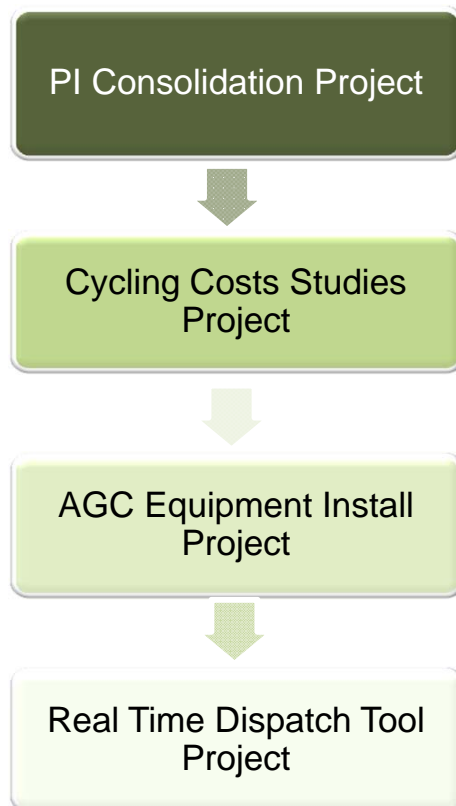
- Steve Beuning – Excel Energy
- Jim Shetler – Balancing Authority of Northern California (BANC)
- Michael Goggin – American Wind Energy Assoc. (AWEA)
- Scott Kinney – Avista
- Tess Park – Idaho Power Company
- Scott Downey – Peak Reliability
- Doug Larson – Western Interconnection Regional Advisory Board
- Cameron Yourkowski – Renewables Northwest
- Mark Rothleder – California ISO
- Carl Monroe – Southwestern Power Pool
- John Crider – OPUC Staff
- Bob Jenks – Citizen's Utility Board (CUB)
- Joe Lawlor – Pacific Gas & Electric (PG&E)
- Rachel Dibble – Bonneville Power Administration

## Technical Review Committee

- Michael Milligan – National Renewable Energy Laboratory (NREL)
- Brendan Kirby – Consultant to NREL
- Bart McManus – Bonneville Power Administration
- John Ollis – Northwest Power and Conservation Council
- Ron Schellberg – Idaho Power Company
- Ted Brekken – Oregon State University
- Eduardo Cotilla-Sanchez – Oregon State University

# Dynamic Dispatch Program

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## Plant Data System (pi) Consolidation: Completed

- Optimizes the PGE plant data systems for reliability requirements, system constraints, and economic dispatch of the plants

## Cycling Cost Studies: Completed on Thermal Plants

- Informs Operations of wear/tear costs and cycling restriction to improve dispatch logic via Real Time Dispatch Tool

## AGC Equipment Project: Completed on Thermal Plants

- Increased dispatch communication efficiency and allows remotely controlled dispatch for load following

## Real Time Dispatch Tool: Q2 2015

- Increases efficiency and coordination of plant dispatch.
- Facilitates hybrid integration strategy for VERs

***We will go live this spring with the Real Time Dispatch Tool.***



# Load Forecast



# Load Forecast – Fundamental Drivers

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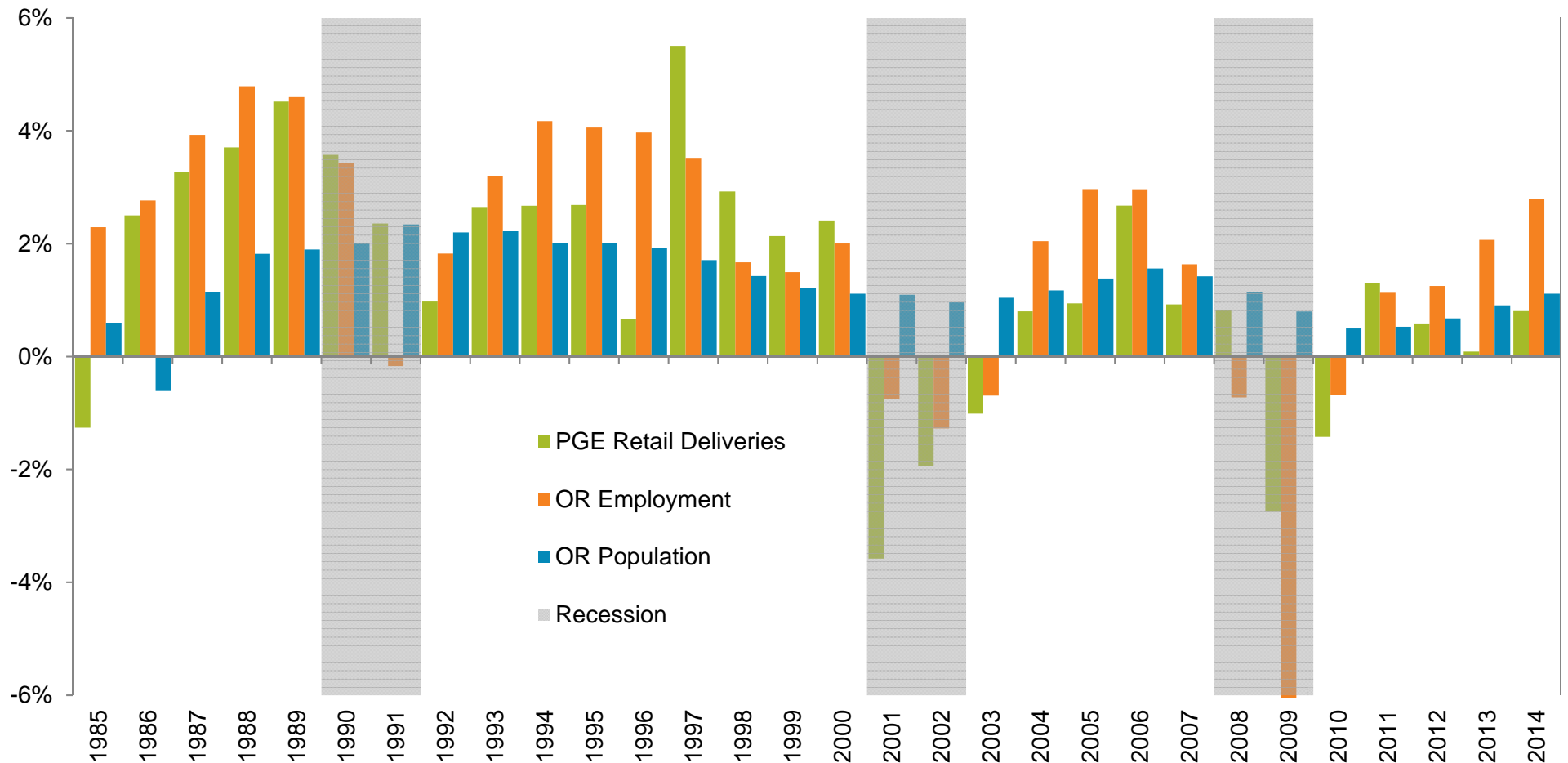
Near-term: business cycle affects the economy and electricity use

Long-run: economy and demographics drive electricity consumption

- Portland metro area economy has been growing faster than Oregon and the PNW region due in large part to strong in-migration and the prominence and growth of high-tech industry.
  - Growth in high-tech is expected to continue in the future
  - Energy deliveries to high-tech more than offsets resource-based industry's retrenchment

# Population and job creation drive electricity use

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# Recent Trends

April 2, 2015 Slide 26

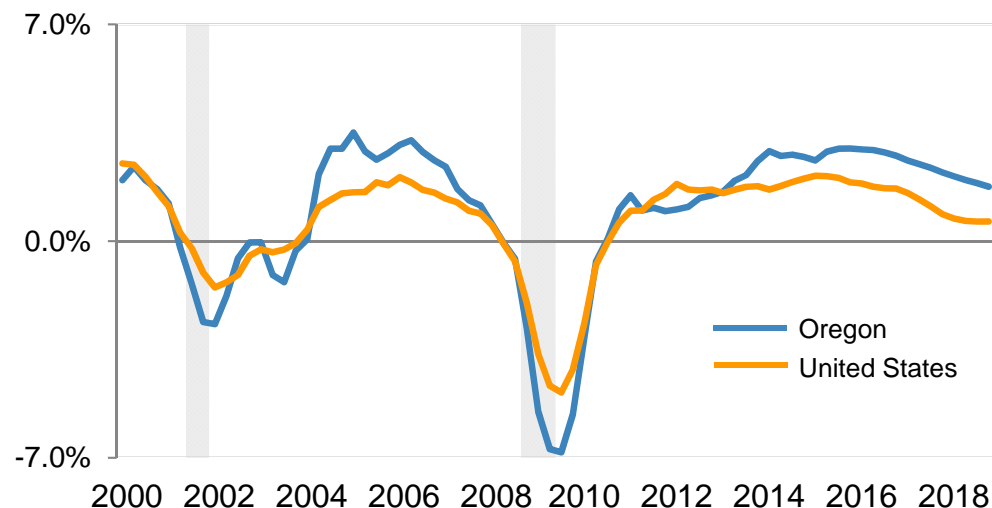
## Economy & Population

- Economic and population indicators are strong
- Oregon employment is outpacing the US
- PGE 3-County service area recovered jobs lost in the recession at end of 2013

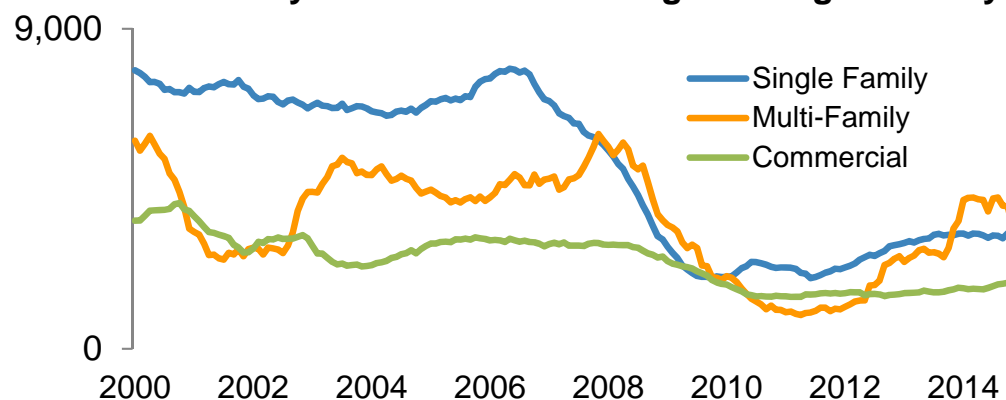
## PGE Retail Energy Deliveries

- PGE retail energy deliveries continue to recover from 2008 recession.
- Load growth is being driven by industrial energy deliveries, particularly high tech expansion, though paper products manufacturing continues to show volatility.
- Residential deliveries have been flat since the decline in 2010, largely due to historically low number of connects.

**Oregon Employment Growth Strengthening**



**Multi-Family Construction Leading Housing Recovery**



# Population & Employment Growth Forecasts

April 2, 2015 Slide 27

| Population Trends              | Growth Rate | Period    |
|--------------------------------|-------------|-----------|
| PGE 4-County Population (OEA)  | 1.2%        | 2015-2034 |
| Oregon Population (OEA)        | 1.1%        | 2015-2034 |
| US Population (Global Insight) | 0.7%        | 2015-2034 |

- Western U.S. growing faster than the US average
- Oregon continues to be a leading state for in-migration, PGE service territory growing faster than the Oregon state average due to higher population growth in urban areas

| Employment Outlook*            | Growth Rate | Period    |
|--------------------------------|-------------|-----------|
| Oregon Employment (OEA)        | 1.8%        | 2015-2024 |
| US Employment (Global Insight) | 1.1%        | 2015-2024 |

- In Oregon, job growth is expected to be most rapid in the Portland metro area due to concentration of business activities
- Businesses associated with high-tech industry are typically energy intensive

Source: Oregon Office of Economic Analysis, Economic Forecast, March 2015.

Global Insight U.S. Economic Forecast, March 2015.

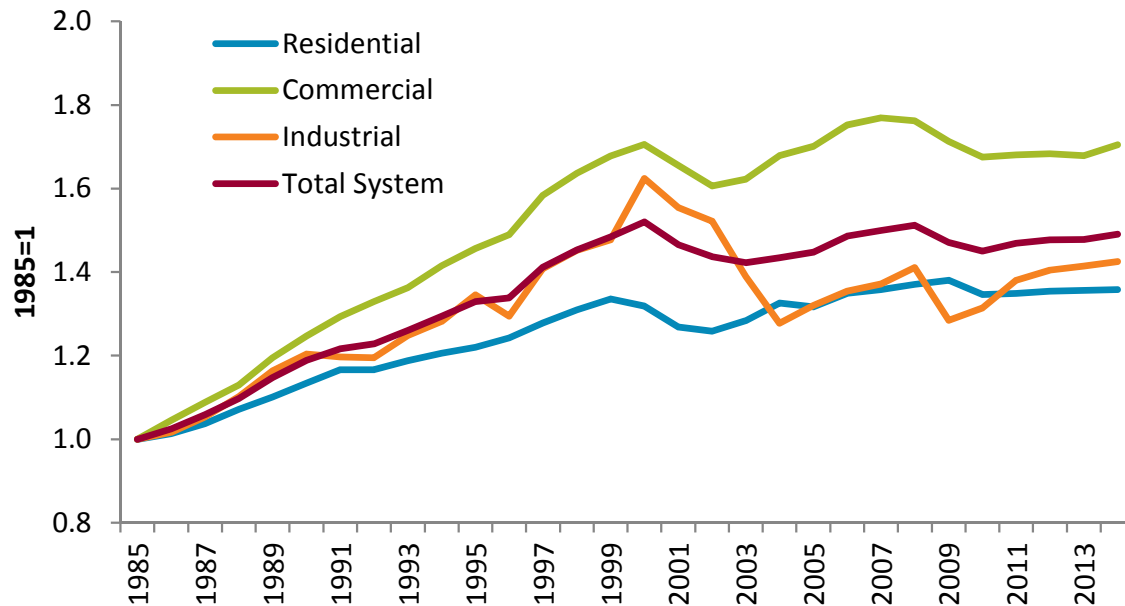
\* Oregon Employment forecasts only available to 2024



# PGE Energy Deliveries Growth By Class

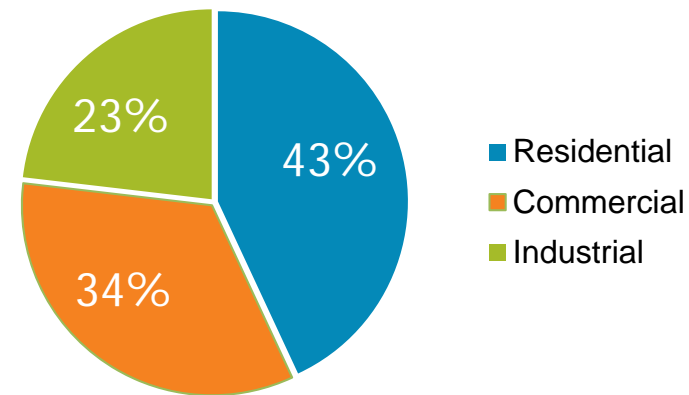
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## Energy Deliveries growth trend by Customer Class

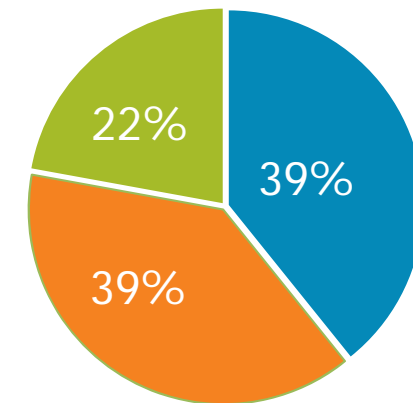


## Energy Deliveries Split by Customer Class

1985



2014



# Sector-level Fundamentals: Residential

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Customer growth is driven by economic conditions

- Strong population growth due to in-migration
- Population growth is fastest in urban areas
- Growth varies by region

Average usage continues to decline

- Long term trend of declining use per customer:
  - Federal codes and standards increase the energy efficiency of new appliances and newly constructed homes.
  - Other technological and behavioral changes (conservation)

Change in Appliance Stock

- Declining electric space heat penetration and increasing A/C penetration changing seasonal energy needs and peak demand
- Households are reaching full saturation for common, large appliances (e.g., washing machines, dish washers, refrigerators, etc.)



# Sector-level Fundamentals: Non Residential

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Commercial sector growth is expected to continue

- Economy is becoming more cooling-intensive, expect growth to be driven by cooling-related load
- Population growth leads to growth in commercial services, businesses, government services & other amenities

Strength in high tech to lead manufacturing output

- Strong growth in high tech manufacturing
- Shifting share to high tech from wood products/natural resource industries
- Oregon high tech industries are concentrated in PGE service area

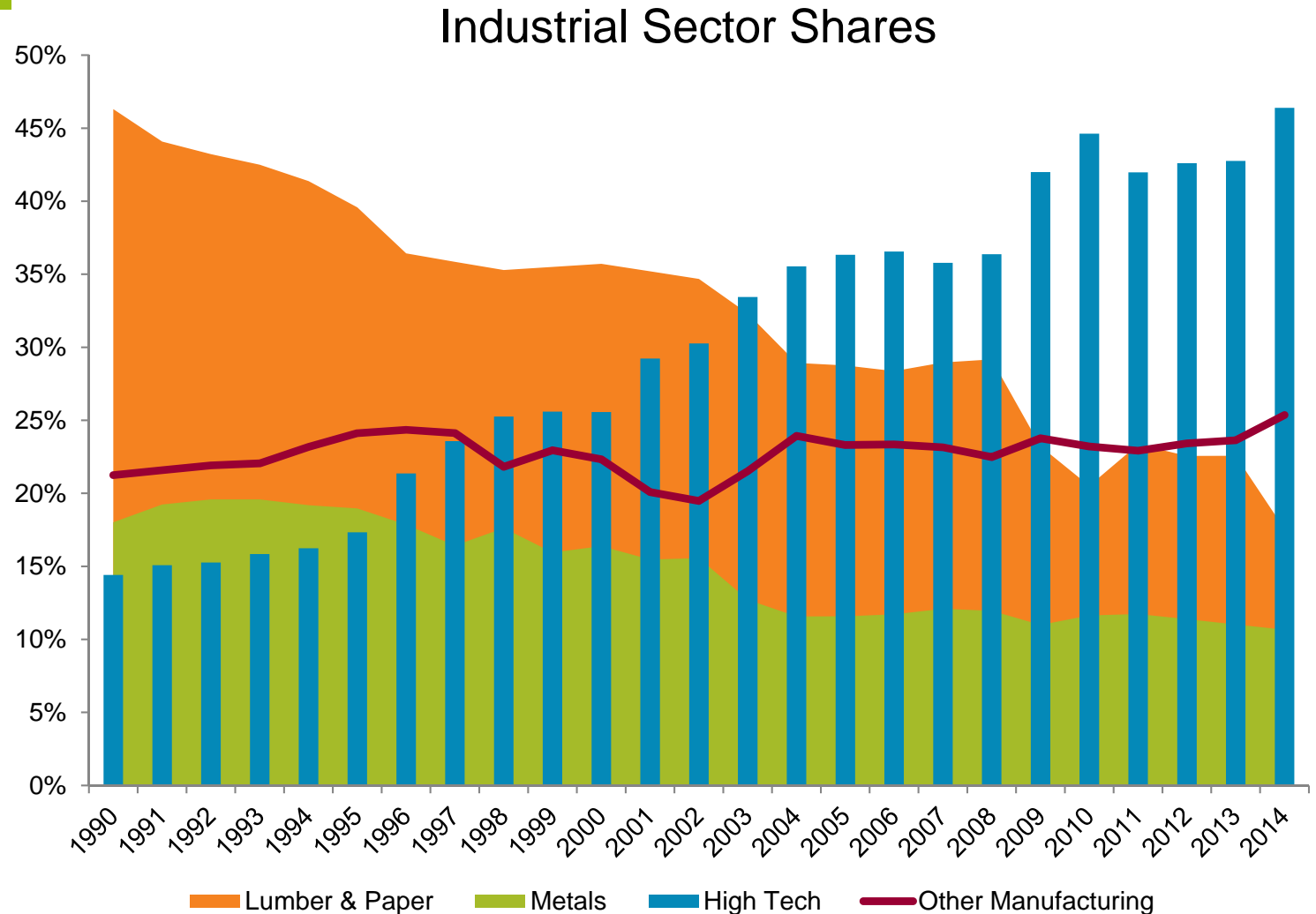
PGE manufacturing sector remains highly concentrated and thus volatile

- Top 20 industrial customers account for ~70% of total manufacturing load
- Creates difficult forecasting environment, can lead to variance

# Industrial Deliveries

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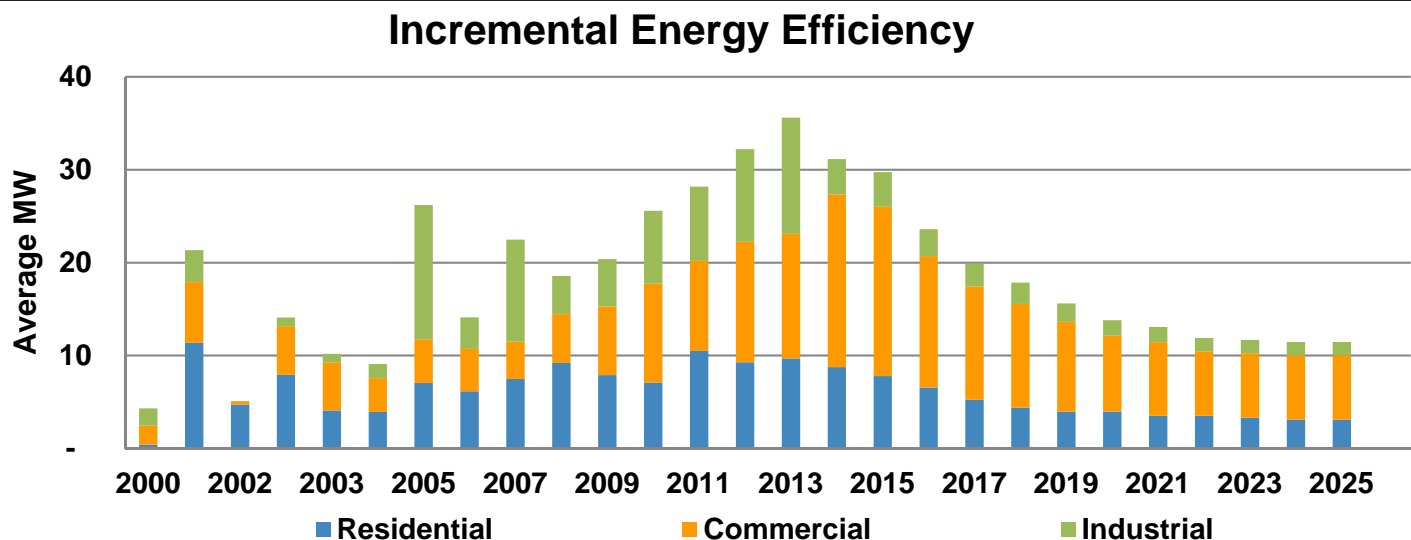
- Industrial customer mix has shifted over time from forest products to high tech manufacturing



# Energy Efficiency

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- Strong history of EE savings reducing average growth rates.



**Residential**

- New building savings
- Weatherization
- Energy-efficient TVs
- High-efficiency lighting (like LEDs)
- High-efficiency appliances (washers, dryers, freezers, and refrigerators)

**Commercial**

- Custom “whole-building” approaches
- Energy audits for schools
- High-efficiency lighting (like LEDs)
- Building controls and HVAC improvements
- Grocery equipment

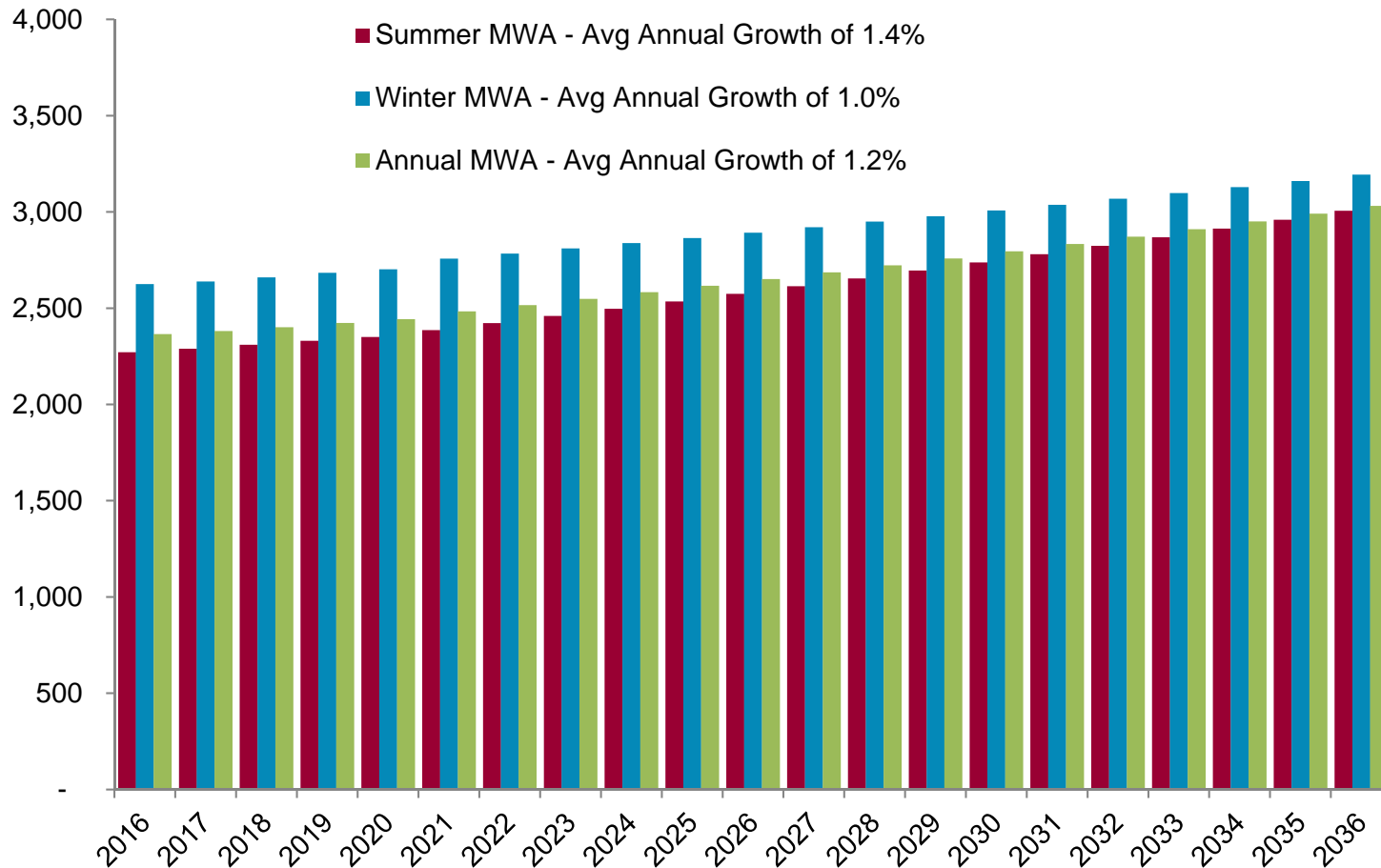
**Industrial**

- Small industrial and agricultural measures: irrigation, small compressed air, variable frequency drives
- No-cost/low-cost operational steps
- High-efficiency lighting (like LEDs)

# Preliminary Energy Forecast, MWa

## 2017-2036

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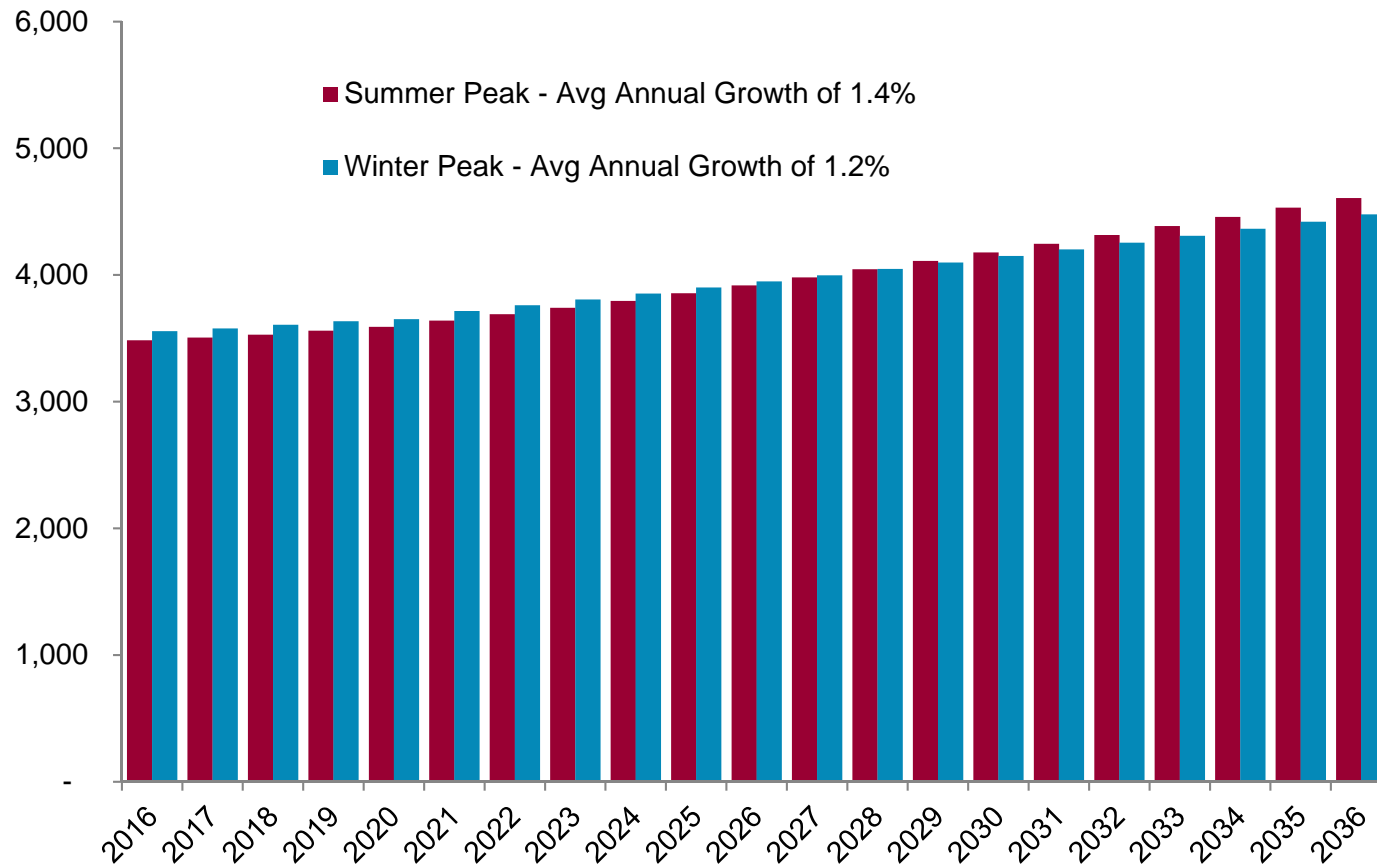
Source: PGE Net System Load Forecast, PGE December 2014 Load Forecast.





# Preliminary Peak Demand Forecast, MW 2017-2036

April 2, 2015 Slide 34



Source: PGE Net System Load Forecast, PGE December 2014 Load Forecast.





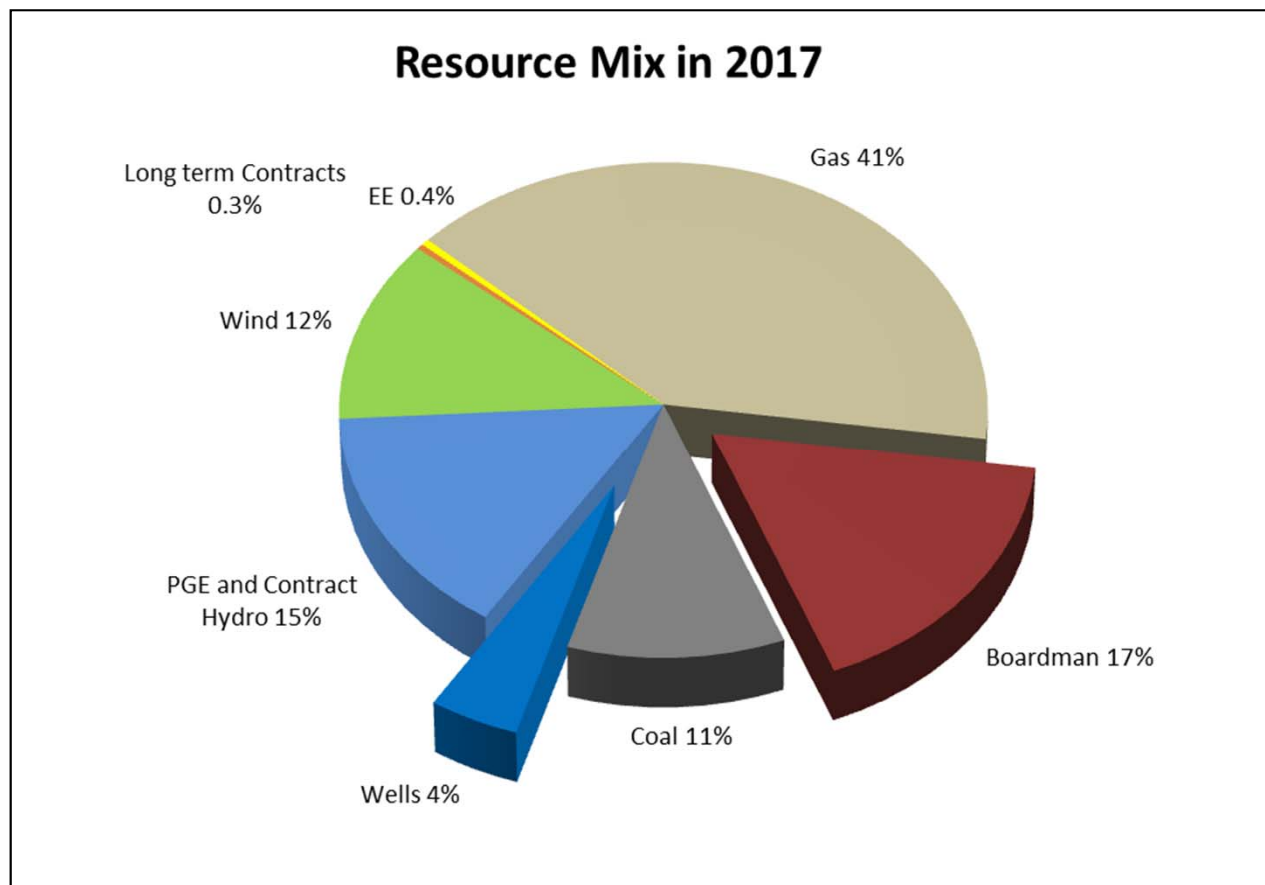
# Preliminary Load Resource Balance



# Preliminary Load Resources Balance (LRB)

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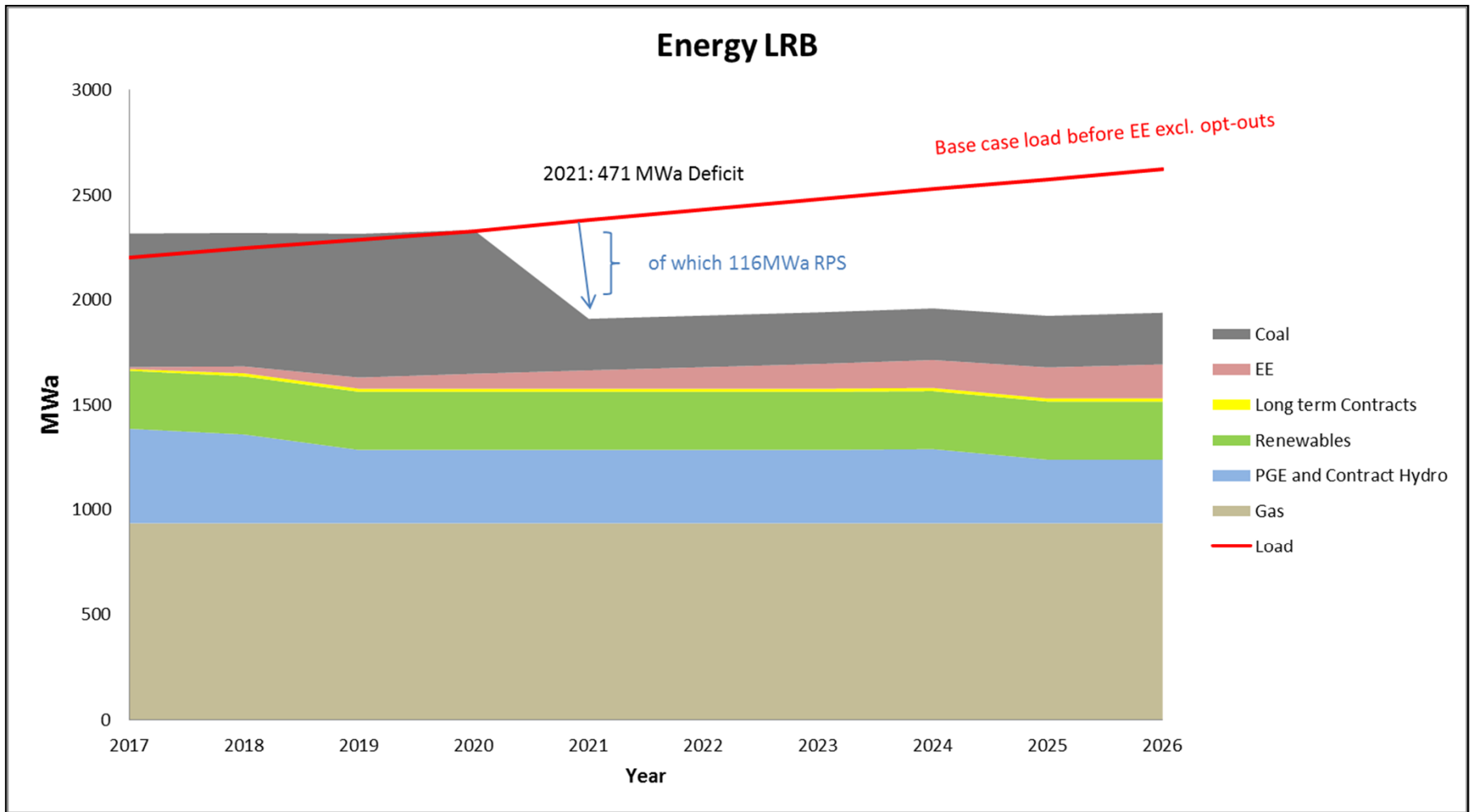
## PGE's resource mix is changing



- Available resources average annual energy
- Hydro contract expires in 2018
- Boardman ceases coal-fired operations in 2020

# Preliminary LRB: Energy

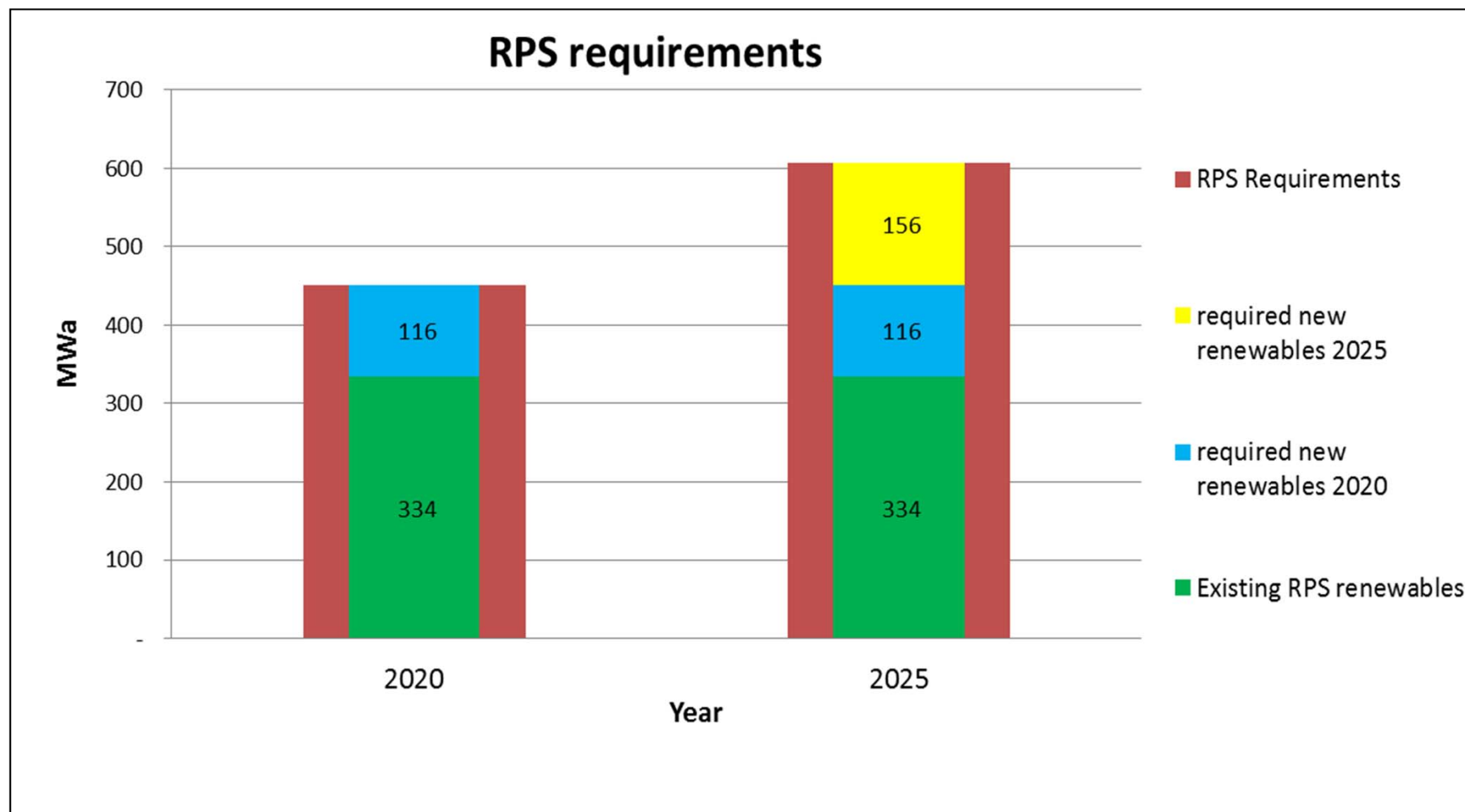
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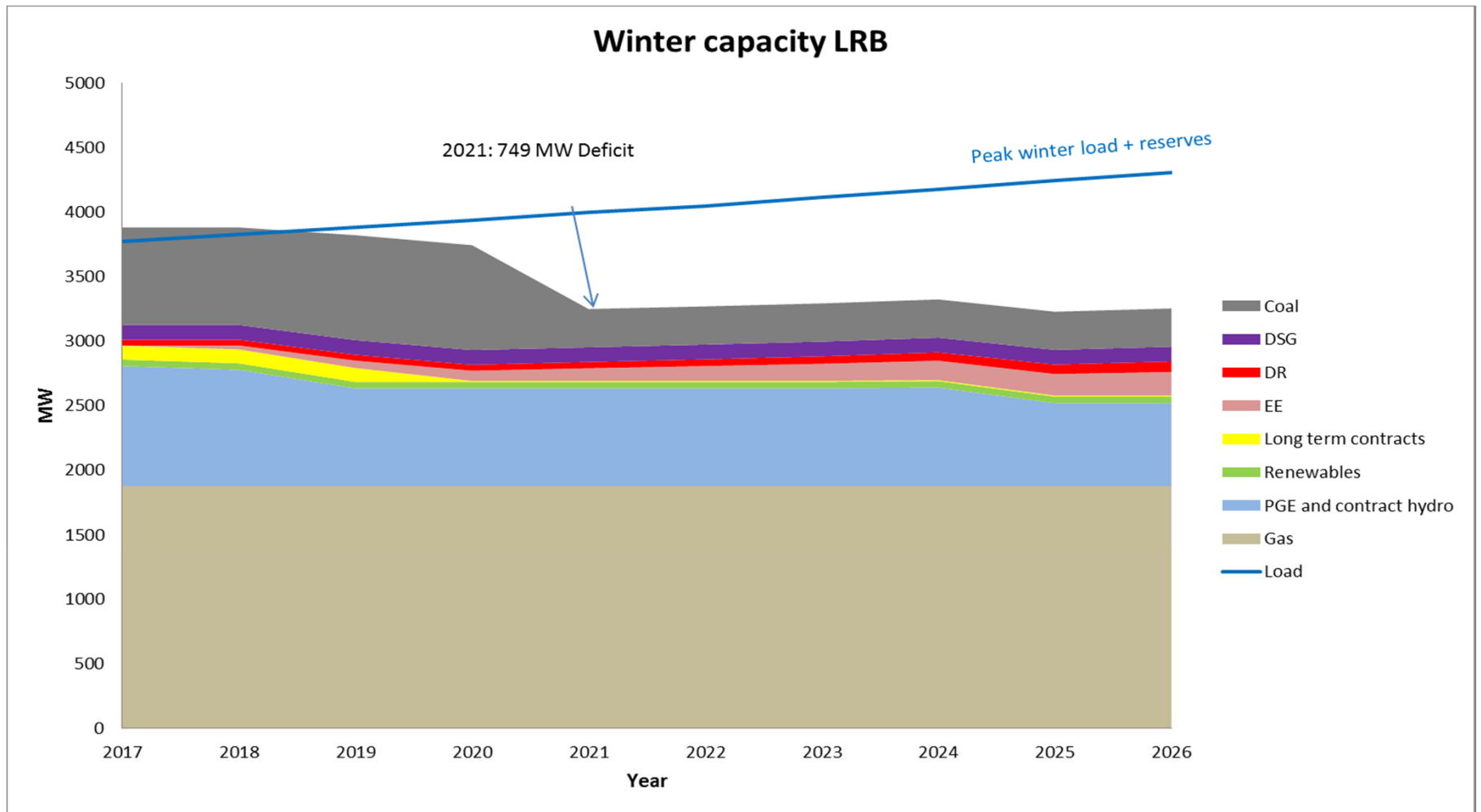
# Preliminary LRB: Renewable Portfolio Standard

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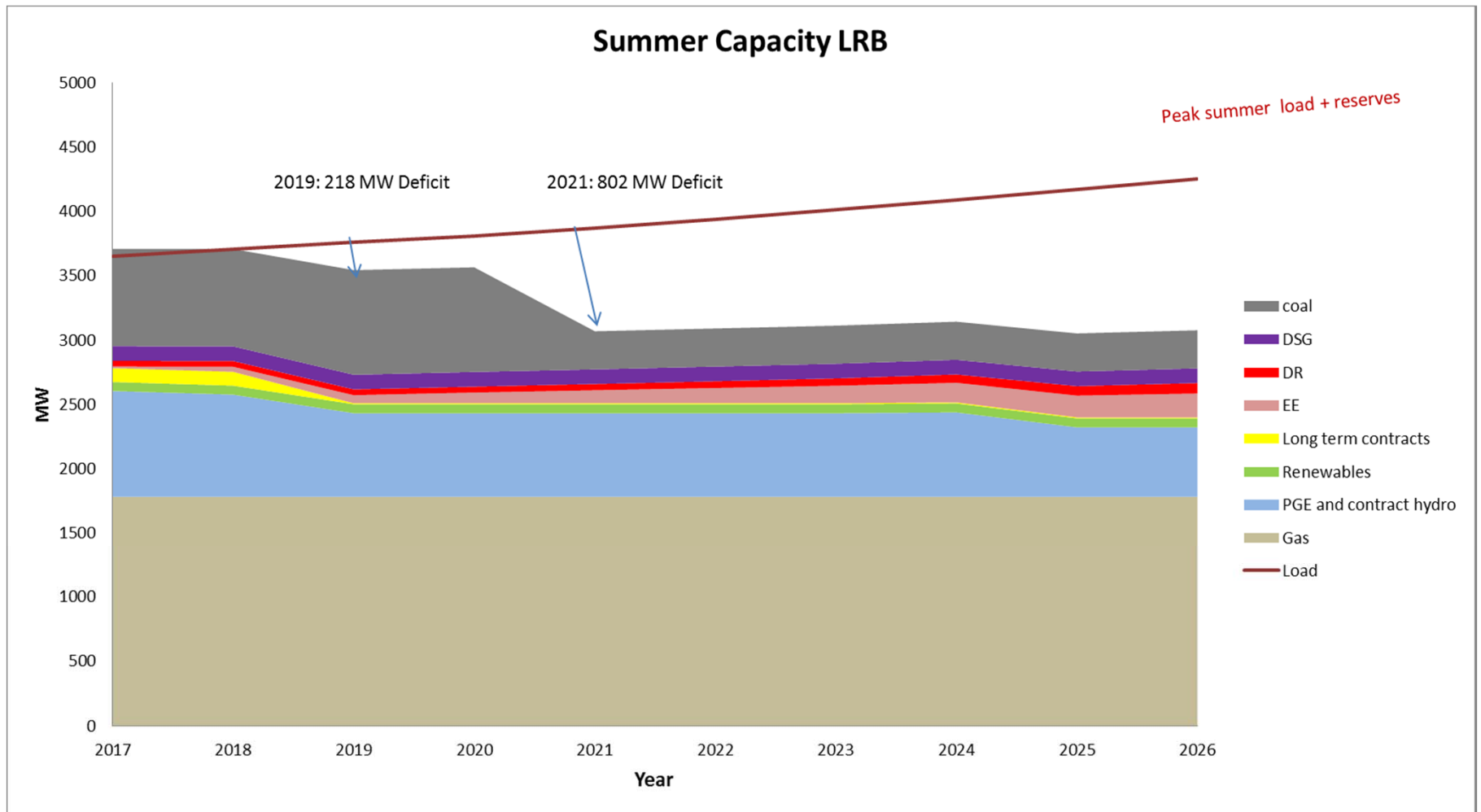
# Preliminary LRB: Capacity – Winter

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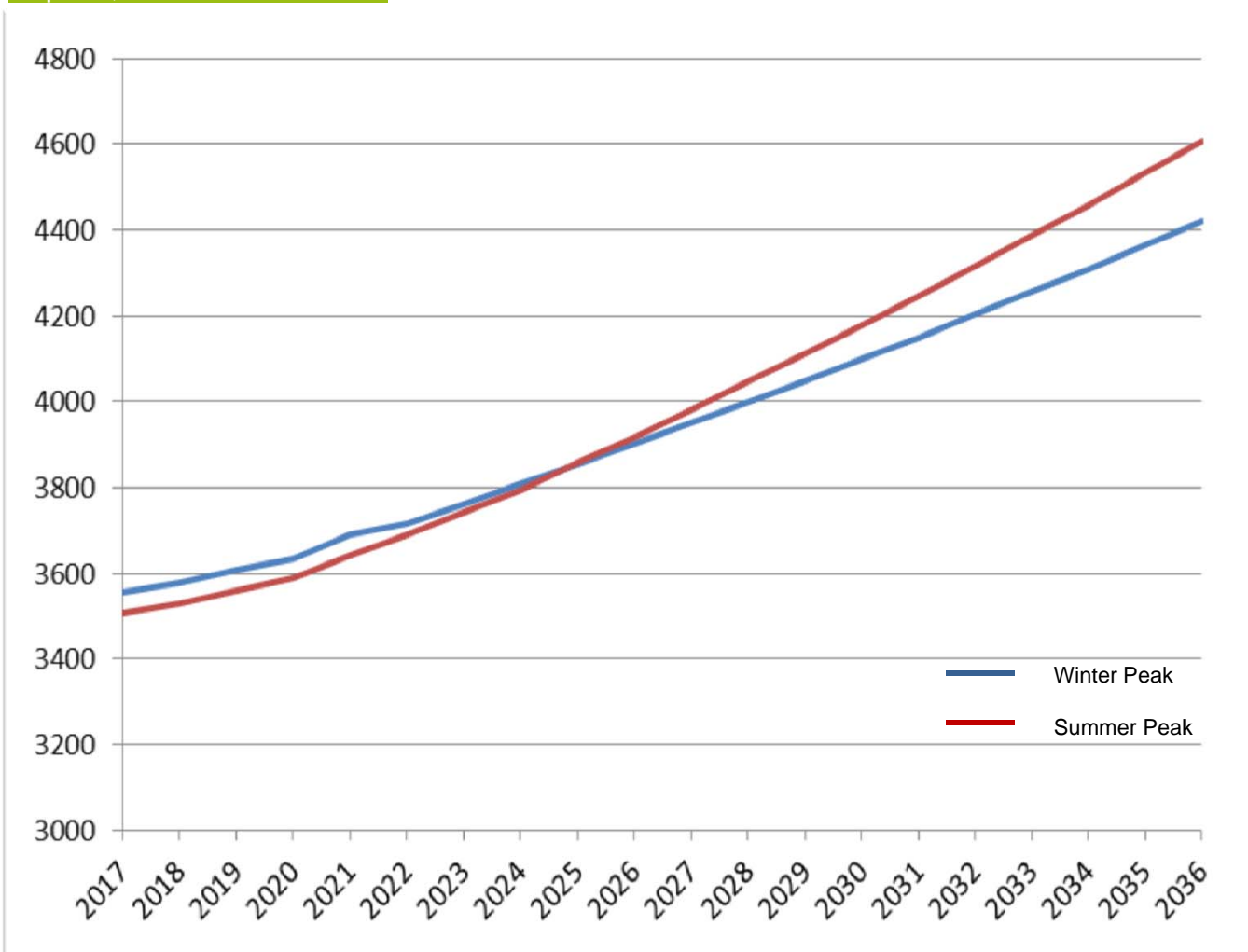
# Preliminary LRB: Capacity – Summer

April 2, 2015 Slide 40



# Preliminary LRB: Peak Load Trends

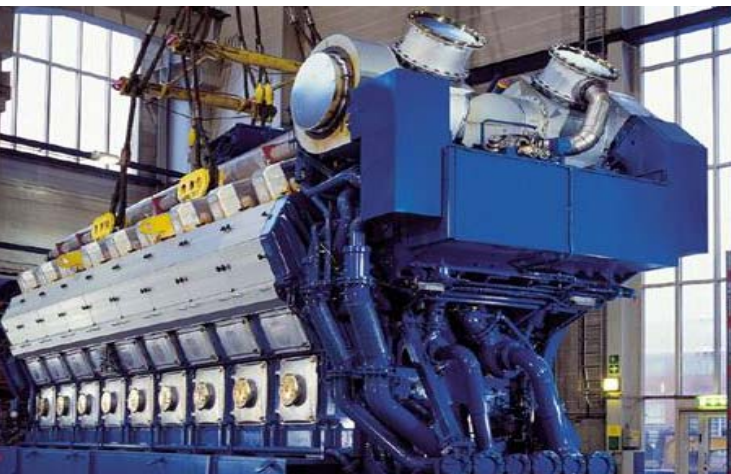
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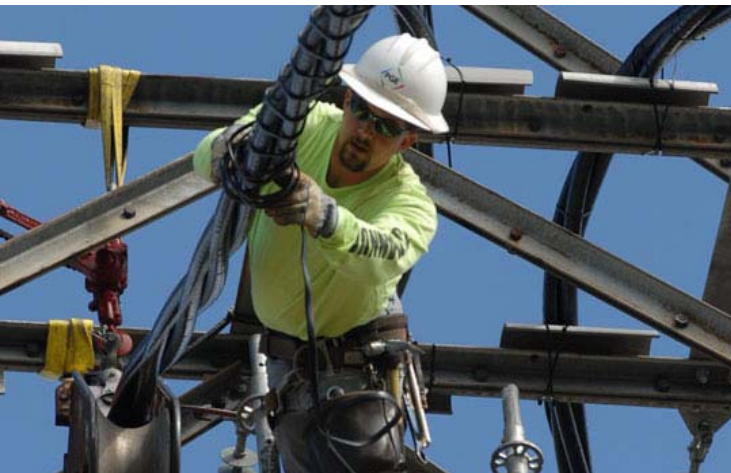
- Summer peak load growing faster than winter peak
- Gas and hydro resource shapes: lower capabilities in summer
- Shortage more pronounced in summer, more in the outer years



# Load Forecast Methodology







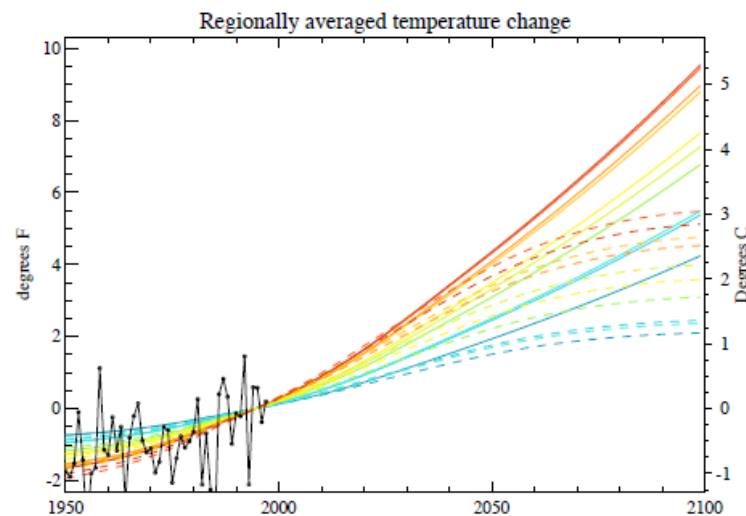
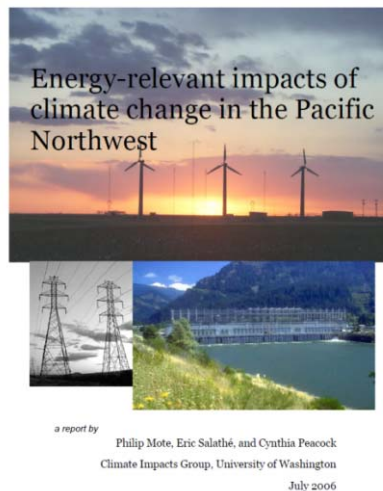
# Climate Change: Planning



# Climate Change: Planning

April 2, 2015 Slide 44

- Staff's Report for the 2013 IRP: "Climate change... is a matter that utilities should consider in their IRPs. [Staff recommends] developing the scope of an analysis of climate change impacts on system resources and operations."
- PGE last visited climate affected planning variables in its 2007 IRP by soliciting 'Energy-relevant impacts of climate change in the Pacific Northwest' authored by the Climate Impacts Group at UW.



# Climate Change: Planning

April 2, 2015 Slide 45

- For the 2016 IRP, PGE has partnered with Phillip Mote, PhD to update the 2006 study.
- Having surveyed possible climate related energy variables to study in further detail, the study will endeavor to identify how Portland area load forecasts (peak and energy) might be affected by global climate change.
  - Tracking BPA study on climate affected stream flows.
- Following a review and validation of the climate affected dataset, PGE will evaluate a climate affected load forecast future scenario.





# Climate Change: Emission Trends



# IRP Carbon Pricing: Two Rationales

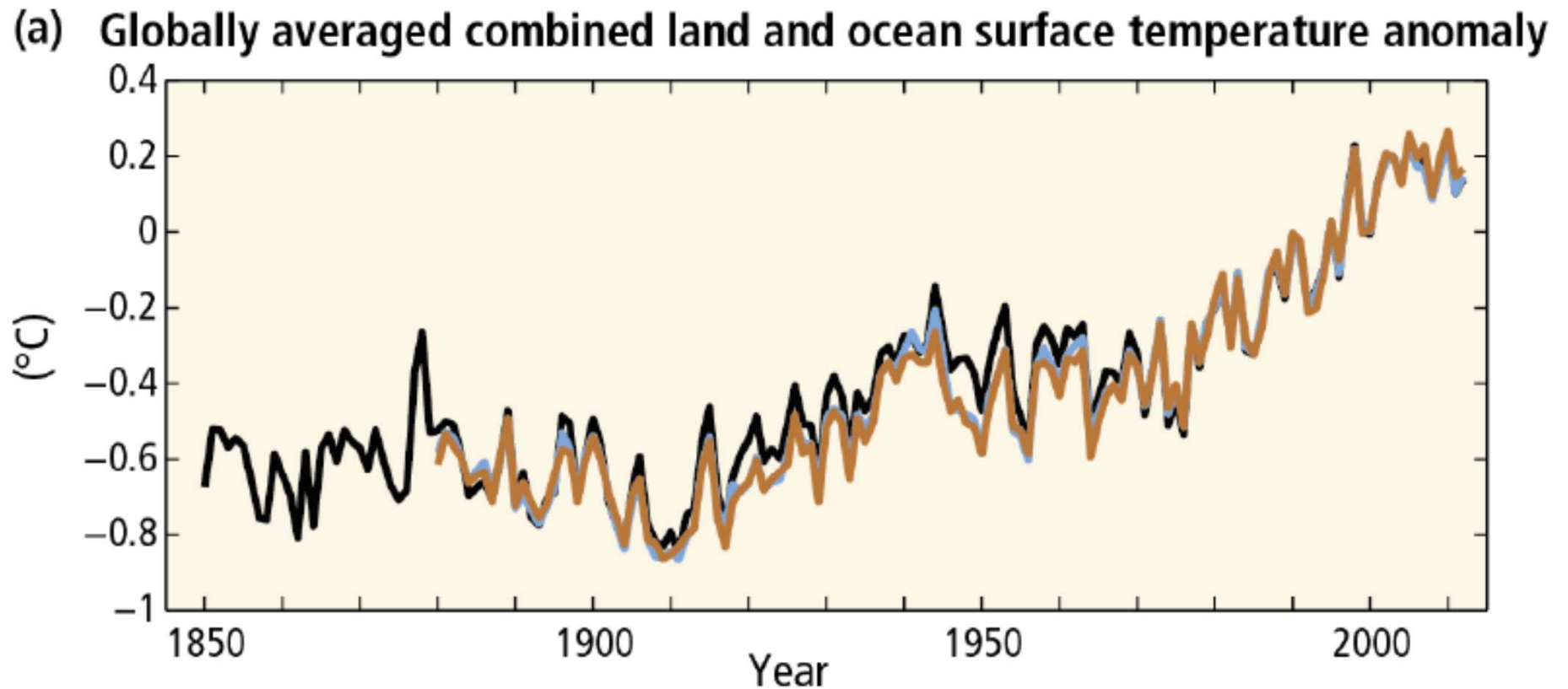
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- Climate change is real and it is happening now
  - Pricing carbon in a planning context is a way to include the societal costs of greenhouse gas emissions.
  
- Climate change *regulation* is real; it is happening now; it is likely to continue; and it may increase in stringency
  - Pricing carbon in a planning context is a way to account for the regulatory risk associated with carbon emissions.



# Climate Change Is Real

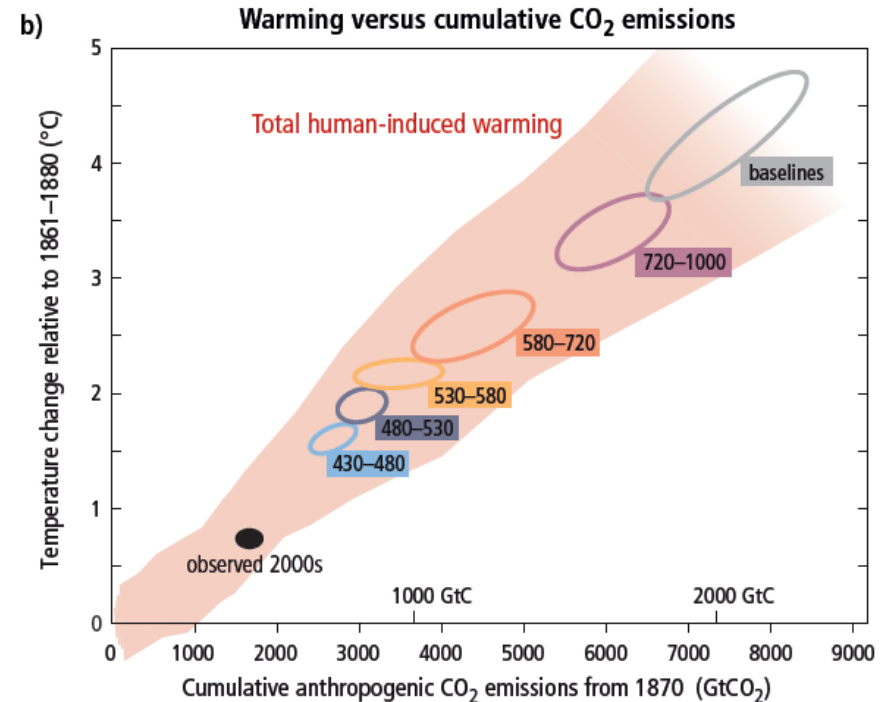
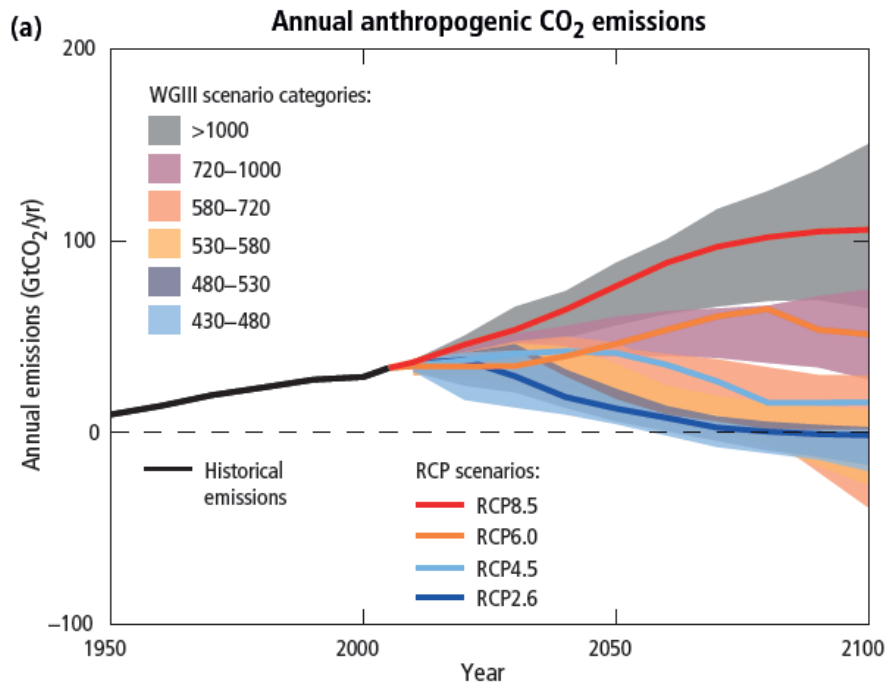
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Source: Inter-Governmental Panel on Climate Change, Fifth Assessment Synthesis Report, Summary for Policymakers, 2014

# Climate Changes Dependent on Global Emissions

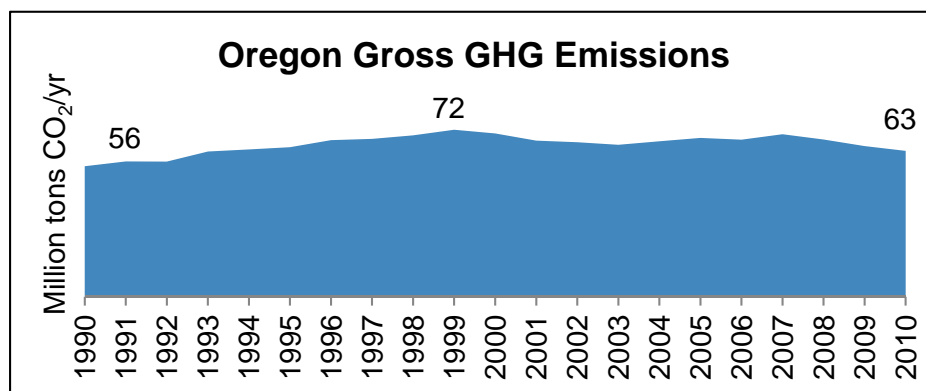
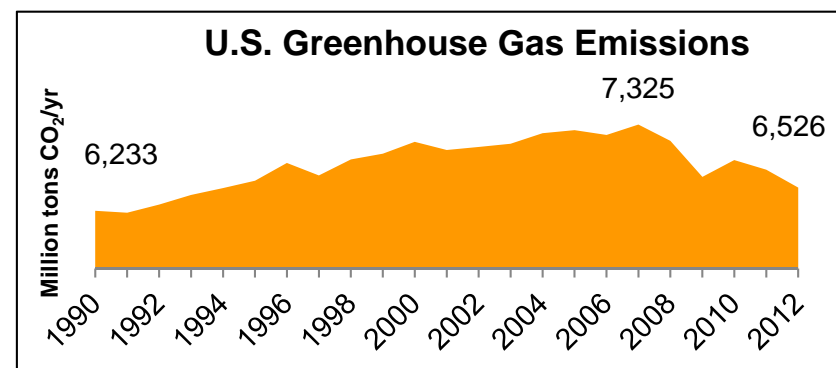
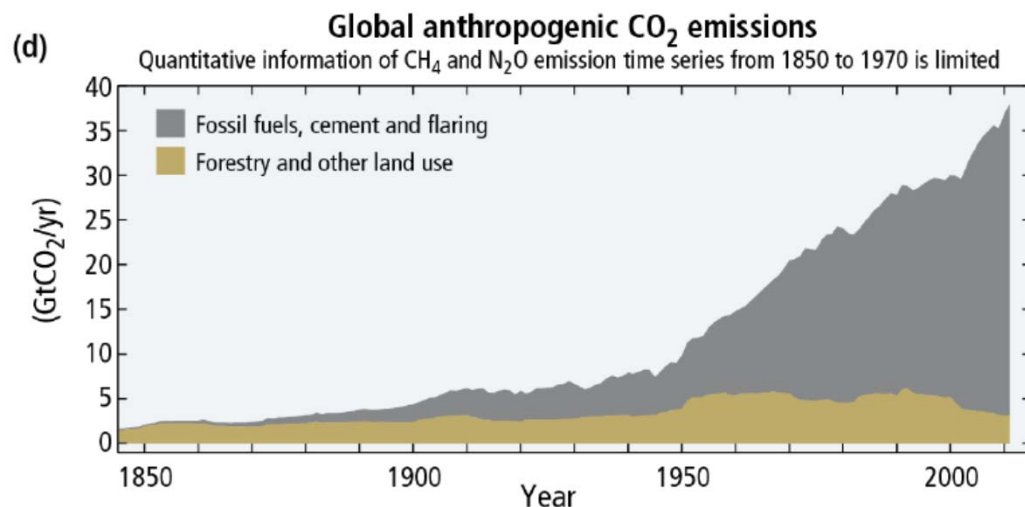
April 2, 2015 Slide 49



Source: Inter-Governmental Panel on Climate Change, Fifth Assessment Synthesis Report, Summary for Policymakers, 2014

# Different Stories In Different Places

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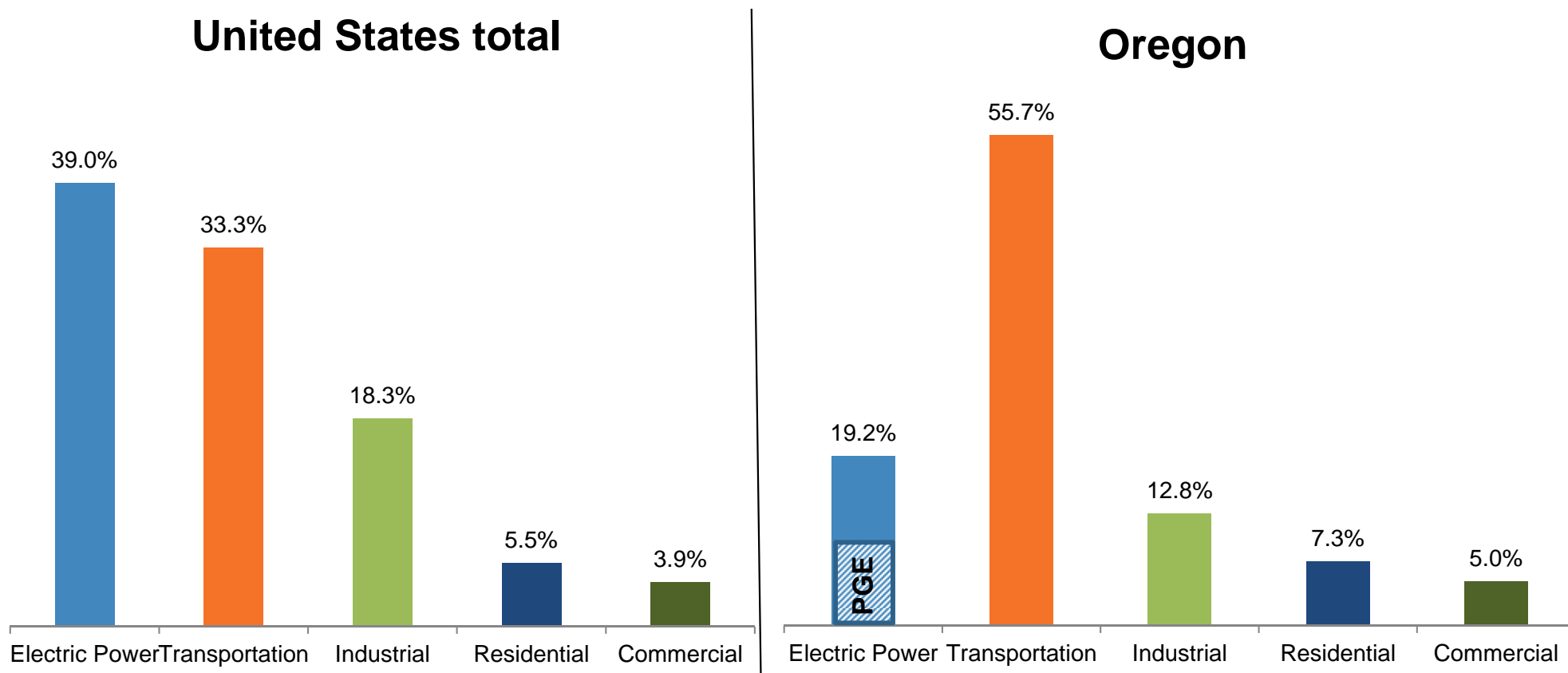
|                                  | Latest GHG emissions<br>(million tons) |
|----------------------------------|--|
| Oregon                           | 63 (2010)                              |
| United States                    | 6,526 (2012)                           |
| Global<br>(CO <sub>2</sub> only) | 38,000 (2010)                          |

Sources: IPCC, Fifth Assessment Synthesis Report, Summary for Policymakers (2014)  
EPA, Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990-2012 (2015)  
OGWC, Report to the Legislature (2013)

# Emissions: CO<sub>2</sub> Sources

April 2, 2015 Slide 51

**Electric power is a disproportionately small source of Oregon emissions**



Source: Energy Information Administration, State CO<sub>2</sub> emissions, March 4 2015 (2012 data)

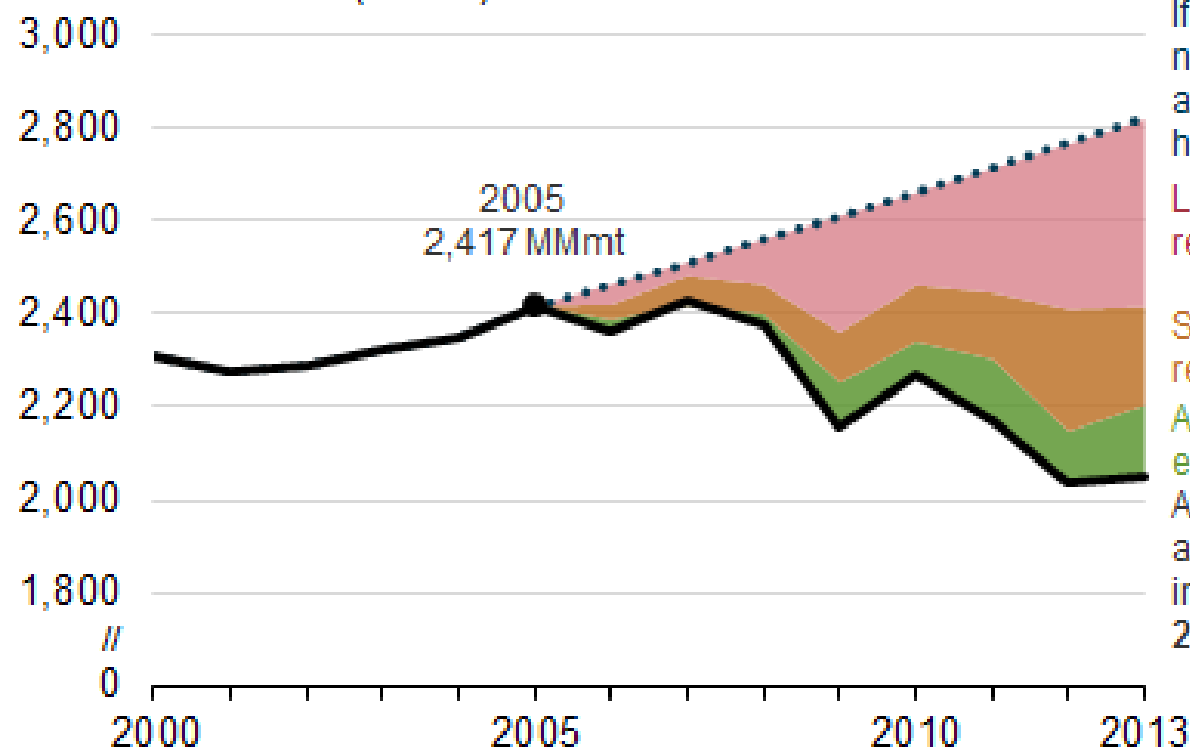
# Emissions: CO<sub>2</sub> Sources

April 2, 2015 Slide 52

## Power Sector Emissions in the U.S. are Dropping

### U.S. electric power carbon dioxide emissions (2000-2013)

million metric tons (MMmt) of carbon dioxide



If demand growth had remained near 2% and carbon intensity fixed at 2005 levels, emissions would have been **2,817 MMmt**

Lower demand growth alone reduced emissions by **402 MMmt**

Switching among fossil fuels further reduced emissions by **212 MMmt**

Adding noncarbon sources reduced emissions by **150 MMmt**

After these reductions, actual carbon dioxide emissions in the power sector were **2,053 MMmt** in 2013.



Source: Energy Information Administration, Annual CO<sub>2</sub> Analysis, October 23, 2014

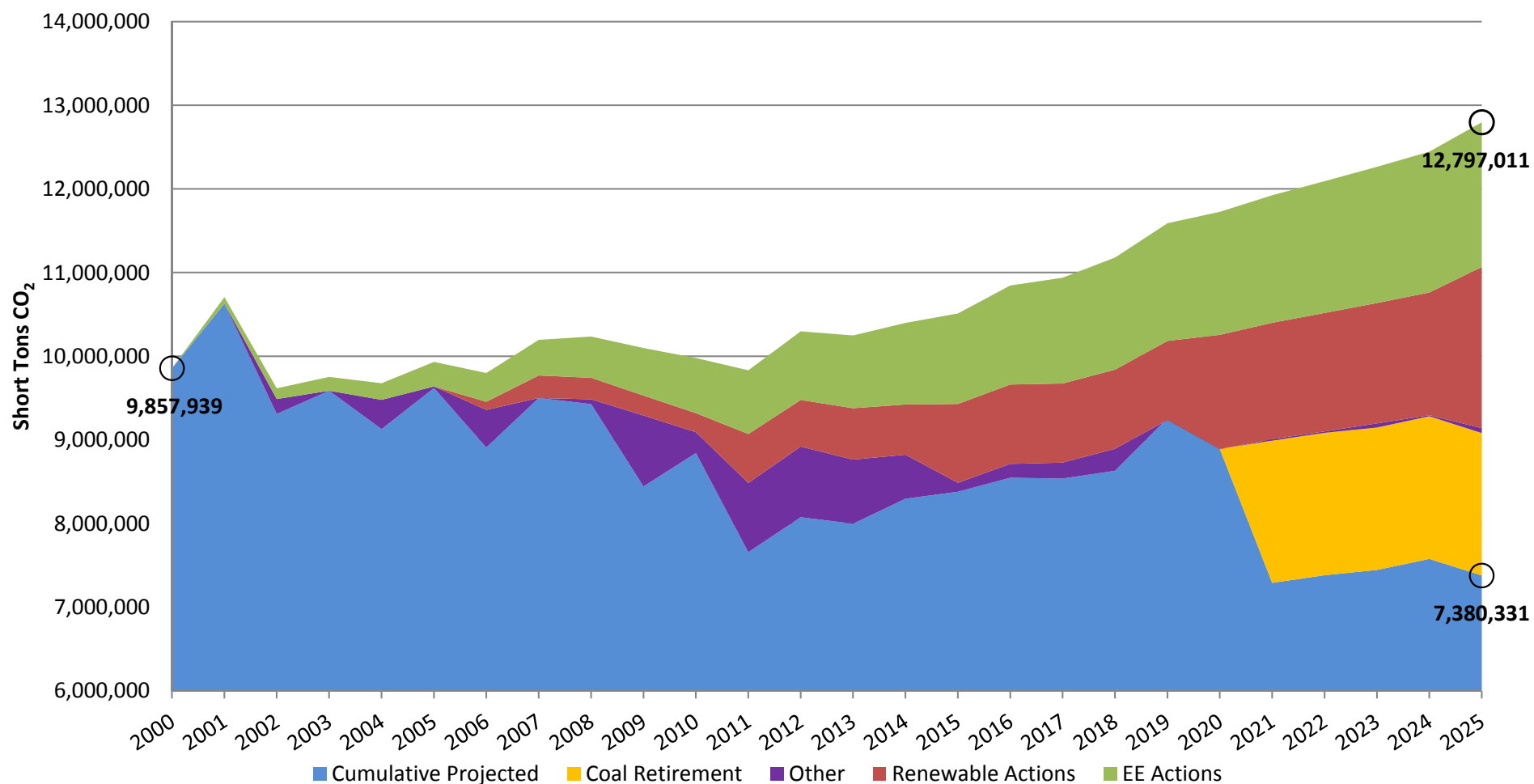




# Emissions: CO<sub>2</sub> Sources

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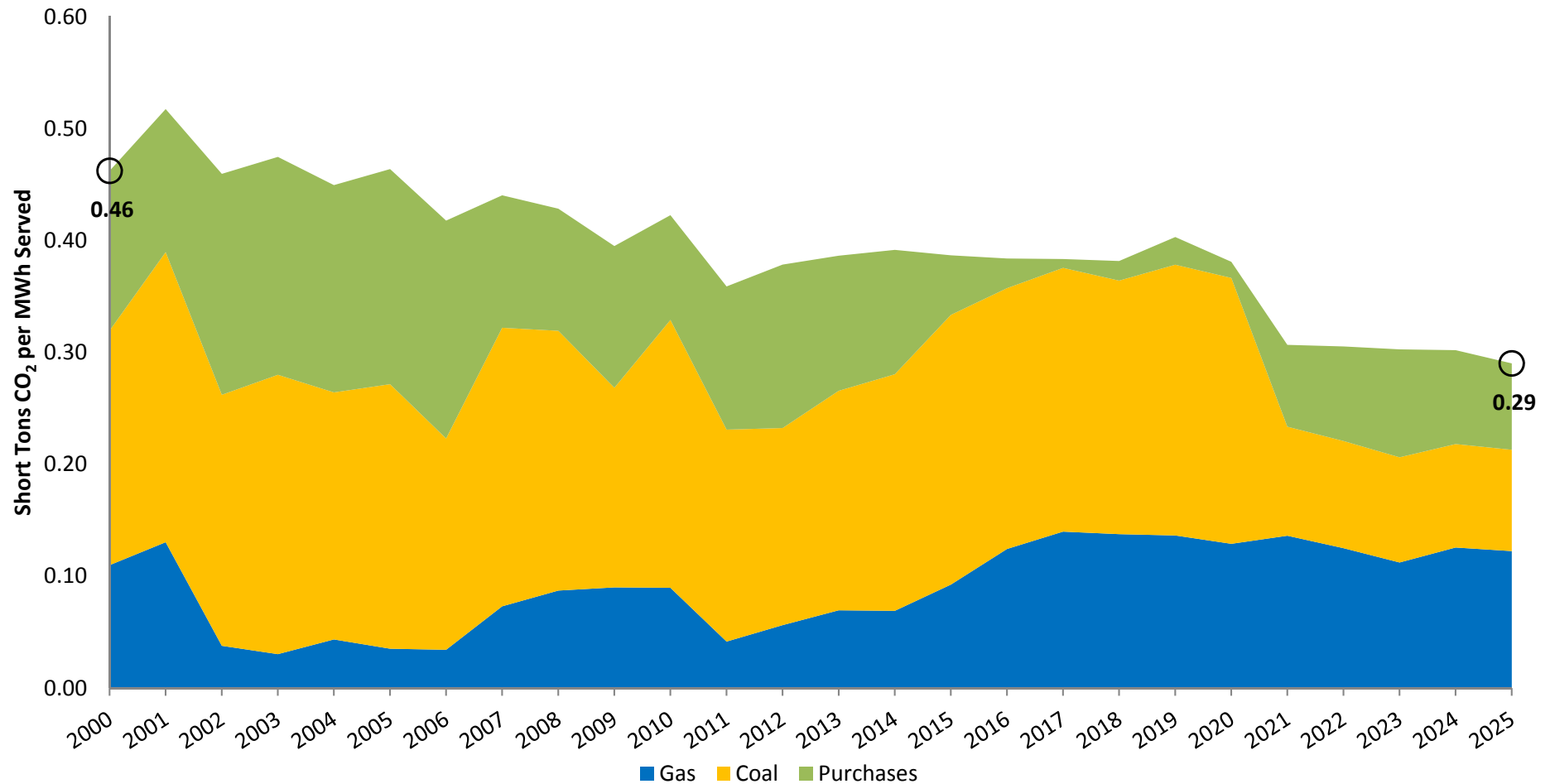
## PGE CO<sub>2</sub> emissions are dropping



# Emissions: CO<sub>2</sub> Sources

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## PGE Carbon Intensity Over Time is Dropping





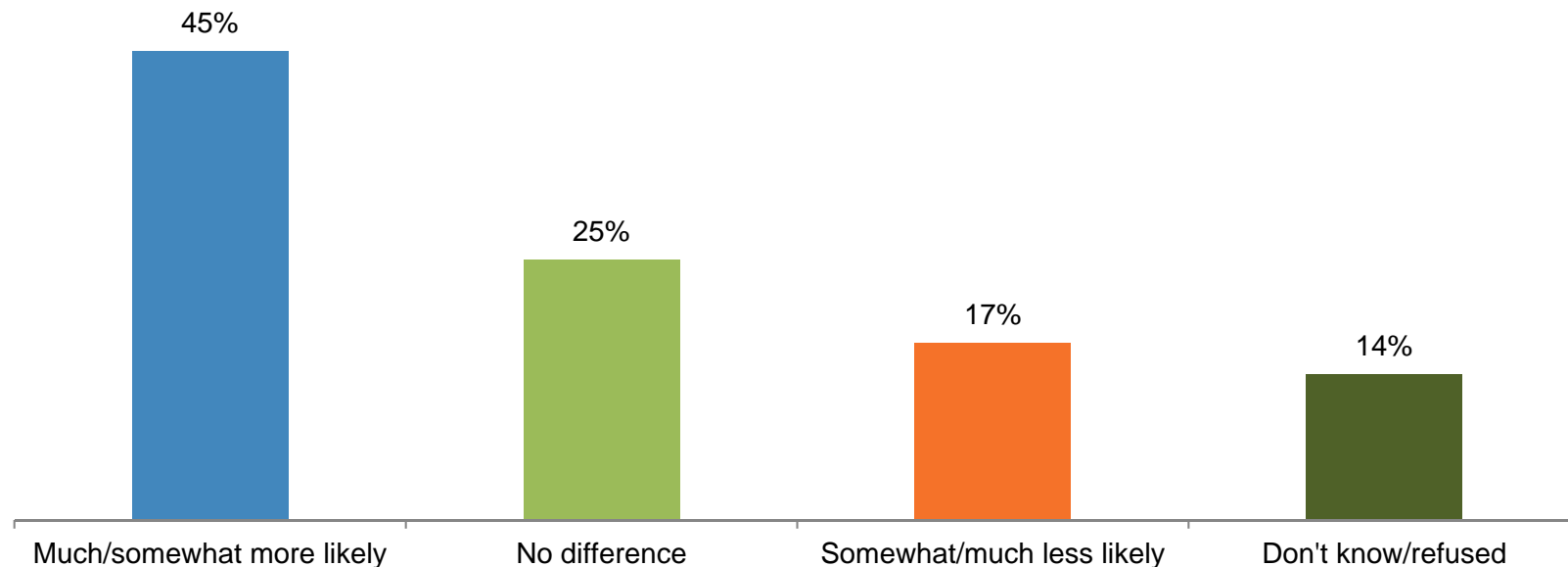
# Climate Change: Policy Drivers



# Climate Change: Policy Drivers

April 2, 2015 Slide 56

**Americans are more likely to vote for a candidate who strongly supports acting on global warming**



If a candidate for national office (such as the House of Representatives, the Senate, or president) strongly supports taking action to reduce global warming, would you be more or less likely to vote for the candidate?

Base: Registered American Voters 18+. April 2015

Source: Yale Project on Climate Change, Politics & Global Warming, Spring 2014



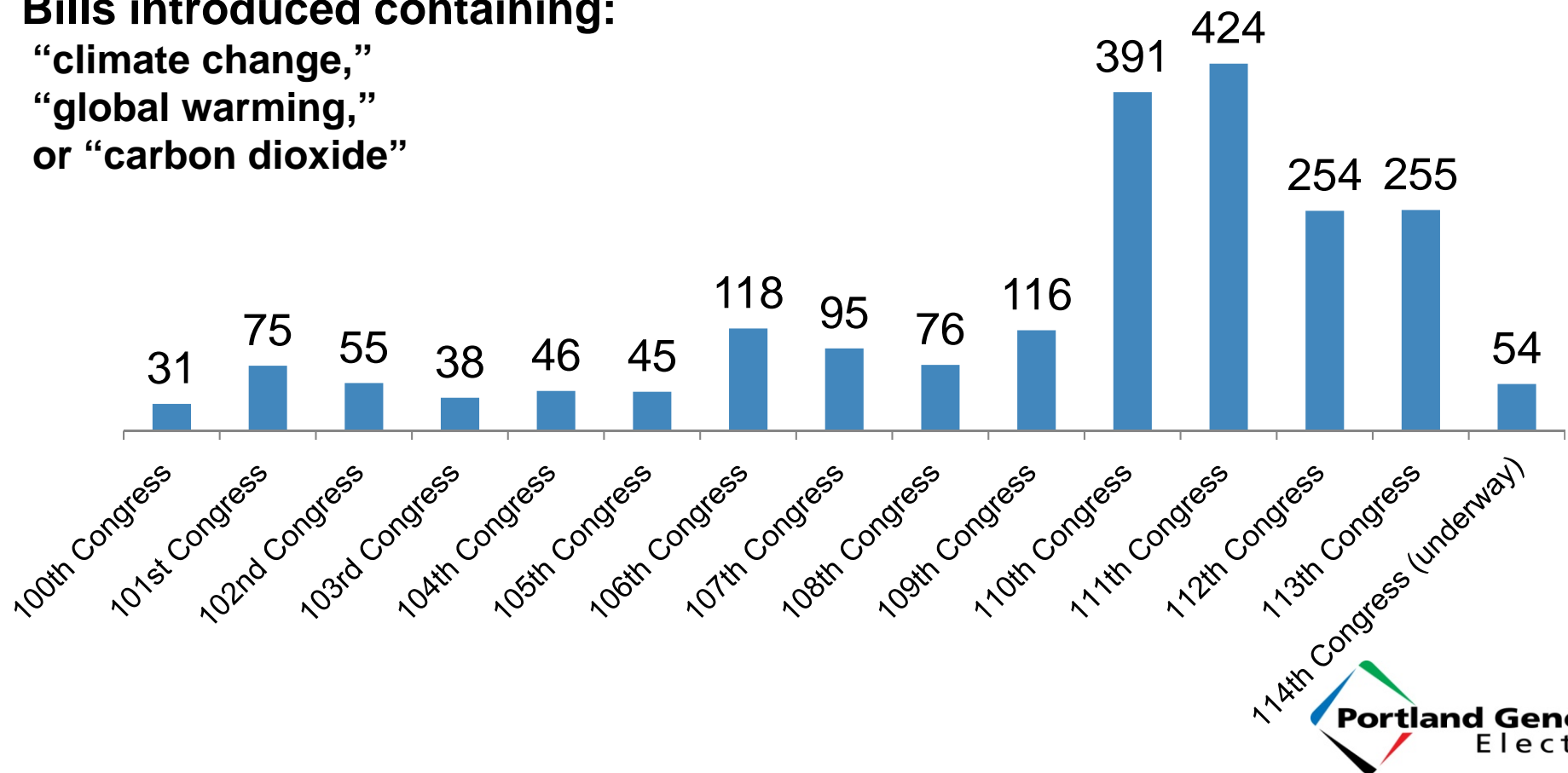
# Climate Change: Policy Drivers

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**Plenty of discussion in Congress, but a Congressional solution will likely remain elusive in the near-term**

**Bills introduced containing:**

**“climate change,”  
“global warming,”  
or “carbon dioxide”**





# Climate Change: Policy Drivers

April 2, 2015 Slide 58

## The Courts have Spoken

- Massachusetts v. EPA (2007)
- EPA Endangerment Finding (2009)
- Utility Air Regulatory Group v. EPA (2014)



# Climate Change: Policy Drivers

April 2, 2015 Slide 59

## Actions taken by the Obama Administration on Climate Change

- The Clean Power Plan
- Vehicle and appliance efficiency standards
- Reducing hydroflourocarbons (HFCs)
- Emission reduction goals for the federal government
- Bilateral cooperation with China and other major emitters
- Working towards a global agreement in Paris 2015

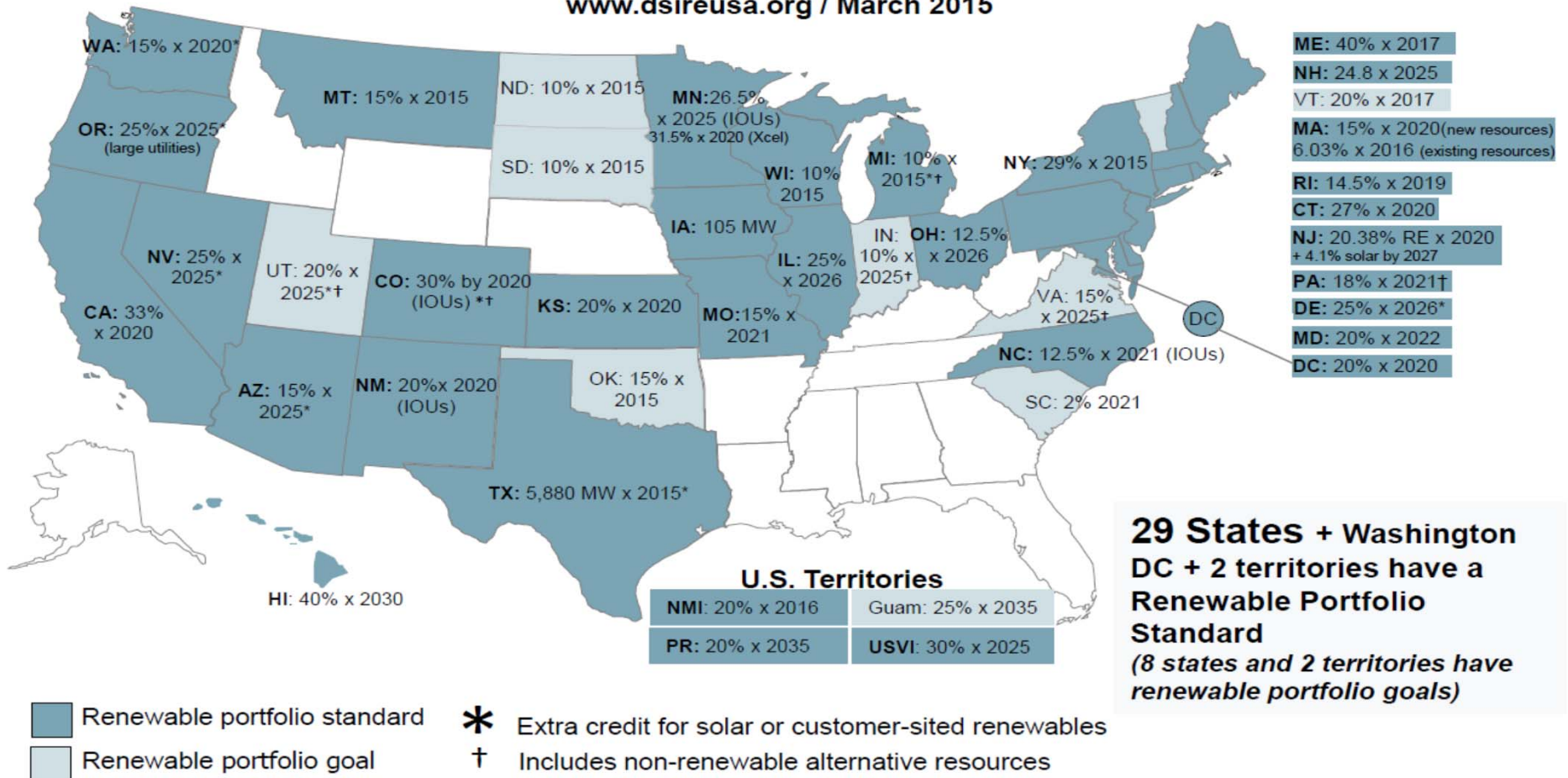


# Climate Change: Policy Drivers

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## Renewable Portfolio Standard Policies

[www.dsireusa.org](http://www.dsireusa.org) / March 2015



# Climate Change: Policy Drivers

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# Climate Change: Policy Drivers

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- Trends suggest that the question is WHEN, not if, Congress will act to determine an economy-wide approach to reducing CO2 emissions.
- Health care reform provides a useful comparison





# Clean Power Plan – 111(d)

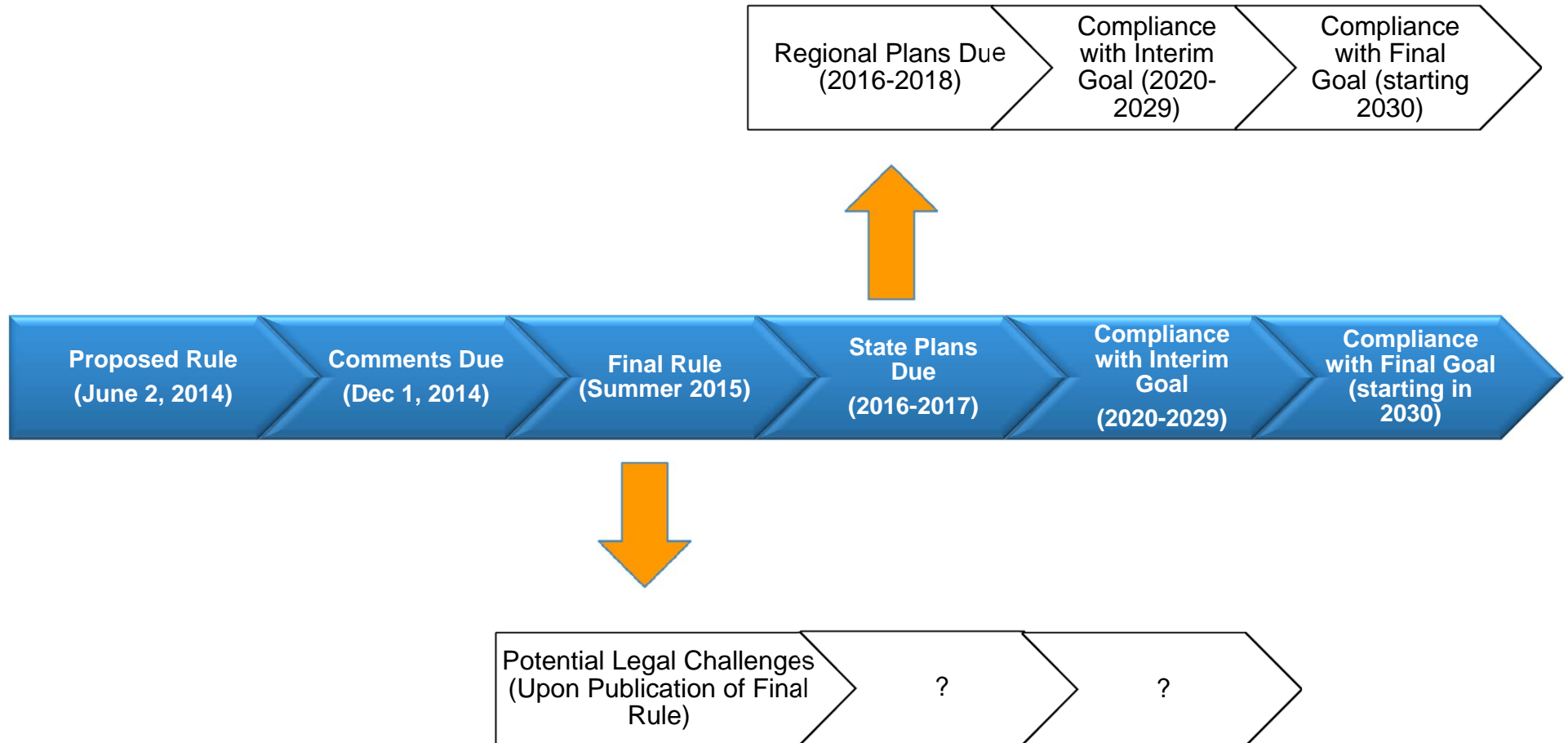
## Description And Framework





# 111(d): Proposed Timeline(s)

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# 111(d): Architecture Of The Proposed Rule

April 2, 2015 Slide 65

## State-specific emission rate goals

- Set by EPA
- States must comply

## State compliance plans

- States develop after EPA finalizes goals in 2015
- EPA approves
- Many possible variations
- Allocation of compliance burden within state unclear at this point

# 111(d): Covered sources and BSER

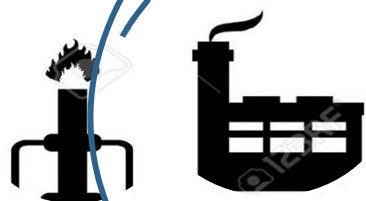
April 2, 2015 Slide 66

Peakers

**“Best System of Emission Reduction”**

## **111(d) Covered EGUs:**

- Fossil baseload plants with
- Rating > 73 MW
- Constructed to supply 1/3 or more of potential electric output and more than 219,000 MWh annually
- Commenced construction on or before 1/8/14



Constructed  
after 1/9/14



# 111(d): Four Building Blocks Applied To All States

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Coal plant heat rates improve 6%



Natural gas combined cycle plants re-dispatched up to 70% capacity factor



Increased renewable energy



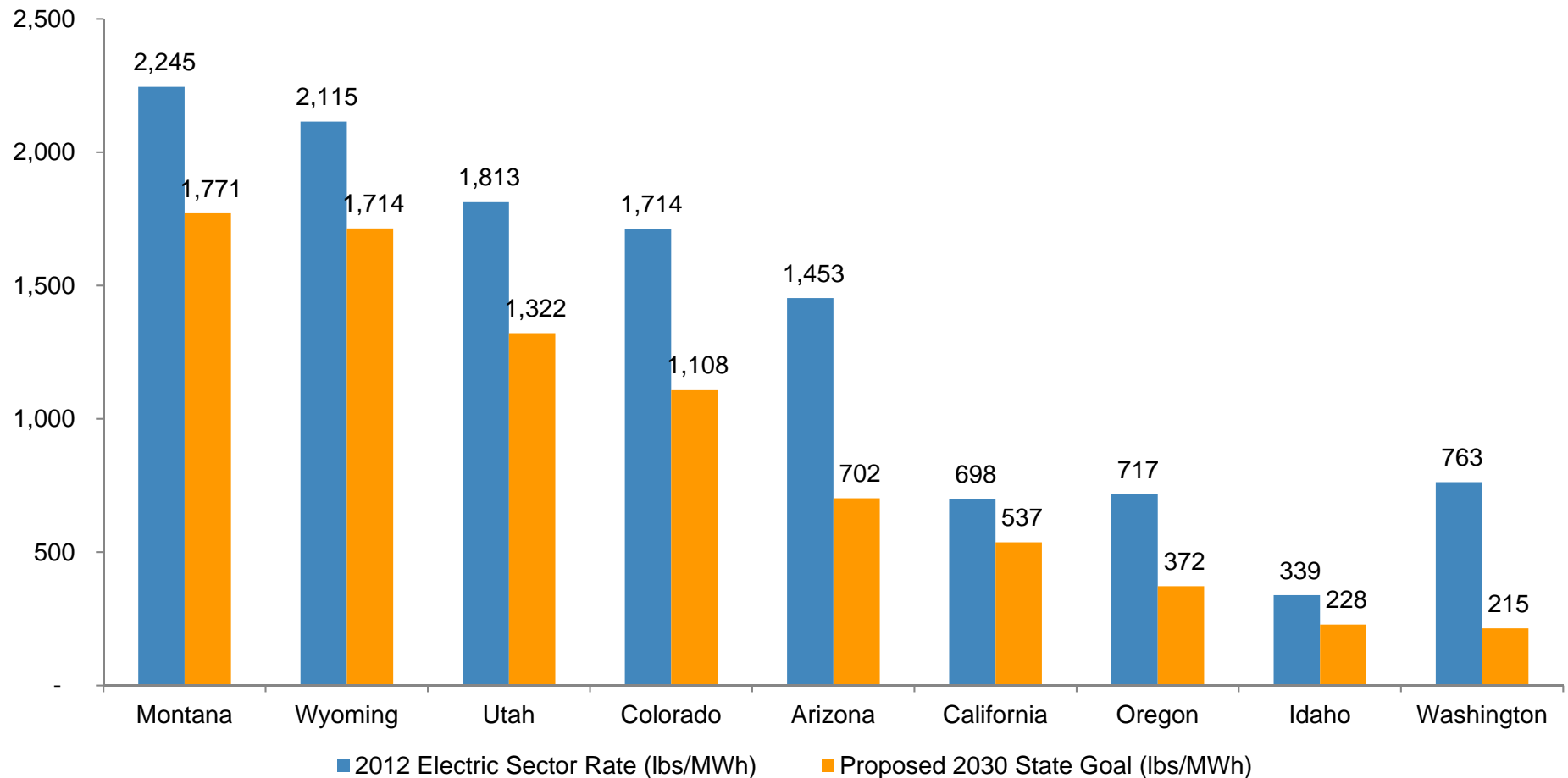
Increased energy efficiency



# 111(d): Proposed Goals

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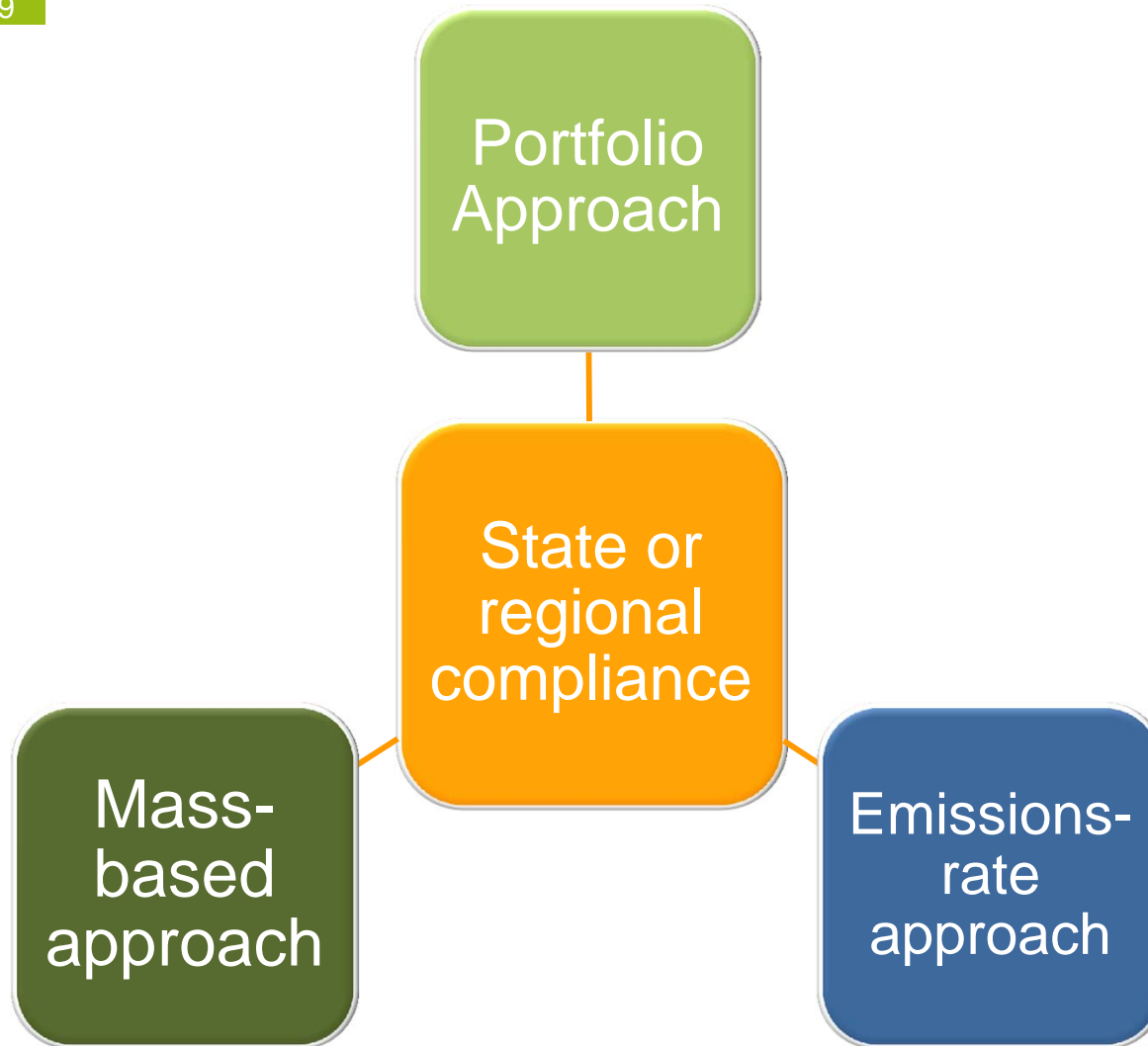
## 2012 CO<sub>2</sub> Emissions and Proposed 2030 Goals for Select Western States





# 111(d): Three Approaches To Compliance Plans

April 2, 2015 Slide 69



# 111(d): EPA Expects To Finalize Rule Summer 2015

April 2, 2015 Slide 70

## Likely to be clarified

Final and interim rate-based goals

Use of renewable energy for compliance

Use of energy efficiency for compliance

Pre 2020 banking

Dates for state and regional plan submission

## Unlikely to be clarified

Final and interim mass-based goals

Amount of cost-effective energy efficiency available

Compliance approach (state v. regional); (portfolio, rate, mass)

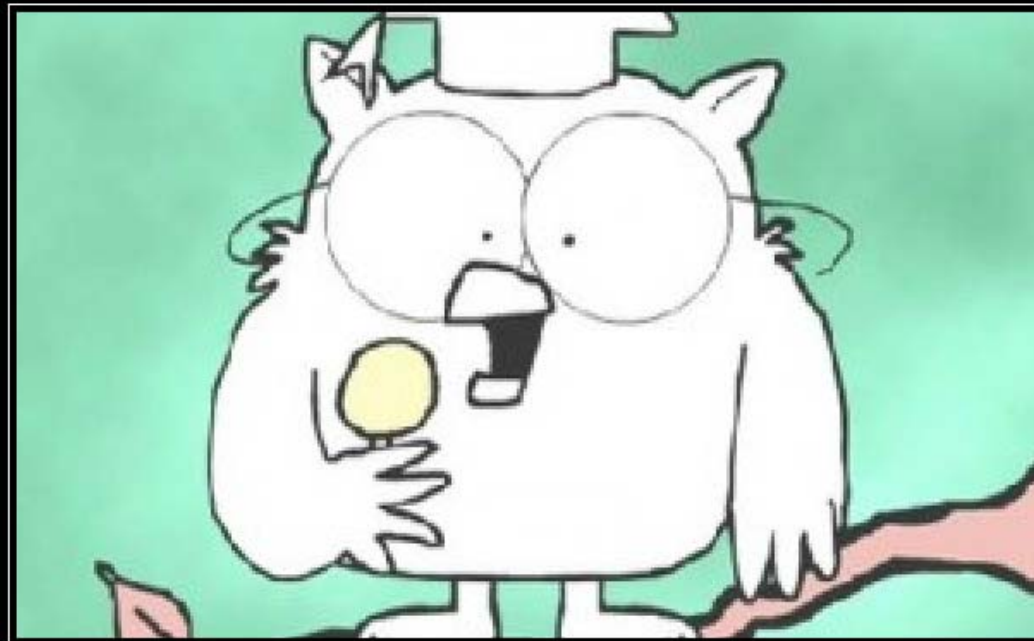
PGE's compliance burden

Legality of EPA's approach

Treatment of Carty and role of new natural gas plants

# 111(d): Summary

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## UNCERTAINTY

NOT EVEN THE OWL KNOWS HOW MANY LICKS  
TO THE CENTER OF A TOOTSIE POP.



# Clean Power Plan – 111(d)

## Modeling



# 111(d) Modeling - Overview

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- General modeling structure
- Challenges
- Reducing rule uncertainty
- Deterministic scenario analysis
- Case studies
- Proposed analysis
- CO2 policy interaction
- Environmental policy future framework
- Recap and discussion



# 111(d) Modeling: General Structure

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1

- Identify eligible units

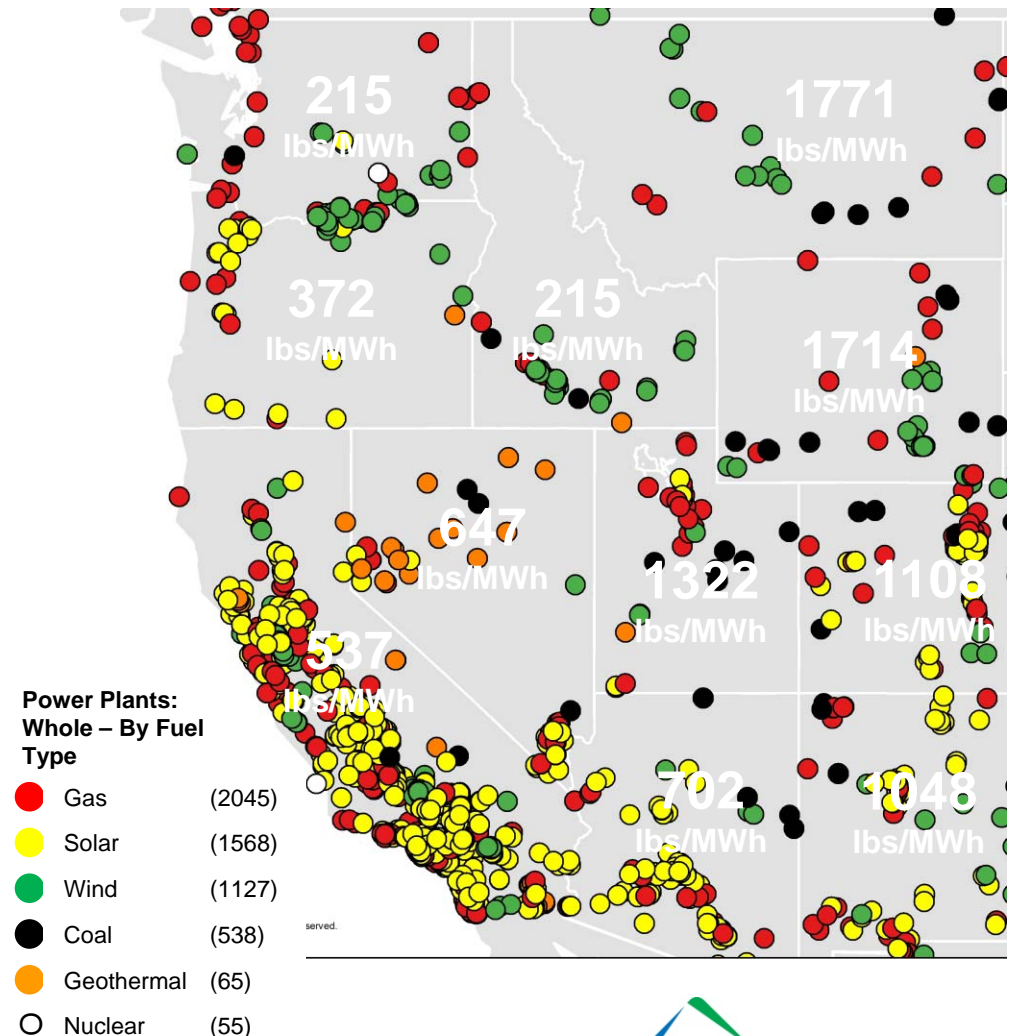
2

- Assign units to groups

3

- Apply a new constraint to the appropriate group

## Western Non-Hydro Resources (SNL)



# 111(d) Modeling: Challenges

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## Poor Run-Time Performance

### Rule Uncertainty

Goal Stringency

Goal Timing

REC Ownership

### Deterministic Variables

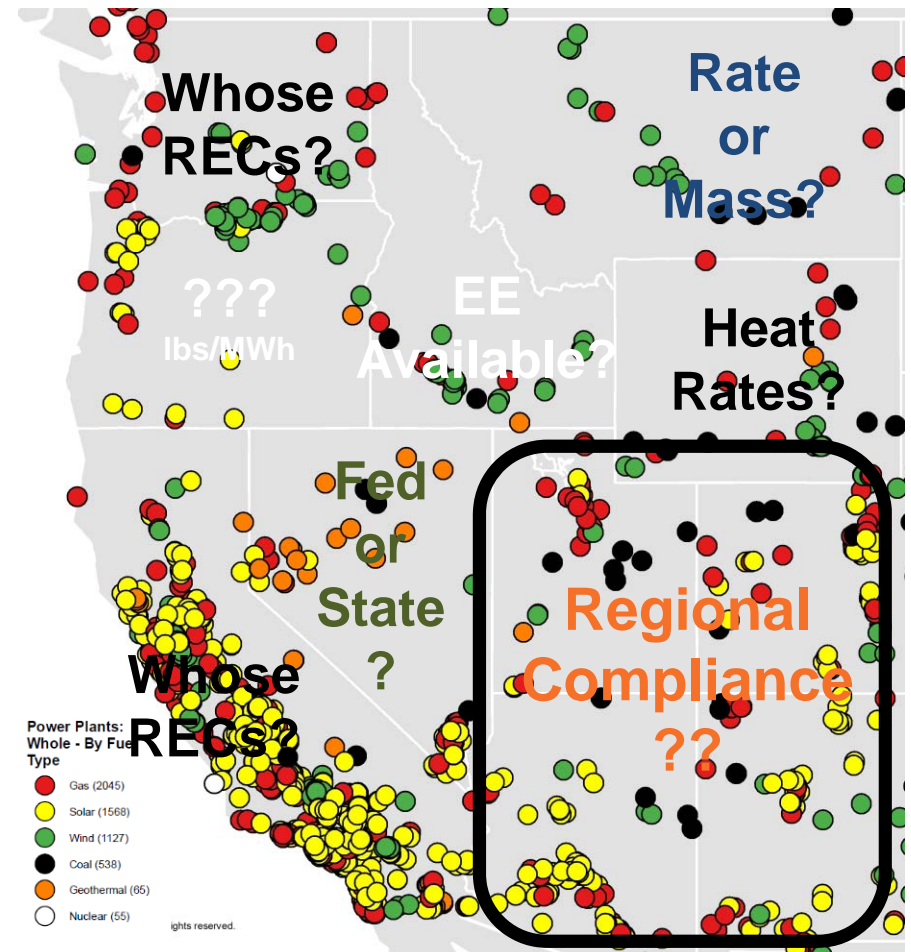
Regional vs State

EE Availability

Rate vs Mass

111(b) vs 111(d)

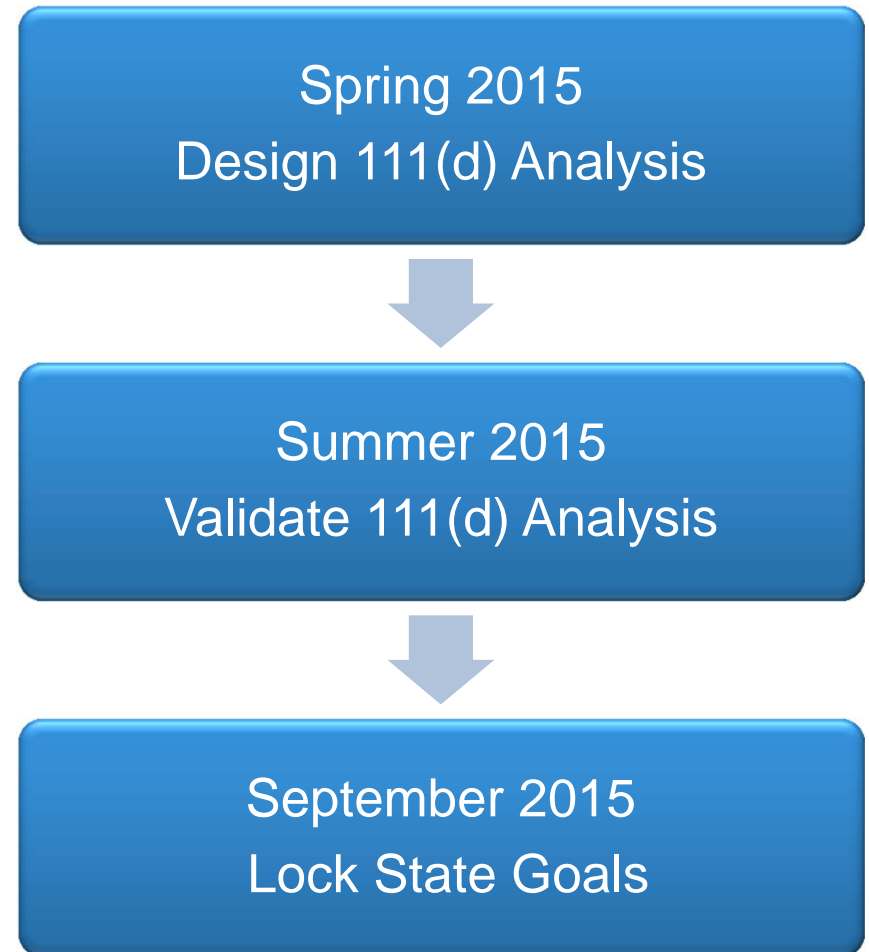
## Western Non-Hydro Resources (SNL)



# 111(d) Modeling: Rule Uncertainty

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- Take advantage of timing to mitigate rule uncertainty
- Model 111(d) as written Sep '15
  - Take advantage of federal rule making to reduce goal uncertainty
  - Final rule expected by September 2015
- PGE anticipates final rule will provide additional certainty on:
  - The stringency of the final goal
  - The nature of the interim goal
  - Renewable ownership issues
  - NW hydro allocation concerns



# 111(d) Modeling: Deterministic Decisions

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- **Scope of Constraint:**
  - State or Regional Plan?
- **Standard:**
  - Rate or Mass based standard?
- **EE Expectations:**
  - Available at EPA identified levels?
- **Heat Rate Improvements:**
  - Available at EPA identified levels?
- **New Resource Constraints:**
  - New resources constrained?

## Deterministic Variables

Regional vs State

EE Availability

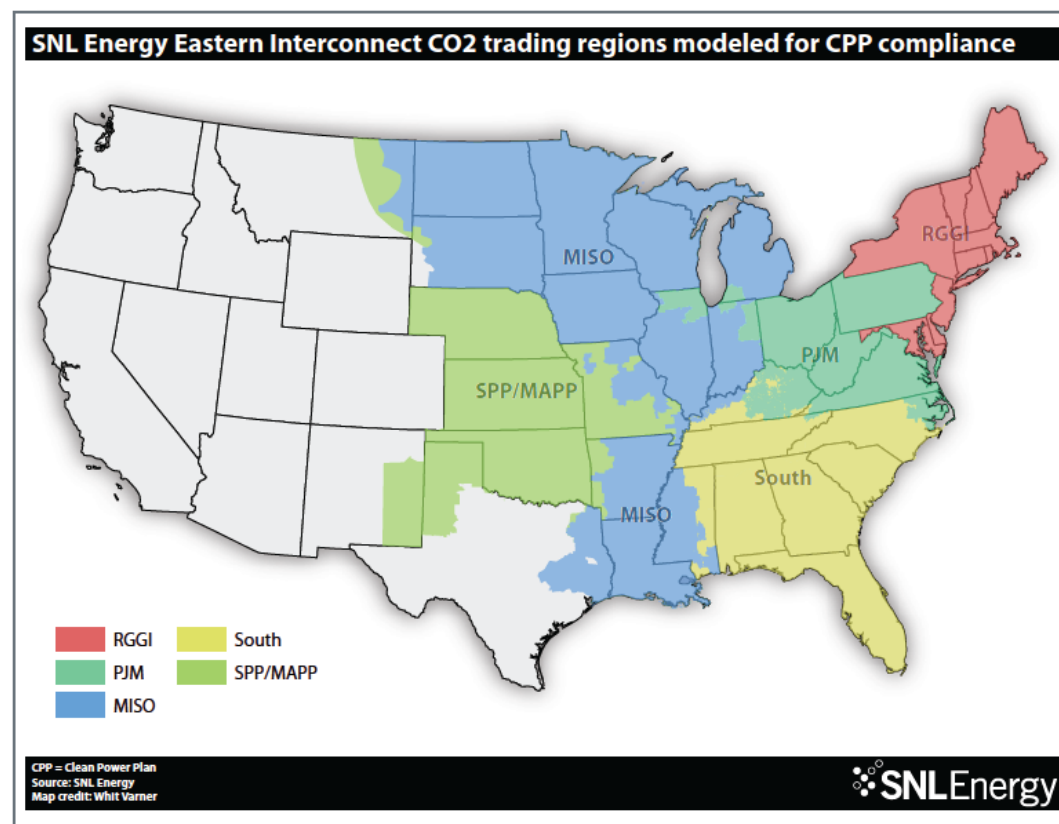
Rate vs Mass

111(b) vs 111(d)

# 111(d) Modeling: SNL Case Study

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- **Scope of Constraint:**
  - Regional compliance
- **Standard:**
  - Mass based
- **EE Expectations:**
  - Available at EPA identified levels
- **Heat Rate Improvements:**
  - Not available
- **New Resource Constraints:**
  - New resources included in mass cap



Source: **Critical Mass: An SNL Energy Evaluation of Mass-based Compliance Under the EPA Clean Power Plan**



# 111(d) Modeling: Rhodium Group Case Study

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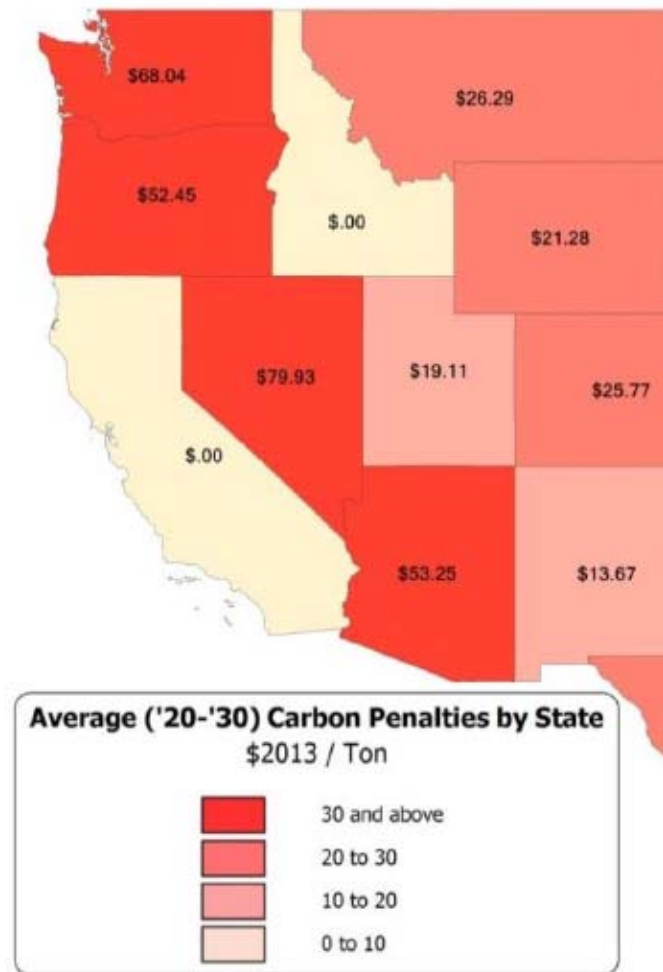
- **Scope of Constraint:**
  - Regional & National scenarios
- **Standard:**
  - Rate based
- **EE Expectations:**
  - EPA & BAU Scenarios
- **Heat Rate Improvements:**
  - Not available
- **New Resource Constraints:**
  - New resources not constrained

|          | BAU EE                   | EXPANDED EE               |
|----------|--------------------------|---------------------------|
| NATIONAL | National with Limited EE | National with Expanded EE |
| REGIONAL | Regional with Limited EE | Regional with Expanded EE |

# 111(d) Modeling: Energy Ventures Analysis Case Study

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- **Scope of Constraint:**
  - State compliance
- **Standard:**
  - Mass based
- **EE Expectations:**
  - EE not available at EPA levels
- **Heat Rate Improvements:**
  - Not available
- **New Resource Constraints:**
  - New resources not constrained



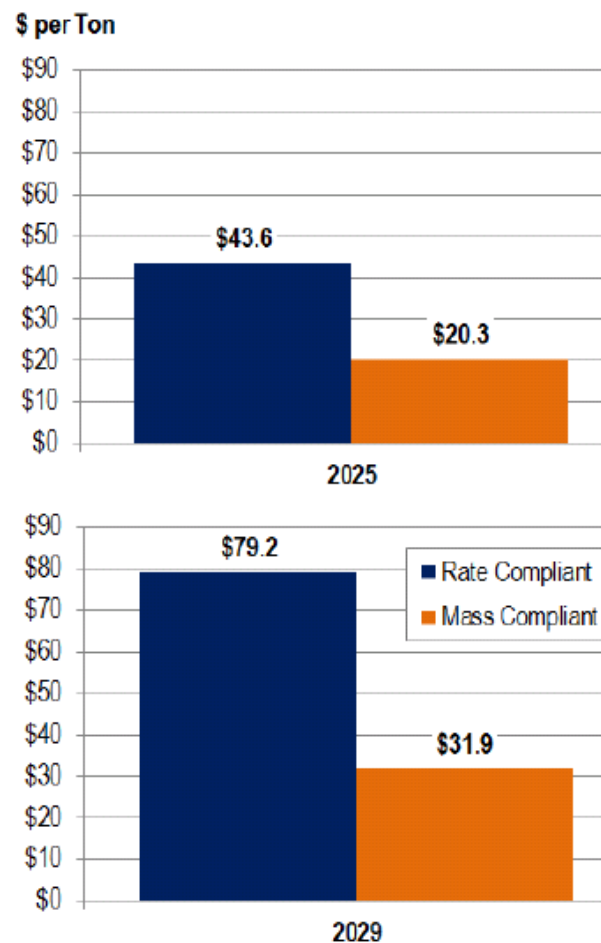
Source: Energy Ventures Analysis, Oct 14

# 111(d) Modeling: PJM Case Study

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- **Scope of Constraint:**
  - State & Regional scenarios
- **Standard:**
  - Rate & Mass based scenarios
- **EE Expectations:**
  - EPA & BAU Scenarios
- **Heat Rate Improvements:**
  - Not available
- **New Resource Constraints:**
  - New resources constrained in mass cap

## Rate vs Mass Compliance in PJM Region: CO2 Effective Price 2025 & 2029



Source: PJM, March 2015

# 111(d) Modeling: Lessons Learned

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- From a modeling perspective, 111(d) is much more complicated than a CO2 price
- Scenario analysis shows how policy design affects compliance cost
  - EE availability affects cost of compliance Mass based standard may lower cost of compliance

|                                 | SNL | Rh <sup>g</sup> | EVA | PJM |
|---------------------------------|-----|-----------------|-----|-----|
| <i>State</i>                    | -   | -               | +   | +   |
| <i>Regional</i>                 | +   | +               | -   | +   |
| <i>Rate</i>                     | -   | +               | -   | +   |
| <i>Mass</i>                     | +   | -               | +   | +   |
| <i>EE Availability</i>          | +   | +/-             | -   | +/- |
| <i>Heat Rate Improvement</i>    | -   | -               | -   | -   |
| <i>New resource constraints</i> | +   | -               | -   | +/- |

# 111(d) Modeling: Proposed Analysis

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- Use scenario analysis to address remaining deterministic uncertainty.
- Energy efficiency availability both in Oregon and regionally affects the rule's cost of compliance
- Rate based vs mass based standards affect rule's cost of compliance, especially for states with coal retirements

|                                 | SNL | Rh <sup>g</sup> | EVA | PJM | PGE |
|---------------------------------|-----|-----------------|-----|-----|-----|
| <i>State</i>                    | -   | -               | +   | +   | +   |
| <i>Regional</i>                 | +   | +               | -   | +   | -   |
| <i>Rate</i>                     | -   | +               | -   | +   | +   |
| <i>Mass</i>                     | +   | -               | +   | +   | +   |
| <i>EE Availability</i>          | +   | +/-             | -   | +/- | +/- |
| <i>Heat Rate Improvement</i>    | -   | -               | -   | -   | -   |
| <i>New resource constraints</i> | +   | -               | -   | +/- | -   |

# 111(d) Modeling: 111(d) Scenario Analysis

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- Four 111(d) Scenarios
  - BAU EE: Existing regional load forecasts from EIA AEO delivered in Aurora w/ ETO cost effective energy efficiency
    - Rate & Mass Standards
  - Expanded EE: Adjusted regional load forecasts w/ ETO all achievable energy efficiency
    - Rate & Mass Standards

|      | BAU EE   | EXPANDED EE  |
|------|--|--|
| RATE | A: State Rate Based Implementation Plan with Cost Effective EE | B: State Rate Based Implementation Plan with All Achievable EE |
| MASS | C: State Mass Based Implementation Plan with Cost Effective EE | D: State Mass Based Implementation Plan with All Achievable EE |



# 111(d) Modeling: Building Block Treatment

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## Building Block Treatment

### EPA Proposed Rule

### PGE's Proposed Analysis

All steam units' heat rates improved 6%



Unit heat rates unadjusted

CCCTs redispatched to 70% capacity factor



Model determines CCCT dispatch

2x new renewables nationally by 2029



No limit on new renewables

2.5x EE nationally by 2029



'Cost effective' EE and 'all achievable' EE scenarios

# 111(d): Interaction With Additional Policy

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- 111(d) is an important constraint, but hardly the only environmental policy operative today or possible across the planning horizon.

AB32 111b CSAPREG CalRPS NAAQS CCR CPP CapTrade TaxDividend RGGI SolarMandate RegionalHaze MATS CarbonTax

# 111(d): Interaction With Additional Policy

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- Existing policy modeled as written in law.
- Future policy risk accounted for through CO2 price scenarios
  - Despite diversity of mechanisms, environmental policy in the utility sector is generally designed to limit greenhouse gas emissions.
  - Employing effective cost of carbon price as a proxy allows a broad array of future policy outcomes to be captured in fewer scenarios.

# 111(d): Interaction With Additional Policy

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- In an effort to sample the broad range of possible future environmental policies:
  - 2016 IRP will model scenarios where 111(d) is left final, replaced, or repealed while layered with...
  - High, medium, low, and zero CO2 future prices
- An appropriate number of environmental policy futures allows 2016 IRP to measure portfolio risk of uncertain environmental policy.

**Eight Environmental Policy Futures Tested in 2013 IRP, Table 9-5**

| ↓ Futures                                  | Risk Drivers→ | Fuel Prices | CO <sub>2</sub> |
|--|---------------|-------------|-----------------|
| 1 Reference Case                           |               |             |                 |
| Fuel/CO <sub>2</sub>                       |               |             |                 |
| 2 High Gas                                 |               | X           |                 |
| 3 Low Gas                                  |               | X           |                 |
| 31 Very High Gas                           |               | X           |                 |
| 4 High Coal                                |               | X           |                 |
| 5 Low Coal                                 |               | X           |                 |
| 12 No Carbon Tax                           |               |             | X               |
| 13 Synapse low CO2                         |               |             | X               |
| 14 Synapse High CO2                        |               |             | X               |
| 30 CO2 trigger                             |               |             | X               |
| 33 16 dollars CO2 in 2023                  |               |             | X               |
| 34 High Capital Cost Wind and Solar/No CO2 |               |             | X               |
| 25 High Gas and CO2                        |               | X           | X               |
| 26 Low Gas and No CO2                      |               | X           | X               |

# 111(d): Proposed Framework For Policy Futures

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| Policy Class                | Climate Policy Scenario | 111(d)   |                   | CO2 Price  |     |     |      |         | 111(b) | Existing Policy |
|-----------------------------|-------------------------|--|-------------------|--|-----|-----|------|---------|--------|-----------------|
|                             |                         | As Finalized   | Repealed Replaced | None   | Low | Mid | High | Trigger |        |                 |
| 111(d)<br>Scenario Analysis | CPP-A                   | X  |                   | X?   | X?  |     |      |         | X      | X               |
|                             | CPP-B                   | X  |                   | X?   | X?  |     |      |         | X      | X               |
|                             | CPP-C                   |  |                   |  |     |     |      |         | X      | X               |
|                             | CPP-D                   |  |                   |  |     |     |      |         | X      | X               |
|                             |                         | BAU EE   |                   | EXPANDED EE  |     |     |      |         |        |                 |
|                             | RATE                    | A: State Rate Based Implementation Plan with Cost Effective EE |                   | B: State Rate Based Implementation Plan with All Achievable EE |     |     |      |         |        |                 |
|                             | MASS                    | C: State Mass Based Implementation Plan with Cost Effective EE |                   | D: State Mass Based Implementation Plan with All Achievable EE |     |     |      |         |        |                 |



# 111(d): Proposed Framework For Policy Futures

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| Policy Class                | Climate Policy Scenario | 111(d)       |                   | CO2 Price |     |     |      |         | 111(b) | Existing Policy |
|-----------------------------|-------------------------|--------------|-------------------|-----------|-----|-----|------|---------|--------|-----------------|
|                             |                         | As Finalized | Repealed Replaced | None      | Low | Mid | High | Trigger |        |                 |
| 111(d)<br>Scenario Analysis | CPP-A                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-B                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-C                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-D                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
| Policy Interaction Analysis | CPP-A+ Low              | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-A+ Mid              | X            |                   |           |     | X   |      |         | X      | X               |
|                             | CPP-A+ High             | X            |                   |           |     |     | X    |         | X      | X               |
|                             | CPP-A+ Trig             | X            |                   |           |     |     |      | X       | X      | X               |

# 111(d): Proposed Framework For Policy Futures

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| Policy Class                | Climate Policy Scenario | 111(d)       |                   | CO2 Price |     |     |      |         | 111(b) | Existing Policy |
|-----------------------------|-------------------------|--------------|-------------------|-----------|-----|-----|------|---------|--------|-----------------|
|                             |                         | As Finalized | Repealed Replaced | None      | Low | Mid | High | Trigger |        |                 |
| 111(d)<br>Scenario Analysis | CPP-A                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-B                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-C                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
|                             | CPP-D                   | X            |                   | X?        | X?  |     |      |         | X      | X               |
| Policy Replacement Analysis | No CO2                  |              | X                 | X         |     |     |      |         | X      | X               |
|                             | Low CO2                 |              | X                 |           | X   |     |      |         | X      | X               |
|                             | Med CO2                 |              | X                 |           |     | X   |      |         | X      | X               |
|                             | High CO2                |              | X                 |           |     |     | X    |         | X      | X               |
|                             | Trigger CO2             |              | X                 |           |     |     |      | X       | X      | X               |

# 111(d) Modeling: Recap & Discussion

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- Thirteen proposed environmental policy futures used to evaluate a broad range of policy outcomes.
- 111(d) scenario analysis used to prepare for unknown state implementation of the proposed rule.
- CO2 pricing used as a proxy for future state and federal environmental policy changes.
- Feedback requested on specific CO2 prices. Synapse, reference of 2013 IRP's forecast, released an update March 2015.