

Is Scheduled Drug Management a Potential Time Bomb for Your Practice?

David F. Senior, BVSc, DACVIM (SAIM), DECVIM-CA Professor Emeritus, Louisiana State University The comprehensive array of analgesic medications available for veterinary use facilitates a dramatic reduction in patient pain and suffering, but the presence of potentially addictive drugs in the practice carries a major responsibility for management to prevent diversion. ne of a practice's most important roles is safe, efficient management of Drug Enforcement Administration (DEA) controlled substances. Federal

regulation of controlled substances aims to minimize and prevent the risk of diversion of addictive drugs. Inadvertent mistakes can lead to substantial fines and temporary or permanent loss of DEA and/or professional licensure, which leads to substantial income loss. *Intentional* diversion can lead to prison time and even loss of life.¹

Manage Drugs Wisely & Well

The recent attention to pain control for veterinary patients has emphasized the importance of wisely managing scheduled drugs. A host of resources are available to assist in this process, covering ordering, receiving, storage, use, disposal, reporting of spills and diversion, and the all-important recordkeeping. (See **Information & Resources: Recordkeeping**, page 16.)

All team members should be made aware of practice policies regarding scheduled drugs so discrepancies are likely to be detected. Training should include knowledge of all scheduled drugs the practice stocks and uses. (See **Information & Resources: General Information**, page 16, & **Which Schedule, Which Drug?** for the list of scheduled drugs.)

Training discussions should cover potential red flags, including unanticipated or unprecedented increases in quantities of scheduled drugs being ordered. Unexpectedly poor results in patients receiving scheduled drugs may indicate dilution. Informed team members are more likely to detect and report aberrant behavior by other team members—including veterinarians—related to scheduled drug handling.

Set Limits & Know the Laws

Practices need to strike a balance between security and accessibility of scheduled drugs. The required lockable, fixed storage safe should be opened only to access the container of drugs to be dispensed, and the container should be returned to storage immediately afterward.

Limit the team members who have access to the safe, but remember these medications must be available at all times the practice is open. Team members with previous drug convictions cannot handle scheduled drugs, even to administer a patient's oral medication under direct observation. During hiring, ask specific questions regarding drug use and previous felonies, and perform background checks on new team members—and current team members if they were not checked when hired. (See **Information & Resources: Security Requirements**, page 16.)

Practices Beware: Know the Consequences

- The most common DEA infraction at a veterinary practice is failure to keep timely, accurate records (eg, ordering, receiving, storage, dispensing, reporting accidental spillage and disposal).
- Veterinarians must keep careful track of when licenses need to be renewed, especially in states that require state licensure in addition to federal DEA licensure to handle scheduled drugs.
- A veterinary professional without full licensure cannot dispense or prescribe scheduled drugs under any circumstance, even if the lapse is only for 1 day. Failure to comply with state regulations leads to stiff fines, yet lapses are commonly identified and penalized.

TEACHING TARGET

ALL TEAM MEMBERS SHOULD UNDERSTAND THE RULES FOR HANDLING CONTROLLED SUBSTANCES AND BE ABLE TO IDENTIFY SIGNS OF POSSIBLE DIVERSION. PROPER LICENSURE, STORAGE, AND RECORDKEEPING ARE ESSENTIAL TO FOLLOW DEA GUIDELINES AND AVOID COSTLY CONSEQUENCES.

What to Stock, Whom to License?

Carefully consider whether the practice should even stock certain scheduled drugs. Use the following questions to guide decision-making:

- Is each drug in the inventory absolutely necessary?
- Is there a nonscheduled alternative?
- Can 2 scheduled drugs be replaced by a single drug to reduce recordkeeping and tracking duties?

Requiring *all* veterinarians in the practice to be DEA-licensed (with state-controlled substance licensure, if required) can avoid inadvertent dispensing and prescribing of scheduled drugs by nonlicensed individuals when licensed veterinarians are absent. The practice itself cannot carry a DEA license. (See **Information & Resources: Licensing Guide**, page 16, for individual veterinarian licensing.)

Diversion may be preempted by raising awareness of health issues that could predispose team members to narcotic addiction.² The recent escalation of narcotic addiction in the US has been fueled, in part, by physicians prescribing narcotics to control postoperative pain. Awareness of the increased risk of narcotics diversion in situations in which people (clients or team members) are dealing with pain management warrants extra attention to signs of diversion.

Under federal law, veterinary nurses can be agents of a DEA licensee to order, administer, or take inventory of scheduled drugs, and can prepare prescriptions under the direct supervision of a DEA-licensed veterinarian. The licensee must check the prescription before the drug is given to the client.

Precautions & Infractions

The most common DEA infraction at a veterinary practice is failure to keep timely, accurate records,

Which Schedule, Which Drug?

Controlled substances are classified into Schedules I–V based on their addiction potential. Visit **DEA.gov** for more information.

- Schedule I: Drugs in this schedule have no currently accepted medical or veterinary use because of safety concerns and high potential for abuse.
- Schedule II: Several drugs in this group (eg, meperidine, fentanyl, morphine, hydrocodone, pentobarbital) have veterinary applications. Because of their high potential for addiction and, therefore, diversion, their recordkeeping must be kept separate from those in Schedules III–V. Ordering must be performed using DEA Form 222.⁴
- Schedule III: Examples include mixtures containing pentobarbital (eg, euthanasia solutions), nalorphine, buprenorphine, ketamine, and anabolic steroids
- Schedule IV: Examples include alfaxalone, propofol, diazepam, midazolam, butorphanol, and phenobarbital
- Schedule V: Examples primarily include cough medications that contain low concentrations of narcotics

including keeping track of when license renewals are due.³ (See **Practices Beware: Know the Consequences**.) The AVMA provides guidelines for such recordkeeping. (See **Information & Resources: Recordkeeping & Security Requirements**, page 16.)

Prescription pads should be secured—unless in use—and should never be presigned. Some states require duplicate prescription pads.

Avoid overordering of controlled substances—order only quantities the practice will use in a reasonable period of time. Storing excess drugs and disposing of expired drugs can create unnecessary risk. The recommended method to dispose of expired drugs is through a reverse distributor, although that can also be expensive.

Conclusion

Safe, efficient management of controlled substances is extremely important, and every veterinary professional in practice should know the rules and the consequences.

References

- Milner AJ, Niven H, Page K, LaMontagne AD. Suicide in veterinarians and veterinary nurses in Australia: 2001-2012. *Aust Vet J.* 2015;93(9): 308-310.
- Nett RJ, Witte TK, Holzbauer SM, et al. Risk factors for suicide, attitudes toward mental illness, and practice-related stressors among US veterinarians. JAVMA. 2015;247(8):945-955.
- Texas Board of Veterinary Medical Examiners. http://texasveterinary records.com. Accessed July 2016.
- US Department of Justice. Drug Enforcement Administration. Office of Diversion Control. http://www.deadiversion.usdoj.gov/faq/dea222. htm. Accessed June 2016.



TEAM TAKEAWAYS:

Veterinarians: Each veterinarian should carry his or her own individual DEA license, as well as any required state licensure, to ensure legal prescribing and use of controlled drugs in the practice.

Management Team: Ordering and stocking appropriate amounts of controlled substances reduces risk of medications expiring and requiring costly disposal. Medications are also easier to track if smaller quantities are stored at the practice.

Nursing Team: Proper storage and recordkeeping according to state and federal regulations are essential to legal use of controlled substances in a practice, and these tasks most often fall to the nursing team.

Client Care Team: Be aware of signs of possible narcotics diversion, including frequent refill requests, patient transfers to different hospitals, and phone requests for pain medications. Bring any suspicious activity to the attention of the management team for further investigation.

Information & Resources

GENERAL INFORMATION

- Title 21: Code of Federal Regulations, Part 1300-END: DEA regulations regarding all aspects of scheduled drugs—this is the definitive resource for all legal aspects regarding the handling of controlled substances. http://www.deadiversion.usdoj.gov/21cfr/cfr/index.html
- The DEA Practitioner's Manual: An informational outline of the Controlled Substances Act http://www.deadiversion.usdoj.gov/pubs/manuals/pract/ pract_manual012508.pdf

LICENSING GUIDE

 The AVMA Reference Guide to Veterinary Compliance with the DEA and the Controlled Substances Act: A guide for the licensing of individual veterinarians https://www.avma.org/KB/Resources/Reference/Pages/ dea-registration.aspx

RECORDKEEPING

- The AVMA Veterinary Practitioners' Guide to DEA Recordkeeping Requirements: An outline of the recordkeeping required for controlled substances in veterinary practice https://www.avma.org/KB/Resources/Reference/Pages/ dea-registration-recordkeeping-requirements.aspx
- The DEA Practitioner's Manual, Section IV: An informational outline of recordkeeping requirements as set by the DEA http://www.deadiversion.usdoj.gov/pubs/manuals/pract/ section4.htm
- AAHA Controlled Substance Logs: Provides all required blank forms to manage the day-to-day inventory of individual controlled substances and for the initial and biennial drug inventory process https://www.aaha.org/professional/store/product_detail.

aspx?code=CNSB2&title=aaha_controlled_substance_logs_ set#gsc.tab=0

SECURITY REQUIREMENTS

- The AVMA Veterinary Practitioners' Guide to DEA Security Requirements: An outline of the security measures required to handle controlled substances in veterinary practice https://www.avma.org/KB/Resources/Reference/Pages/ dea-registration-security-requirements.aspx
- The DEA Practitioner's Manual, Section III: An informational outline of the Controlled Substances Act http://www.deadiversion.usdoj.gov/pubs/manuals/pract/ section3.htm
- Lists of drugs in each schedule: http://www.deadiversion.usdoj.gov/21cfr/cfr/2108cfrt.htm