to allow further review of the issues in the 102nd Congress. Many of the issues raised by S. 321 are complex and deserve a full airing in both Houses of Congress. The House passed S. 321 in the final days of the 101st Congress without sufficient consideration of these complex issues.

In the interim, I am directing the Secretary of the Interior to take the necessary steps to address the contracting problems identified in the November 1989 report of the Special Committee on Investigations of the Senate Select Committee on Indian Affairs.

In particular, I am directing the Secretary

to issue guidelines that set forth specific procedures to govern Bureau of Indian Affairs field contracting officers in conducting pre-award reviews of grants and contracts. I am also directing the Secretary to develop and submit proposed regulations to implement the "Buy Indian Act" for Executive review within 90 days.

GEORGE BUSH

The White House, November 16, 1990.

Note: The President's last day for action on this bill was November 21.

## Letter to Congressional Leaders on the Deployment of Additional United States Armed Forces to the Persian Gulf November 16, 1990

Dear Mr. Speaker: (Dear Mr. President:)

There have been a number of important developments in the Persian Gulf region since my letter of August 9, 1990, informing you of the deployment of U.S. Armed Forces in response to Iraq's invasion of Kuwait. In the spirit of consultation and cooperation between our two branches of Government and in the firm belief that working together as we have we can best protect and advance the Nation's interests, I wanted to update you on these developments

As you are aware, the United States and Allied and other friendly governments have introduced elements of their Armed Forces into the region in response to Iraq's unprovoked and unlawful aggression and at the request of regional governments. In view of Iraq's continued occupation of Kuwait, defiance of 10 U.N. Security Council resolutions demanding unconditional withdrawal, and sustained threat to other friendly countries in the region, I determined that the U.S. deployments begun in August should continue. Accordingly, on November 8, after consultations with our Allies and coalition partners, I announced the continued deployment of U.S. Armed Forces to the Persian Gulf region. These Forces include a heavy U.S. Army Corps and a Marine expeditionary force with an additional brigade. In addition, three aircraft carriers, a battleship, appropriate escort ships, a naval amphibious landing group, and a squadron of maritime prepositioning ships will join other naval units in the area.

I want to emphasize that this deployment is in line with the steady buildup of U.S. Armed Forces in the region over the last 3 months and is a continuation of the deployment described in my letter of August 9. I also want to emphasize that the mission of our Armed Forces has not changed. Our Forces are in the Gulf region in the exercise of our inherent right of individual and collective self-defense against Iraq's aggression and consistent with U.N. Security Council resolutions related to Iraq's ongoing occupation of Kuwait. The United States and other nations continue to seek a peaceful resolution of the crisis. We and our coalition partners share the common goals of achieving the immediate, complete, and unconditional withdrawal of Iraqi forces from Kuwait, the restoration of Kuwait's legitimate government, the protection of the lives of citizens held hostage by Iraq both in Kuwait and Iraq, and the restoration of security and stability in the region. The deployment will ensure that the coalition has an adequate offensive military option should that be necessary to achieve our common goals.

In my August 9 letter, I indicated that I did not believe that involvement in hostilities was imminent. Indeed, it was my belief that the deployment would facilitate a peaceful resolution of the crisis. I also stated that our Armed Forces would remain in the Persian Gulf region so long as required to contribute to the security of the region and desired by host governments. My view on these matters has not changed.

I appreciate the views you and other

members of the congressional leadership have expressed throughout the past 3 months during our consultations. I look forward to continued consultation and cooperation with the Congress in pursuit of peace, stability, and security in the Gulf region.

Sincerely,

GEORGE BUSH

Note: Identical letters were sent to Thomas S. Foley, Speaker of the House of Representatives, and Robert C. Byrd, President pro tempore of the Senate.

## Letter to Congressional Leaders Reporting on the Declaration of a National Emergency Concerning Chemical and Biological Weapons Proliferation

November 16, 1990

Dear Mr. Speaker: (Dear Mr. President:)

Pursuant to section 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. section 1703(b), and section 201 of the National Emergencies Act, 50 U.S.C. section 1621, I hereby report that I have exercised my statutory authority to declare a national emergency and to issue an Executive order that:

—directs the Secretary of State and the Secretary of Commerce to use their existing legal authorities to control exports that they determine would assist foreign countries in acquiring the capability to produce, stockpile, deliver, or use chemical or biological weapons;

 directs the Secretary of Commerce to prohibit exports that would assist foreign countries in chemical and biological weapons programs;

—directs the Secretary of State to pursue early negotiations to adopt comparable effective controls on goods and technology that could assist countries in chemical and biological weapons programs;

—directs the Secretary of State to ensure that the early achievement of a global convention banning chemical weapons, with adequate verification provisions, shall be a top priority of U.S. foreign policy:

—directs the imposition of procurement and import sanctions on foreign persons who knowingly and materially contribute to the efforts of foreign countries that use chemical and biological weapons in violation of international law or make substantial preparations to do so;

—directs the imposition of sanctions against foreign countries that use chemical or biological weapons in violation of international law, and authorizes the imposition of sanctions against countries that are making substantial preparations to use such weapons or that have developed, produced, or stockpiled such weapons in violation of international law.

The Secretary of State, the Secretary of the Treasury, and the Secretary of Commerce are authorized to issue regulations implementing these requirements. I am enclosing a copy of the Executive order that I have issued exercising these authorities.

I have authorized these actions in view of the danger posed to the national security and foreign policy of the United States by the continuing proliferation of chemical and