

Urgency without action: US state responses to obesity



Key findings from the United States Obesity Response Index

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Why action on obesity is needed

Almost half of all US adults—around 117m people—are living with obesity; without adequate policy intervention, this proportion is projected to rise to two-thirds by 2050.^{1,2,3} People living with obesity lose 2.4 years of life: in the US, adults living with obesity will collectively lose 280m years.^{4,5}

The US spends around US\$173bn on obesity-related medical care annually.¹⁰ But the economic cost of obesity extends beyond hospital bills: more than US\$1trn each year is lost to reduced productivity, absenteeism and missed workdays.¹¹

States are increasingly exploring how to take evidence-based and comprehensive action to address obesity. Economist Enterprise's United States Obesity Response Index, supported by Lilly, assesses obesity prevention and management policy in all 50 US states. Graded on their obesity response measures, 14 states achieve a passing score (a score of 60 and above).

The United States Obesity Response Index identifies where policy intervention is needed across the US and in each state. This summary showcases key findings from the Index and highlights states that are leading the way in their obesity policy response to enable others to learn and improve. The case for action is clear: without bold intervention, states will miss the opportunity to inspire and support the realisation of healthier, more equitable futures for millions of people in the US.

The full US Index report, which will delve into more state-level detail, will be published in September 2025.

Defining obesity

Obesity, defined as the presence of excessive fat that can harm health, is a complex, relapsing chronic disease shaped by genetic, social, psychological and environmental factors.⁶

Obesity hits communities of colour the hardest, driven by longstanding barriers to accessing healthy food, spaces for physical activity, quality healthcare and culturally sensitive support. Non-Hispanic Black Americans are 30% more likely to be living with obesity than non-Hispanic white Americans.^{7,8} Geographic divides add another layer of inequality: nearly two-fifths of people living in rural areas are living with obesity, compared with fewer than a third in urban areas.⁹

Measuring state-level action: the United States Obesity Response Index

The United States Obesity Response Index assesses US state efforts to prevent and manage obesity. The index utilises 23 indicators across three pillars to assess: the obesity policy landscape and the availability and affordability of holistic obesity management; access to affordable, nutritious food at home and in schools; and access to opportunities for physical activity for all ages. It highlights where policy intervention is most needed and where states can learn from each other.

Key findings

There are plenty of examples of good obesity policy, but their existence is uneven within and across states. Overall, US states lack holistic action targeting obesity prevention and management. On average, states score just 54 out of 100. Equated to academic grades this means that only 14 states would achieve a passing grade of 60 or above. This highlights a substantial gap in state-level obesity response efforts, leaving millions of people without the tools and support to maintain a healthy weight.

Figure 1: The United States Obesity Response Index framework

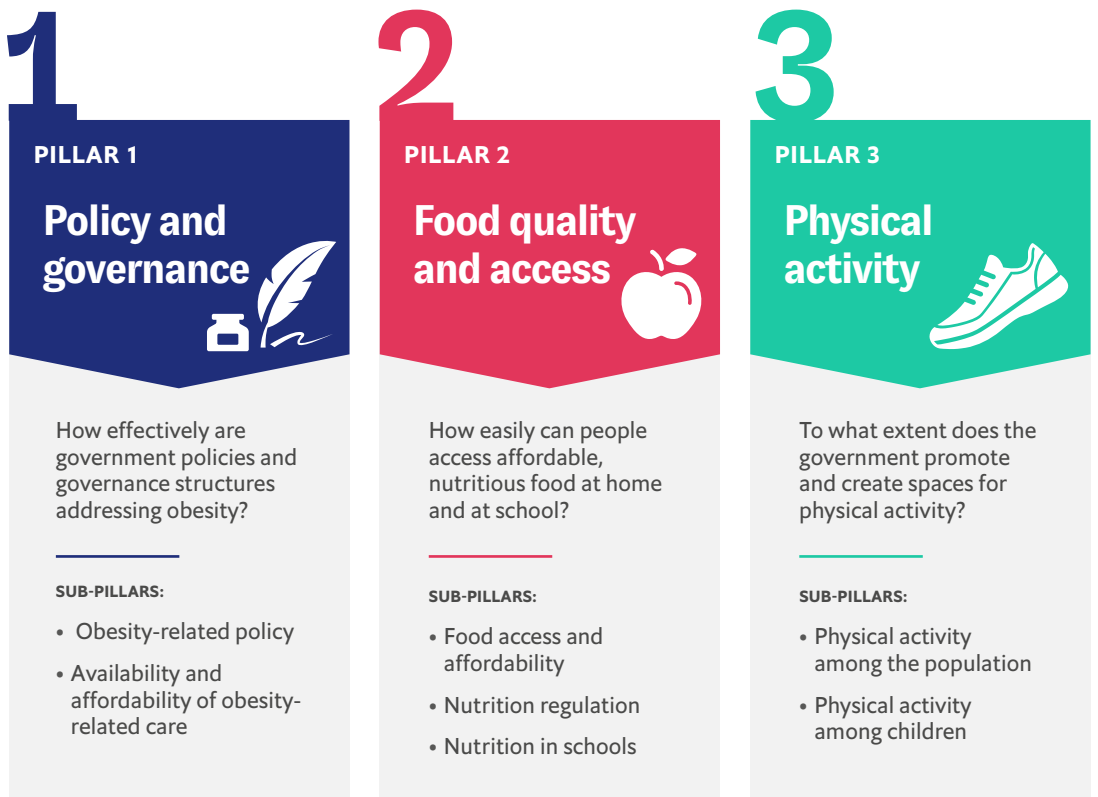


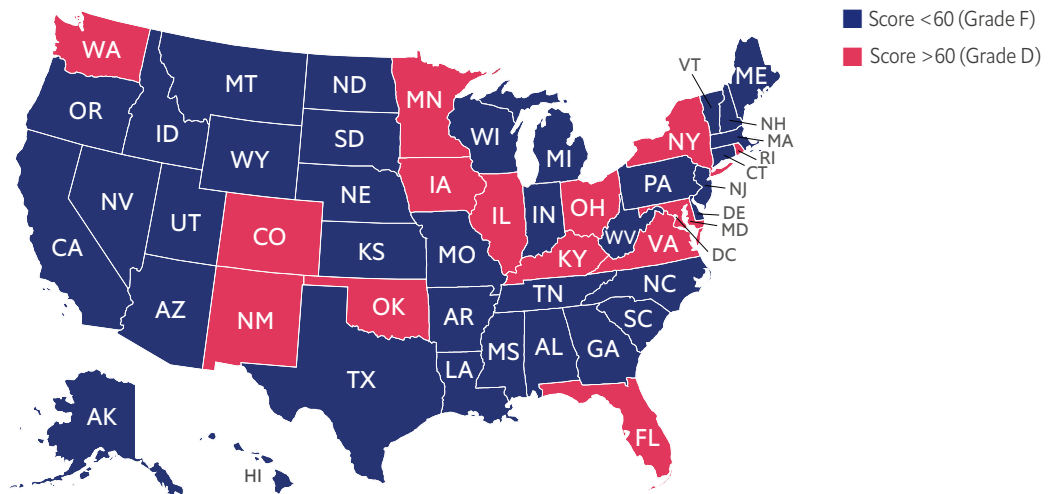
Figure 2: Index rankings

Scores 0-100 where 100 = strongest obesity response

OVERALL			PILLAR 1: Policy and governance			PILLAR 2: Food quality and access			PILLAR 3: Physical activity		
Rank	State	Score	Rank	State	Score	Rank	State	Score	Rank	State	Score
1	Minnesota	69.2	1	Oklahoma	67.7	1	Iowa	89.7	1	Virginia	87.7
2	Kentucky	66.5	2	New Mexico	63.8	2	Minnesota	88.2	2	California	73.5
3	Colorado	65.5	3	Nebraska	60	3	Illinois	86	3	Illinois	72.8
4	Iowa	64.4	4	Florida	58.8	4	North Carolina	84.3	3	Nevada	72.8
5	Florida	64.1	4	Idaho	58.8	5	Maryland	84	5	Colorado	72.5
6	Illinois	63.7	4	Mississippi	58.8	6	Kentucky	82	6	Oregon	72
7	Virginia	63.2	7	Minnesota	56.3	6	Texas	82	7	Washington	71.5
8	Ohio	63	8	Nevada	55	8	Arkansas	81.2	8	Utah	71.3
9	Rhode Island	62.5	8	West Virginia	55	9	New York	79.2	9	Ohio	71
10	Maryland	61.6	10	Louisiana	52.5	10	Maine	79	10	Delaware	69.8
11	New Mexico	60.6	11	Iowa	50	11	Wisconsin	78.8	11	Indiana	69
11	New York	60.6	11	Kentucky	50	12	Indiana	78.7	12	Oklahoma	67.8
13	Oklahoma	60.4	11	Ohio	50	13	Colorado	78.3	13	Kentucky	67.5
14	Washington	60	14	California	46.3	13	Florida	78.3	14	New Jersey	65.7
15	Nevada	59.3	14	Rhode Island	46.3	15	Rhode Island	75.6	14	Rhode Island	65.7
16	Indiana	59.2	16	Colorado	45.6	16	Vermont	75.2	16	Connecticut	64.9
17	Wisconsin	58.7	17	Wyoming	43.8	17	Washington	73.5	16	Hawaii	64.9
18	North Carolina	58.5	18	Michigan	42.1	18	Connecticut	68.8	16	New York	64.9
19	California	58.1	19	Hawaii	41.5	19	Tennessee	68.2	19	Maryland	64.7
20	Texas	57.8	20	Montana	41.3	20	Ohio	68	20	Mississippi	64.5
21	Maine	56.8	21	Missouri	40	21	North Dakota	66.9	21	Minnesota	63.2
22	Mississippi	55.4		Average	39.5	22	Virginia	66.8	21	Pennsylvania	63.2
23	Hawaii	54.8	22	Pennsylvania	38.8		Average	61.6	23	New Hampshire	62.9
23	Louisiana	54.8	23	New York	37.5	23	Massachusetts	58.5	24	Wisconsin	62.7
25	Vermont	54.4	23	Texas	37.5	24	Hawaii	58		Average	61.6
	Average	54.2	25	Maryland	36.3	25	New Mexico	57.5	25	Alaska	61.4
26	Arkansas	54.1	26	Oregon	35.4	25	Pennsylvania	57.5	26	North Carolina	61.2
26	Connecticut	54.1	27	South Dakota	35	27	Michigan	56	27	Missouri	60.9
26	West Virginia	54.1	27	Tennessee	35	27	Michigan	56	27	Wyoming	60.9
29	Tennessee	53.9	27	Utah	35	28	South Carolina	54.8	29	Louisiana	60.7
30	Pennsylvania	53.1	27	Virginia	35	29	California	54.6	29	Louisiana	60.7
31	Oregon	52.9	27	Washington	35	30	Louisiana	51.2	29	New Mexico	60.7
32	Idaho	52.1	32	Wisconsin	34.6	30	Oregon	51.2	31	Montana	60.2
33	Michigan	51	33	Maine	33.1	32	West Virginia	50.8	32	South Dakota	59.9
34	Utah	50.5	34	Alaska	32.5	33	Alaska	50.3	33	Vermont	59.2
35	Nebraska	50.3	34	Illinois	32.5	34	Nevada	50.2	34	Tennessee	58.7
36	Wyoming	49	36	Delaware	31.3	35	Arizona	49.9	35	Maine	58.4
37	Delaware	48.9	37	Indiana	30	35	New Jersey	49.9	36	Arkansas	57.4
37	Missouri	48.9	37	Indiana	30	37	Georgia	49.7	37	Massachusetts	57.1
39	Massachusetts	48.5	37	Massachusetts	30	38	South Dakota	46.2	38	Alabama	56.9
40	Alaska	48.1	37	North Carolina	30	39	Alabama	45.8	39	West Virginia	56.4
40	New Jersey	48.1	40	Connecticut	28.8	40	Missouri	45.7	40	Florida	55.3
42	South Dakota	47.1	40	New Hampshire	28.8	41	Delaware	45.6	41	Michigan	54.8
43	North Dakota	45.3	40	New Jersey	28.8	41	Oklahoma	45.6	42	Texas	53.8
44	Montana	45.1	40	Vermont	28.8	43	Utah	45.4	43	Iowa	53.3
45	Alabama	43.7	44	Alabama	28.3	44	Idaho	45.1	44	Idaho	52.6
45	New Hampshire	43.7	45	Kansas	25	45	Nebraska	44.8	45	Georgia	52.1
47	South Carolina	40.3	45	North Dakota	25	46	Kansas	44.2	46	Arizona	46.5
48	Georgia	39.8	47	Arkansas	23.8	47	Mississippi	43	47	Nebraska	46.3
49	Arizona	38.8	47	South Carolina	23.8	48	Wyoming	42.3	48	Kansas	45
50	Kansas	38.1	49	Arizona	20	49	New Hampshire	39.3	49	North Dakota	44
			50	Georgia	17.5	50	Montana	34	50	South Carolina	42.3

Figure 3: Grading the response to obesity

Index scores by state, equated to academic grades



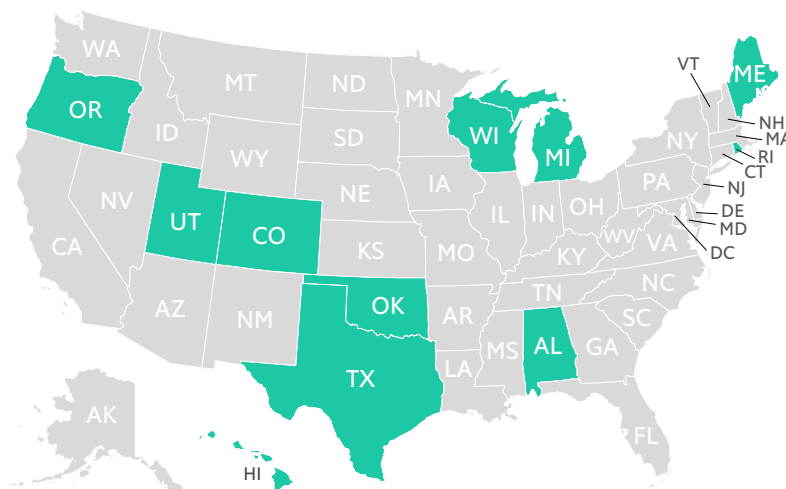
Source: Economist Enterprise

Most states lack dedicated obesity strategies to guide comprehensive, evidence-based action to preventing and managing the disease. States score an average of just 25 out of 100 on the “Obesity-related policy” sub-pillar of the index. Only 20 states identify obesity as a priority in broader health policies, and just 11 have an active obesity

plan or strategy. Twelve states that previously prioritised obesity in health strategies no longer do—which is curious given the clear and enduring need for action. Without clear policy direction, states struggle to strategically prioritise, fund and implement evidence-based interventions and stay accountable when it comes to tracking progress.

Figure 4: Planning for obesity response

States with an active obesity plan or strategy in place



Source: Economist Enterprise

Even among the states with obesity strategies, few are comprehensive and contain defined actions and goals. Only five states—Alabama, Hawaii, Oklahoma, Oregon and Rhode Island—include specific interventions and evaluation metrics for prevention in their obesity plans, and just two—Hawaii and Oklahoma—do the same for obesity management. Additionally, only four states (Colorado, Hawaii, Oklahoma and Oregon) have set either short- or long-term obesity-reduction targets, and none have set both. Without clear goals, concrete actions and measurable outcomes, states risk misallocating resources and, owing to not being able to monitor progress, correct course.

Spotlight on state action: Oklahoma

Oklahoma leads the way on the “Obesity-related policy/strategy/plan” indicator of the index, scoring 90 out of 100. Its comprehensive obesity plan includes clear actions focused on both obesity prevention and management, short-term targets for reducing obesity prevalence, a focus on vulnerable groups, and measures to combat stigma and discrimination—all developed through multi-stakeholder input.

States do not engage people living with obesity when shaping the policies that affect them. This is a missed opportunity to create policy that reflects the range of experiences of people living with obesity.

Obesity-related stigma is largely overlooked.

Over half of US states do not recognise obesity as a chronic disease, reinforcing harmful stereotypes and impeding access to holistic treatment. Colorado, Oklahoma and Oregon are the only states that acknowledge stigma in their obesity plans, and only Oklahoma includes actions to address it. Just two states—Michigan and Washington—provide legal protections against weight-based discrimination. This lack of recognition and protection can fuel prejudice, exacerbate mental health challenges, and affect access to jobs, education and healthcare, deepening the inequalities faced by people living with obesity.

Spotlight on state action: Michigan

Michigan stands out for the enshrined protections against weight-based discrimination included in its 1976 Elliott-Larsen Civil Rights Act. This law prohibits unfair treatment based on a person’s weight in hiring practices, housing, education and other areas.¹²

Few states offer comprehensive obesity care coverage through Medicaid, limiting access for vulnerable populations. Effective obesity management requires holistic, evidence-based care. Yet, Medicaid—a key source of health insurance for low-income individuals, particularly among racial and ethnic minority communities—often fails to deliver comprehensive coverage. Only 12 states provide full Medicaid coverage for obesity care that includes the main types of treatment (nutrition counselling, behavioural therapy, medications and bariatric surgery). Although nearly all states cover behavioural therapy and surgery, only two in three cover nutrition counselling and just two in five cover medications. By broadening coverage, states can address persistent health inequalities and strengthen their efforts to reduce obesity-related disparities among low-income and minority communities.

Figure 5: The primary forms of obesity care



Nutrition counselling

Nutrition counselling is a collaborative process in which a registered dietitian or nutritionist works with individuals to create tailored nutrition plans that support healthy weight management and improve overall wellbeing. It includes assessing eating habits, setting goals and providing ongoing support to facilitate lasting lifestyle changes.

Source: National Council on Aging



Behavioural therapy

Behavioural therapy for obesity supports individuals in changing their eating and exercise habits through guided support, with the goal of achieving weight loss and sustaining long-term lifestyle changes.

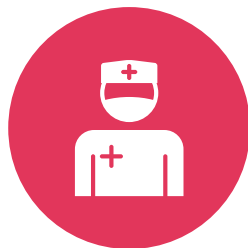
Source: Johns Hopkins Medicine



Obesity medications

Obesity medications are prescription drugs that aid individuals in weight loss and management through various mechanisms, such as appetite suppression, enhancing feelings of fullness, reducing fat absorption and increasing energy expenditure.

Source: National Institute of Diabetes and Digestive and Kidney Diseases



Bariatric surgery

Bariatric surgery (also known as weight-loss or metabolic surgery) encompasses a range of procedures that help individuals with obesity to lose weight by altering the digestive system—typically by limiting food intake, reducing nutrient absorption, or modifying hormonal signals related to hunger and satiety. Common procedures include gastric sleeve, gastric bypass and adjustable gastric band.

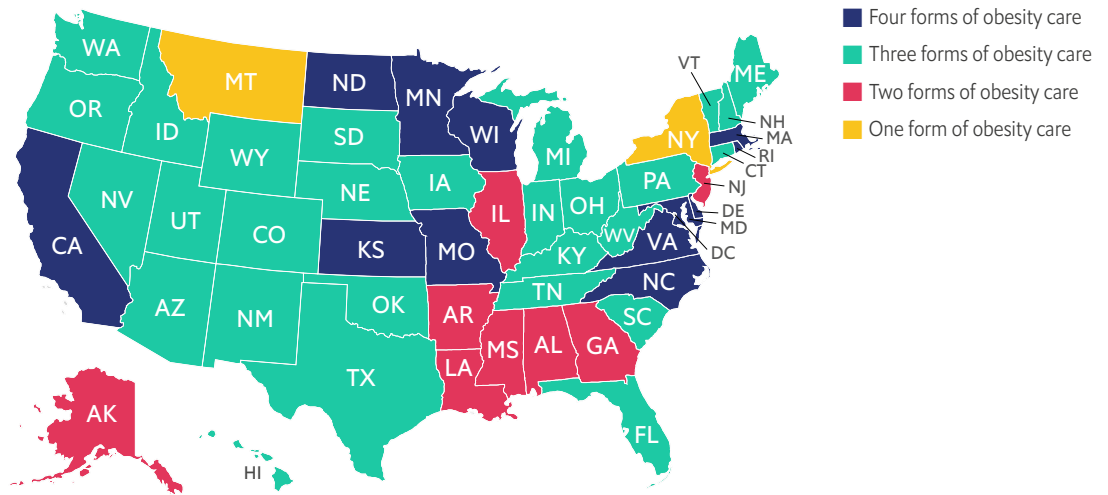
Source: National Institute of Diabetes and Digestive and Kidney Diseases

States are missing opportunities to utilise existing incentives for weight loss and medical care in their approach to obesity.

Healthy Behaviour Incentive Programmes (HBIPs), implemented through Medicaid, can be powerful tools to encourage weight loss and healthier lifestyles by offering rewards such as fitness classes, food vouchers or lower insurance premiums. Currently, only 16 states

leverage HBIPs to specifically target weight loss. Minnesota stands out as the only state that implements a HBIP that targets weight loss and also offers full Medicaid coverage for all four types of obesity care. This highlights the potential for states to move beyond siloed strategies and explore a more integrated approach to address obesity—one that aligns incentives like HBIPs with access to care.

Figure 6: Lacking coverage
Obesity care coverage through Medicaid by state



Source: STOP Obesity Alliance and Obesity Action Coalition

Spotlight on state action: Montana

Montana’s Healthy Weight Incentive programme provides up to US\$200 in direct payments to Medicaid participants who partake in a Healthy Behaviour Incentive Programme for at least four months, engage in regular physical activity and can demonstrate a 10% reduction in their BMI.¹³

Spotlight on state action: Washington

In an effort to address food insecurity and support healthier choices, Washington’s Department of Health implemented the Fruit and Vegetable Prescription (FV Rx) programme. Through it, community healthcare centres prescribe food vouchers, redeemable at participating stores, for fruits and vegetables to patients facing food insecurity.¹⁶

Programmes like the Supplemental Nutrition Assistance Program (SNAP) present a ready-made opportunity to address food insecurity and support healthier diets, yet most states are not managing to enroll all eligible residents in SNAP. Food insecurity—inadequate access to enough nutritious food to lead an active, healthy life—saw one in seven US households struggling to put enough food on the table in 2023.^{14,15} Hunger and obesity often coexist—a paradox driven by limited access to healthy, affordable food. SNAP provides food aid to low-income individuals to address food access issues. Six states have achieved full SNAP enrollment among eligible residents (Illinois, Massachusetts, New Mexico, Oregon, Pennsylvania and Rhode Island). Others, like Wyoming, reach fewer than half. This uneven participation represents a missed opportunity to harness a pre-existing scheme that could support millions of people to maintain a nutritious diet—especially among those already facing systemic disadvantages.

States could expand current physical activity in schools to better support children’s health and development.

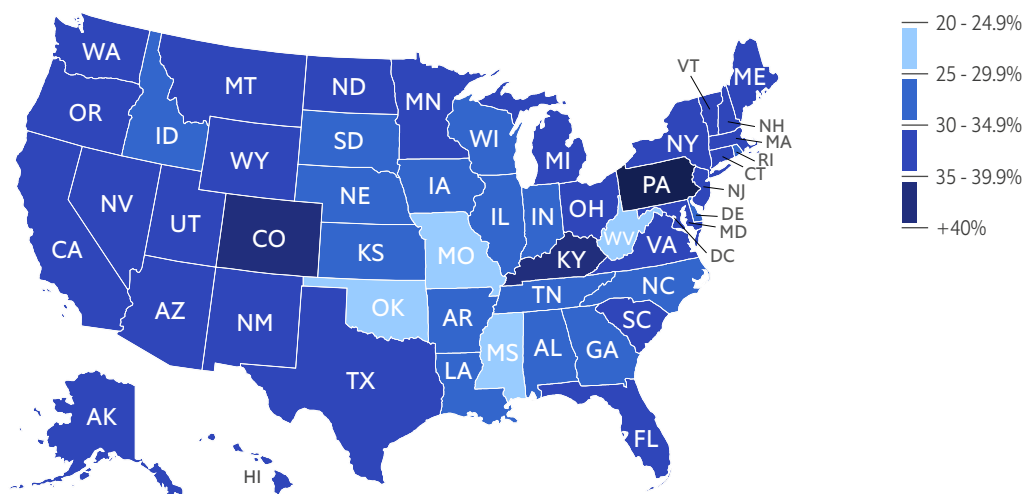
The Centers for Disease Control and Prevention (CDC) recommends that children get at least 60 minutes of exercise per day to stay healthy. Although nearly all states mandate physical activity in schools—the exceptions are Arizona and Kansas—only Virginia meets the 60-minute standard. By fully harnessing the role of schools—which already have the space and equipment to support daily physical activity—states would have a powerful opportunity to instill lifelong healthy habits and help to level the playing field for children who lack safe or affordable opportunities to be active outside of school.

Across the country, states are taking steps to promote active forms of travel, but unequal access to safe spaces for exercise continues to limit physical activity. Forty

states are investing in walking and cycling infrastructure and launching public campaigns to encourage active living. Although these efforts aim to create environments that support and facilitate healthier living, millions of people in the US still struggle to stay active. Fewer than half of American adults meet the CDC’s recommendation of 150 minutes of moderate-intensity exercise each week.¹⁹ A major barrier is access: about one in five Americans lack nearby safe or convenient places to exercise, such as public parks or recreational facilities.²⁰ Access varies widely by state: 96% of residents in New Jersey and Rhode Island live near exercise-friendly spaces, compared with fewer than 60% in Mississippi and West Virginia—the states with the highest rates of adult obesity.²¹ By closing these gaps, states can ensure that efforts to increase physical activity reach the people who currently lack access.

Figure 8: Running behind

Percentage of adults who met the federal physical activity guidelines in the past 30 days (% , 2023)



Source: Centers for Disease Control and Prevention, 2023 Behavioral Risk Factor Surveillance System

Conclusion: from awareness to action

Obesity is not just a health issue; it is a structural, social and economic crisis that demands coordinated, comprehensive and equitable responses. The data are clear: states have an opportunity to act. From unaddressed stigma and inadequate Medicaid coverage to inconsistent physical education policies and widespread food insecurity, the systems meant to protect and promote health are leaving millions behind—particularly communities of colour and low-income families. Now is the time for states to use the Index to see where they need to take action, share best practices, and prioritise a holistic response to obesity to benefit individuals and the state.

To address the issue effectively, states must recognise obesity as a public health priority, demanding structural reform through a whole-of-society approach. Millions already living with obesity need integrated treatment plans that are embedded within broader strategies for managing chronic diseases (as recommended by the World Health Organisation—WHO), with guaranteed coverage and equitable access.²² Managing and preventing obesity in the short- and long-term means reshaping our environments to support healthy eating and regular physical activity—from schools and food policy to urban planning.

Obesity is a chronic, relapsing disease, but with inclusive policies to co-ordinate a whole-of-society approach, it can be prevented and managed. The question is not whether action is needed, but how quickly states can make it happen.

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