

CONTENTS

<i>Preface</i>	<i>xvii</i>
<i>Acknowledgments</i>	<i>xix</i>

CHAPTER 1

INTRODUCTION	1
A. Overview of Administrative Agencies in Our System of Government	1
<i>Interstate Commerce Commission v. Cincinnati, New Orleans and Texas Pacific Railway Co.</i>	1
<i>Pennsylvania v. West Virginia</i>	4
<i>National Broadcasting Co. v. United States</i>	7
<i>United States v. Southwestern Cable Co.</i>	13
<i>FDA v. Brown & Williamson Tobacco Corp.</i>	16
B. Adjudication and Rulemaking	19
<i>Londoner v. City and County of Denver</i>	19
<i>Bi-Metallic Investment Co. v. State Board of Equalization</i>	23

CHAPTER 2

ADJUDICATION	27
A. Constitutional Right to a Hearing	27
A Brief Introduction to Procedural Due Process	27
Note on <i>Bailey v. Richardson</i>	29
<i>Goldberg v. Kelly</i>	31
<i>Board of Regents v. Roth</i>	39
<i>Perry v. Sindermann</i>	46
<i>Paul v. Davis</i>	53
B. How Much Process Is Due?	60
<i>Mathews v. Eldridge</i>	60
<i>Cleveland Board of Education v. Loudermill</i>	70
Note on <i>Goss v. Lopez</i>	81
<i>Ingraham v. Wright</i>	83
<i>Kerry v. Din</i>	91
Note on Summary Deprivations of Property	100

C.	Statutory Hearing Rights: Triggering APA Requirements	103
	Note on the Federal APA and Adjudication	104
	<i>Seacoast Anti-Pollution League v. Costle</i>	113
D.	Participation as Parties and Amici	119
E.	Evidence and Proof Issues	122
	<i>Richardson v. Perales</i>	122
	Note on Burdens of Production and Persuasion	131
F.	Combination of Functions and Bias	134
	<i>Withrow v. Larkin</i>	135
	<i>Antoniou v. SEC</i>	145
	<i>Schweiker v. McClure</i>	150
	Note on “Total Quality Assurance” (TQA) and Adjudicators	154
G.	Ex Parte Contacts	158
	<i>First Savings & Loan Ass’n v. Vandygriff</i>	158
	<i>Vandygriff v. First Savings & Loan Ass’n</i>	161
H.	Estoppel Against the Government	165
	<i>Schweiker v. Hansen</i>	165
I.	Document Disclosure and Open Meetings	171
	Note on The Freedom of Information Act	171
	Note on The Government in the Sunshine Act	178

CHAPTER 3

	RULEMAKING	181
A.	Introduction to Rulemaking	181
	<i>National Petroleum Refiners Ass’n v. FTC</i>	181
	Note on APA Requirements for Rulemaking	190
	<i>Bowen v. Georgetown Univ. Hospital</i>	191
B.	Notice and Comment: “Informal” Rulemaking	199
	<i>Chocolate Manufacturers Ass’n v. Block</i>	199
	<i>United States v. Nova Scotia Food Products Corp.</i>	208
	Note on the “Concise General Statement” Requirement	217
	Note on Bias in Rulemaking	221
C.	Exceptions to Informal Rulemaking Requirements	222
	<i>Texas v. United States</i>	223
	<i>Wardner v. Shalala</i>	233
	Note on Other APA Exceptions from the Requirements for Notice-and-Comment Rulemaking	247
D.	Beyond Notice and Comment: “Formal,” “Hybrid,” and Negotiated Rulemaking	252
	<i>United States v. Florida East Coast Railway Co.</i>	252
	<i>Vermont Yankee Nuclear Power Corp. v. NRDC</i>	263
	Note on Hybrid Rulemaking	274

	Note on Additional Generic Requirements for Rulemaking	274
	Note on Alternative Dispute Resolution and Federal Administrative Agencies	279
E.	Must an Agency Promulgate Rules?	282
	<i>SEC v. Chenery Corp. (Chenery II)</i>	282
	Note on <i>NLRB v. Wyman-Gordon</i>	292
	<i>NLRB v. Bell Aerospace Co.</i>	293
F.	Avoiding Adjudication Through Rulemaking	300
	<i>Heckler v. Campbell</i>	300
G.	Must an Agency Adhere to Its Rules?	307
	<i>Wilson v. Comm'r of Social Security</i>	307

CHAPTER 4

	AGENCIES AND THREE-BRANCH GOVERNMENT	315
A.	Historical Introduction	315
	<i>Excerpt, Jay S. Bybee, Agency Expertise, ALJ Independence, and Administrative Courts: The Recent Changes in Louisiana's Administrative Procedure Act</i>	315
B.	Conforming Agency Practice to Article III	321
	<i>Crowell v. Benson</i>	321
	<i>Northern Pipeline Const. Co. v. Marathon Pipe Line Co.</i>	327
	<i>Thomas v. Union Carbide Agricultural Prods. Co.</i>	331
	<i>CFTC v. Schor</i>	337
	Note on Bankruptcy Jurisdiction After <i>Schor</i>	348
	Note on the Seventh Amendment	349
C.	The Nondelegation Doctrine	354
	<i>Whitman v. American Trucking Ass'ns</i>	356
	Note on <i>Mistretta v. United States</i>	363
	<i>Gundy v. United States</i>	364
	Note on the Congressional Delegation of Power to a Private Entity	376
D.	The Legislative Veto	380
	<i>INS v. Chadha</i>	380
	Note on Statutorily Mandated Congressional Review	401
E.	Executive Power to Appoint and Remove	406
	<i>Buckley v. Valeo</i>	407
	Note on Recess Appointments	417
	<i>Myers v. United States</i>	422
	<i>Humphrey's Executor v. United States</i>	430
	Note on <i>Bowsher v. Synar</i>	436
	<i>Morrison v. Olson</i>	438
	Note on <i>Freitag v. C.I.R.</i>	457
	<i>Free Enterprise Fund v. Public Company Accounting Oversight Board</i>	459

F.	The Role of the President in Implementing Statutes	479
	1. Presidential Signing Statements	479
	2. Presidential Review of Agency Rulemaking	481
	Regulatory Planning and Review	483

CHAPTER 5

	JUDICIAL REVIEW	495
A.	Scope of Review of Fact	495
	<i>NLRB v. Universal Camera Corp.</i>	495
	<i>Universal Camera Corp. v. NLRB</i>	500
B.	Scope of Review of Law	511
	<i>Cabinet for Human Resources v. Jewish Hospital</i>	
	<i>Healthcare Svcs.</i>	511
	<i>Skidmore v. Swift & Co.</i>	513
	<i>Chevron U.S.A. v. NRDC</i>	516
	<i>MCI Telecommunications Corp. v. AT&T Co.</i>	525
	<i>United States v. Mead Corp.</i>	532
	Note on <i>Mead Corp.</i> and the Ossification of	
	Administrative Law	549
	<i>Kisor v. Wilkie</i>	554
	Note on Agency Nonacquiescence in Court	
	of Appeals Decisions	570
	Note on Distinguishing Questions of Fact and Law	572
C.	Scope of Review of Exercises of Discretion	575
	<i>Citizens to Preserve Overton Park v. Volpe</i>	575
	Note on the Arbitrary-and-Capricious Standard	
	and “Hard Look” Review	581
	<i>Motor Vehicle Mfrs. Ass’n v. State Farm Mut. Auto. Ins. Co.</i>	583
	Note on the Relationship Between Arbitrary-	
	and-Capricious Review and <i>Chevron</i> Step 2 Analysis	598
	<i>AFL-CIO v. Marshall</i>	600
	Note on Harmless Error in the Administrative Process	604
D.	Review of Scope of Review	606
	<i>King v. Burwell</i>	606
E.	Cause of Action, Reviewability, Jurisdiction, and Immunity	617
	Note on Judicial Review as a Civil Action	617
	Note on Money Damage Suits	620
	<i>Johnson v. Robison</i>	624
	<i>Bowen v. Michigan Academy of Family Physicians</i>	628
	<i>Webster v. Doe</i>	633
	Note on <i>Heckler v. Chaney</i> and <i>Massachusetts v. EPA</i>	642
F.	Standing	650
	1. Article III Standing	650
	<i>Lujan v. Defenders of Wildlife</i>	650
	<i>Federal Election Commission v. Akins</i>	661
	Note on Standing in <i>Qui Tam</i> Actions and	
	Other Statutory Damage Claims	669

	<i>Spokeo, Inc. v. Robins</i>	670
	Note on Redressability	675
	2. Non-Article III Standing	676
	Note on the Law of Statutory Standing Before	
	<i>Data Processing</i>	676
	<i>ADPSO v. Camp</i> (“Data Processing”)	677
	Note on Agency Capture and the Availability	
	of Judicial Review	681
	<i>Air Courier Conference v. Postal Workers</i>	684
	<i>NCUA v. First Nat’l & Trust Co.</i>	689
	3. Review of Standing Law	706
	<i>Bennett v. Spear</i>	706
G.	Finality	718
	<i>United States Army Corps of Engineers v. Hawkes Co.</i>	719
	Note on the Finality of Agency Inaction	723
H.	Ripeness	727
	<i>Abbott Laboratories v. Gardner</i>	727
	<i>Toilet Goods Ass’n v. Gardner</i>	733
	Note on Statutory Time Limits on Judicial	
	Review of Agency Action	741
I.	Exhaustion of Administrative Remedies	747
	<i>McCarthy v. Madigan</i>	747
	<i>Darby v. Cisneros</i>	750
	<i>Ramsey v. Commissioner of Social Security</i>	757
J.	Scope of Judicial Remedies for Unlawful Agency Action	765
K.	Review of Scope of Review and Reviewability	767
	<i>Department of Commerce v. New York</i>	767
Appendix A		
The Constitution of the United States		785
Appendix B		
The Administrative Procedure Act (Selected Provisions)		801
Appendix C		
Uniform Law Commissioners’ Model State Administrative		
 Procedure Act (1981) (Selected Provisions)		833
	<i>Table of Cases</i>	865
	<i>Index</i>	879