

Contents

<i>Preface</i>	<i>xix</i>
<i>Acknowledgments</i>	<i>xxi</i>
<i>Editorial Notice</i>	<i>xxiii</i>
<i>Overview of International Law and Institutions</i>	<i>xxv</i>

PART I

INTRODUCTION 1

Chapter 1

Historical and Conceptual Foundations 3

A. Constitutional Background 3

1. Declaration of Independence 4

2. Articles of Confederation 6

3. United States Constitution 7

Federalist No. 3 (Jay) 8

Federalist No. 4 (Jay) 8

Federalist No. 11 (Hamilton) 9

Federalist No. 15 (Hamilton) 9

Federalist No. 42 (Madison) 10

Federalist No. 75 (Hamilton) 10

Federalist No. 80 (Hamilton) 11

Notes and Questions 11

B. Neutrality Controversy of 1793 12

Proclamation, April 22, 1793 13

“Pacificus” No. 1 14

“Helvidius” Nos. 1, 2 16

Grand Jury Charge of John Jay 20

Neutrality Act of 1794 22

Notes and Questions 22

C. Nature of U.S. Foreign Relations Authority 25

Ex parte Merryman 26

Chinese Exclusion Case (Chae Chan Ping v. United States) 27

Carter v. Carter Coal Co. 29

United States v. Curtiss-Wright Export Corp. 30

Notes and Questions 33

Note on Approaches to Constitutional Interpretation 39

PART II	
GOVERNMENT INSTITUTIONS	43
Chapter 2	
Courts and Foreign Relations	45
A. Jurisdiction over Foreign Relations Cases	45
B. Justiciability: Standing, Ripeness, Mootness	47
<i>Campbell v. Clinton</i>	47
<i>Notes and Questions</i>	52
C. Political Question Doctrine	57
<i>Baker v. Carr</i>	57
<i>Goldwater v. Carter</i>	58
<i>Zivotofsky v. Clinton</i>	63
<i>Notes and Questions</i>	66
D. Deference to the Executive Branch	71
<i>Trump v. Hawaii</i>	71
<i>Notes and Questions</i>	79
E. Act of State Doctrine	84
<i>Banco Nacional de Cuba v. Sabbatino</i>	86
<i>Notes and Questions</i>	93
F. Presumption Against Extraterritoriality	102
<i>Morrison v. National Australia Bank Ltd.</i>	102
<i>Notes and Questions</i>	111
G. International Comity and Abstention	123
<i>Ungaro-Benages v. Dresdner Bank AG</i>	123
<i>Notes and Questions</i>	127
Chapter 3	
Congress and the President in Foreign Relations	137
A. Sources of Congressional Power	138
<i>Fong Yue Ting v. United States</i>	138
<i>United States v. Clark</i>	141
<i>United States v. Bellaizac-Hurtado</i>	145
<i>Notes and Questions</i>	147
B. Sources of Executive Power	157
<i>President Monroe's Annual Message to Congress, December 2, 1823</i>	157
<i>Theodore Roosevelt, An Autobiography</i>	158
<i>William Howard Taft, Our Chief Magistrate and His Powers</i>	159
<i>George W. Bush, The National Security Strategy of the United States of America (Sept. 2002)</i>	159
<i>Youngstown Sheet & Tube Co. v. Sawyer</i>	160
<i>Notes and Questions</i>	168

C. Relationship Between Congress and the President	176
1. Congressional Support for Presidential Action	176
<i>Dames & Moore v. Regan</i>	176
<i>Notes and Questions</i>	182
2. Conflicts Between Congress and the President	190
<i>Zivotofsky v. Kerry (Zivotofsky II)</i>	190
<i>Memorandum from Walter Dellinger, Assistant Attorney General, Office of Legal Counsel, to Abner J. Mikva, Counsel to the President, "Presidential Authority to Decline to Execute Unconstitutional Statutes" (Nov. 2, 1994)</i>	208
<i>Notes and Questions</i>	210
Chapter 4	
States and Foreign Relations	221
A. Statutory Preemption	222
<i>Crosby v. National Foreign Trade Council</i>	222
<i>Arizona v. United States</i>	227
<i>Notes and Questions</i>	236
B. Treaty Preemption	240
<i>Clark v. Allen</i>	241
<i>Notes and Questions</i>	243
C. Dormant and Executive Branch Preemption	245
<i>Zschernig v. Miller</i>	245
<i>American Insurance Association v. Garamendi</i>	249
<i>Notes and Questions</i>	256
PART III	
INTERNATIONAL LAW IN THE U.S. LEGAL SYSTEM	265
Chapter 5	
Treaties	267
A. Self-Execution	268
<i>Foster v. Neilson</i>	268
<i>Asakura v. City of Seattle</i>	269
<i>Medellin v. Texas</i>	270
<i>Notes and Questions</i>	279
B. Conflicts Between Treaties and Federal Statutes	286
<i>Whitney v. Robertson</i>	286
<i>Cook v. United States</i>	287
<i>Notes and Questions</i>	289
C. The Treaty Power and Federalism	291
<i>Geofroy v. Riggs</i>	292
<i>Missouri v. Holland</i>	294
<i>Bond v. United States</i>	297
<i>Notes and Questions</i>	308

D. Conditional Consent	319
<i>Power Authority of New York v. Federal Power Commission</i>	320
<i>International Covenant on Civil and Political Rights</i>	324
<i>U.S. Reservations, Declarations, and Understandings, International Covenant on Civil and Political Rights</i>	326
<i>Notes and Questions</i>	327
E. Treaty Interpretation and Reinterpretation	334
1. Treaty Interpretation	334
<i>El Al Israel Airlines v. Tseng</i>	334
<i>Abbott v. Abbott</i>	337
2. Treaty Reinterpretation	341
<i>Memorandum from Charles J. Cooper, Assistant Attorney General, Office of Legal Counsel, to Abraham D. Sofaer, Legal Adviser, Department of State, “Relevance of Senate Ratification History to Treaty Interpretation”</i>	342
<i>Notes and Questions</i>	347
F. Delegation of Authority to International Institutions	351
<i>Sanchez-Llamas v. Oregon</i>	351
<i>Natural Resources Defense Council v. EPA</i>	356
<i>Notes and Questions</i>	358
G. Suspension, Termination, and “Unsigning” of Treaties	367
<i>Goldwater v. Carter</i>	367
<i>Withdrawal from the ABM Treaty</i>	372
<i>“Unsigning” of the Rome Statute</i>	373
<i>Notes and Questions</i>	375
Chapter 6	
Executive Agreements	383
A. Congressional-Executive Agreements	383
<i>Made in the USA Foundation v. United States</i>	384
<i>Memorandum from Walter Dellinger, Assistant Attorney General, to Michael Kantor, U.S. Trade Representative</i>	387
<i>Letter from Senators Biden and Helms to Secretary of State Powell</i>	389
<i>Notes and Questions</i>	390
B. Sole Executive Agreements	397
<i>United States v. Belmont</i>	398
<i>U.S. State Department, Foreign Affairs Manual</i>	400
<i>Case-Zablocki Act</i>	400
<i>Notes and Questions</i>	400
C. Political Commitments	407
1. The Atlantic Charter	408
<i>Joint Declaration by the President and Prime Minister (The Atlantic Charter)</i>	408
2. Agreement with Iran Concerning Production of Nuclear Weapons Material	409
<i>Joint Comprehensive Plan of Action</i>	409
<i>Notes and Questions</i>	411

Chapter 7	
Customary International Law	419
A. “Part of Our Law”	420
<i>The Paquete Habana</i>	420
<i>Filartiga v. Pena-Irala</i>	423
<i>Notes and Questions</i>	429
B. Alien Tort Statute: Nature and Source of the Cause of Action	437
<i>Torture Victim Protection Act</i>	438
<i>Sosa v. Alvarez-Machain</i>	439
<i>Notes and Questions</i>	449
C. Alien Tort Statute: Extraterritoriality and Corporate Liability	455
<i>Kiobel v. Royal Dutch Petroleum Co.</i>	455
<i>Jesner v. Arab Bank</i>	462
<i>Notes and Questions</i>	476
D. Foreign Sovereign Immunity	484
<i>Saudi Arabia v. Nelson</i>	486
<i>Notes and Questions</i>	493
<i>Note on Diplomatic and Consular Immunity</i>	506
E. Individual Official Immunity	510
<i>Samantar v. Yousuf</i>	510
<i>Yousuf v. Samantar (Samantar II)</i>	516
<i>Notes and Questions</i>	522
F. The Charming Betsy Canon	529
<i>Ma v. Reno</i>	529
<i>Serra v. Lapin</i>	532
<i>Notes and Questions</i>	534
G. Reliance on Foreign and International Materials in Constitutional Interpretation	539
<i>Roper v. Simmons</i>	539
<i>Notes and Questions</i>	545
PART IV	
CRIME, WAR, AND TERRORISM	553
Chapter 8	
International Crime	555
A. The Constitution Abroad	555
<i>Reid v. Covert</i>	555
<i>United States v. Verdugo-Urquidez</i>	559
<i>Notes and Questions</i>	564

B. Extraterritorial Application of Federal Criminal Statutes	567
<i>United States v. Yunis</i>	567
<i>United States v. Lawrence</i>	570
Notes and Questions	574
C. Piracy	580
<i>United States v. Dire</i>	580
<i>United States v. Ali</i>	585
Notes and Questions	591
D. Extradition	593
<i>Treaty on Extradition Between the United States of America and Canada</i>	594
<i>Lo Duca v. United States</i>	600
<i>Ntakirutimana v. Reno</i>	605
Notes and Questions	610
E. Extraterritorial Abduction	615
<i>United States v. Alvarez-Machain</i>	615
Notes and Questions	623
Chapter 9	
War Powers	627
A. Congress's Role in Authorizing War	627
1. Historical Background	627
<i>Federalist No. 24 (Hamilton)</i>	629
<i>Federalist No. 25 (Hamilton)</i>	630
<i>Federalist No. 69 (Hamilton)</i>	630
2. The Undeclared War with France	631
<i>Bas v. Tingy</i>	632
3. The War of 1812	634
<i>Brown v. United States</i>	635
4. The Vietnam War	639
<i>Orlando v. Laird</i>	640
Notes and Questions	641
B. The President's Independent Military Powers	649
1. The Mexican-American War	649
2. The Bombardment of Greytown	651
<i>Durand v. Hollins</i>	651
3. The Civil War	652
<i>The Prize Cases</i>	653
4. The Korean War	654
5. The U.S. Airstrikes Against Syria in 2017 and 2018	658
<i>Memorandum Opinion from Steven A. Engel, Assistant Attorney General,</i> <i>Office of Legal Counsel, to the Attorney General, "April 2018 Airstrikes</i> <i>Against Syrian Chemical-Weapons Facilities"</i>	659
Notes and Questions	665

C. Congress's Authority to Regulate the President's Use of Force	674
<i>Little v. Barreme</i>	675
<i>War Powers Resolution</i>	677
<i>War Crimes Act of 1996 (as amended)</i>	679
<i>Memorandum from Walter Dellinger, Assistant Attorney General, Office of Legal Counsel, to Alan J. Kreczko, Special Assistant to the President and Legal Adviser to the National Security Council, "Placing of United States Armed Forces Under United Nations Operational or Tactical Control"</i>	680
<i>Memorandum from Randolph D. Moss, Assistant Attorney General, to the Attorney General, "Authorization for Continuing Hostilities in Kosovo"</i>	682
<i>Testimony by Legal Adviser Harold Hongju Koh, U.S. Department of State, on Libya and War Powers, Before Senate Foreign Relations Committee</i>	685
<i>Notes and Questions</i>	687
D. Covert Action	696
1. Historical Background	696
2. Statutory and Regulatory Framework	700
<i>50 U.S.C. §3093. Presidential Approval and Reporting of Covert Actions</i>	700
<i>Executive Order 12,333: United States Intelligence Activities (as amended)</i>	702
3. The 1998 Covert Action Against Osama Bin Laden	704
<i>Final Report of the National Commission on Terrorist Attacks Upon the United States</i>	704
<i>Notes and Questions</i>	706
E. War and Individual Liberties	713
1. The Civil War	714
<i>Ex parte Milligan</i>	714
2. World War II	719
<i>Korematsu v. United States</i>	719
<i>Ex parte Endo</i>	725
3. Vietnam War	727
<i>New York Times Co. v. United States</i>	727
<i>Notes and Questions</i>	731
Chapter 10	
Terrorism	739
A. World War II Precedents	740
<i>Ex parte Quirin</i>	740
<i>Johnson v. Eisentrager</i>	744
<i>Notes and Questions</i>	747
B. Military Detention of Alleged Terrorists	752
<i>Authorization for Use of Military Force</i>	752
<i>Hamdi v. Rumsfeld</i>	752
<i>Notes and Questions</i>	760
C. Military Commission Trials	777
<i>Hamdan v. Rumsfeld</i>	777
<i>Notes and Questions</i>	786

D. Territorial Scope of Habeas Jurisdiction	792
<i>Boumediene v. Bush</i>	793
<i>Notes and Questions</i>	806
E. Interrogation and Targeted Killing	811
1. Coercive Interrogation	811
<i>Third Geneva Convention Relative to the Treatment of Prisoners of War</i>	811
<i>Convention Against Torture and Other Cruel, Inhuman or Degrading</i>	
<i>Treatment or Punishment</i>	812
<i>U.S. Reservations, Declarations, and Understandings, Convention</i>	
<i>Against Torture and Other Cruel, Inhuman, or Degrading Treatment or</i>	
<i>Punishment, Cong. Rec. S17486-01</i>	813
18 U.S.C. §2340	814
18 U.S.C. §2340A	814
<i>Memorandum from Jay S. Bybee, Assistant Attorney General, Office</i>	
<i>of Legal Counsel, to Alberto R. Gonzales, Counsel to the President,</i>	
<i>“Standards of Conduct for Interrogation Under 18 U.S.C.</i>	
<i>§§2340-2340A”</i>	814
<i>Memorandum from Daniel Levin, Acting Assistant Attorney General,</i>	
<i>Office of Legal Counsel, to James B. Comey, Deputy Attorney General,</i>	
<i>“Legal Standards Applicable Under 18 U.S.C. §§2340-2340A”</i>	817
<i>Notes and Questions</i>	818
2. Targeted Killing	826
<i>Al-Aulaqi v. Obama</i>	826
<i>Speech by Harold Hongju Koh, State Department Legal Adviser, at the</i>	
<i>Annual Meeting of the American Society of International Law</i>	830
<i>Speech by Attorney General Eric Holder, at Northwestern University</i>	
<i>School of Law</i>	831
<i>Notes and Questions</i>	833
Appendix A: Articles of Confederation and Perpetual Union	847
Appendix B: Constitution of the United States	855
Appendix C: Select Jurisdictional Provisions	871
Appendix D: Foreign Sovereign Immunities Act	879
<i>Table of Cases</i>	895
<i>Index</i>	905